



*Town of* WINDSOR *Colorado*

# 2014 COMPREHENSIVE ANNUAL FINANCIAL REPORT

*For the year ended December 31, 2014*



*Town of Windsor  
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# TOWN OF Windsor, Colorado

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
For the fiscal year ended  
December 31, 2014



REPORT ISSUED BY:

DEPARTMENT OF FINANCE  
DEAN MOYER, DIRECTOR



TOWN OF **WINDSOR**, COLORADO  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 December 31, 2014

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July 29, 2015

Citizens of Windsor, Colorado,  
Honorable Mayor, Town Board Members, and Town Manager

The Comprehensive Annual Financial Report (“CAFR”) of the Town of Windsor, Colorado (the “Town”), for the fiscal year ended December 31, 2014, is hereby submitted. The report was prepared by the Town’s Finance Department.

Responsibility for the accuracy, completeness, and fairness of the presentation, including all disclosures, rests with the Town. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and changes in financial position of the Town, on a Government-wide and Fund basis. All disclosures necessary to enable the reader to gain an understanding of the Town’s financial activities have been included.

The Town’s financial statements have been audited by Anton Collins Mitchell LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town for the year ended December 31, 2014 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the Town’s financial statements for the year ended December 31, 2014 are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor’s report is presented as the first component of the financial section of this report.

### **Profile of the Town**

The Town incorporated in 1890, and adopted its Home Rule Charter in 2003 providing for a Board-Manager form of government. Windsor is situated midway between the state capitals of Denver, Colorado and Cheyenne, Wyoming. Windsor is located along the northern Front Range of Colorado in western Weld County and eastern Larimer County. Windsor’s city limits extend west to Interstate 25, a major north-south regional highway corridor, and the major cities surrounding Windsor include Greeley, Loveland, and Fort Collins. The population of the Town is approximately 22,000.

The Town provides general government, police services, public records, cultural programs, museums, recreational programs, sports facilities, parks, trails and open space, forestry services, a brush recycling center and a cemetery. The Town’s development services include planning, building inspections, and code enforcement. Administrative services include management, human resources, finance and information technology. The Town supplies potable and non-potable water, sewer, and storm sewer services, but electricity, gas and trash service are provided by private companies.

The Town maintains budgetary controls, the objective of which is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Town Board. Activities of all funds are included in the annual appropriated budget. The appropriations for all funds lapse at year-end, including those funds for the Capital Improvement Fund. Projects included in the Town of Windsor Five-Year Capital Improvement Program (“CIP”) are reviewed annually with projects extending beyond the current budget year end being approved in concept only. The level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level.

The finance department maintains a financial management system, generating reports that assist with budgetary projections and control. By using these reports, necessary budget revisions and spending reductions can be anticipated. These reports help alert department heads when transactions exceed the appropriated budget so suitable action may be taken.

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town operates.

**Local economy.** Nearly all of the Town’s sources of revenue are affected by population and have seen tremendous increases in the past 15 to 20 years. The growth pattern that Windsor experienced since the mid 1990’s slowed considerably from 2007 through 2011 with building permit activity bottoming out in 2009. Consequently, the Town had to provide and maintain the same level of service for a growing number of citizens using limited resources. Emphasis continues to be placed on water, sewer and road construction and maintenance to keep pace with the growing community and aging infrastructure. Parks and Recreation programs and facilities have also been important to the community, thus annual allocations are made to quality of life and recreational programs.

Sales and use tax is the primary source of general revenues (49.6%) followed by property tax (21.6%), totaling 71.2% of the general revenues for fiscal year 2014. Fortunately, the Town’s sales tax base consists mostly of necessity-related vendors such as supermarkets, restaurants and utility companies (65.2%), providing revenue stability. It is anticipated that continued population growth will increase the sales and property tax revenues as well. As more people live in Windsor, and are providing more places to shop, the Town should continue to see an increase in sales tax and property tax collections.

Please refer to the Management’s Discussion and Analysis for additional background, analysis and information on the Town’s operations during 2014.

**Long-term financial planning.** The Town adopted the use of a five-year modeling plan which has been refined continually since its original adoption. This five-year model serves as a financial management plan which will ensure long-term financial stability, planning for future replacement and maintenance of capital assets, maintaining current levels of services provided to Windsor citizens and address increasing service levels for the organization.

Primary issues facing the Town are issues related to downtown revitalization, economic sustainability, public outreach, aging infrastructure and public safety.

## **Independent Audit**

Article 11, Section 12 (11.12) of the Town of Windsor Home Rule Charter requires an independent annual audit. Anton Collins Mitchell LLP, a firm of independent certified public accountants, audited the financial statements for the year ended December 31, 2014. The independent auditor’s report is included in the financial section of this report.

## **Reporting Achievements**

The Government Finance Officers Association of the United States and Canada (“GFOA”) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Windsor for its comprehensive annual financial report for the fiscal year ended December 31, 2013. This was the sixth consecutive year that the government achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The Town also received the GFOA’s Award for Distinguished Budget Presentation for its 2014 annual budget. To qualify for this award, the Town’s budget document was judged to be proficient in several categories including as a policy document, a financial plan, an operations guide and a communications device. This is the ninth such award the Town has received. The 2015 annual budget was again submitted for this award.

## **Acknowledgements**

The preparation of the comprehensive annual financial report on a timely basis was made possible by the cooperation and dedicated services of the staff of the Finance Department and of other Town departmental staff who contributed information in the report. Finally, we wish to thank the Mayor and Town Board for their continued support.

Respectfully submitted,



Dean Moyer  
Director of Finance

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TOWN OF **WINDSOR**, COLORADO  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
December 31, 2014

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## TOWN OFFICIALS

### TOWN BOARD MEMBERS THROUGH DECEMBER 31, 2014

*Elected for Four Year Terms*

		<u>Term Expires</u>
Mayor - <i>at-large</i>	John Vazquez	<i>Apr 2016</i>
Mayor Pro Tem <i>District 1</i>	Myles Baker	<i>Apr 2016</i>
Town Board Member <i>District 2</i>	Christian Morgan	<i>Apr 2018</i>
Town Board Member <i>District 3</i>	Jeremy Rose	<i>Apr 2016</i>
Town Board Member <i>District 4</i>	Kristie Melendez	<i>Apr 2018</i>
Town Board Member <i>District 5</i>	Robert Bishop-Cotner	<i>Apr 2016</i>
8Town Board Member <i>District 6</i>	Ivan Adams	<i>Apr 2018</i>

### APPOINTED OFFICIALS

Town Manager	Kelly Arnold
Town Attorney	Ian McCargar
Municipal Court Judge	Mike Manning
Town Clerk / Assistant to Town Manager	Patti Garcia
Director of Finance / Information Systems	Dean Moyer
Director of Human Resources / Risk Management	Mary Robins
Director of Planning	Joe Plummer
Economic Development Manager	Stacy Johnson
Chief of Police	John Michaels
Director of Public Works	Terry Walker
Director of Engineering	Dennis Wagner
Director of Parks, Recreation & Culture	Melissa M. Chew

TOWN OF WINDSOR  
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Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Town of Windsor  
Colorado**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2013**

Executive Director/CEO

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Windsor for its comprehensive annual financial report for the fiscal year ended December 31, 2013. This was the sixth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

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**INDEPENDENT AUDITOR'S REPORT**

**TOWN OF WINDSOR**



**COLORADO**

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## **Independent Auditor's Report**

To the Honorable Mayor and  
Members of the Town Board  
Town of Windsor, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Windsor, Colorado (the "Town") as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of the accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Windsor as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## ***Other Matters***

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 16, and the budgetary comparison information on Pages 49 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules, debt service requirements schedules, Local Highway Finance Report, schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the other information, such as the introductory and statistical information, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison schedules, debt service requirements schedules, Local Highway Finance Report, and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated July 29, 2015, on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

*Anton Collins Mitchell LLP*

Greeley, Colorado  
July 29, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS



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As management of the Town of Windsor (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended December 31, 2014.

### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of 2014 by \$191,624,505.  
Of this amount, \$32,863,920 may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total net position increased by \$5,981,565.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$7,775,518 or 62.8 % of total general fund expenditures excluding transfers out.
- The Town's total debt increased by \$3,967,024 during the current fiscal year. The increase was due to an additional loan with CWCB for the Kyger Reservoir in the amount of \$4,545,000. Without this loan, debt would have reflected a decrease of \$578,976 due to annual principal payments applied to the Refunding Sales and Use Tax Bonds, the USDA, CWCB and CWR&PDA Loans.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between these categories reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, public works, cemetery operations, community development, culture, parks, and recreation. The business-type activities of the Town include potable and non-potable water, sewer and storm water operations.

The government-wide financial statements can be found on pages 19-21 of this report.

TOWN OF **WINDSOR**, COLORADO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
December 31, 2014

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**Fund financial statements.** A *fund* is a grouping of related accounts, used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Windsor, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and proprietary funds.

*Governmental funds.* Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending. The funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental funds statements provide a detailed short-term view to cash, the governmental fund operations, and the basic services it provides. These statements help determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliations on pages 23 and 25.

The basic governmental fund financial statements can be found on pages 22-25 of this report.

*Proprietary funds.* The Town maintains two types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water, sewer, and storm water operations. *Internal service funds* account for operations that provide services to other departments or agencies of the Town, or to other governments, on a cost-reimbursement basis. The Town has four internal service funds; the Fleet Management Fund, the Information Technology Fund, the Facility Services Fund, and the Windsor Building Authority.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for water, sewer and storm water operations, all of which are considered to be major funds of the Town.

The basic proprietary fund financial statements can be found on pages 26-28 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-47 of this report.

**Other information.** The budgetary comparison for the General, Community Recreation Center, and Park Improvement Funds can be found on pages 49-51. The budgetary comparison for the Capital Improvement Fund can be found on page 55. Also on page 56 is the budgetary comparison schedule for the non-major Conservation Trust Fund. The budgetary comparison schedule for the enterprise funds can be found on pages 57-59 and the combining statements for internal service funds are on pages 60-62. The budgetary comparison schedule for the internal service funds is on pages 63-66.

## **FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$191,624,505.

TOWN OF **WINDSOR**, COLORADO

MANAGEMENT'S DISCUSSION AND ANALYSIS  
December 31, 2014

By far, the largest portion of the Town's net position (76.8%) reflects its net investment in capital assets (e.g., land, buildings, distribution and collection systems, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding and the associated accumulated depreciation. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position may be used to meet the Town's ongoing obligations to citizens and creditors. Our analysis below focuses on the net position of the Town's governmental and business-type activities.

Table 1  
Condensed Statement of Net Position

	Governmental		Business-Type		Total		Component Unit	
	Activities		Activities				Downtown	Development
	2014	2013	2014	2013	2014	2013	2014	2013
<b>Assets</b>								
Current assets	\$25,154,867	\$ 21,326,384	\$ 26,878,908	\$ 25,591,934	\$ 52,033,775	\$ 46,918,318	\$ 359,106	\$ 150,408
Restricted assets	145,514	145,503	-	-	145,514	145,503	-	-
Loan proceeds receivable	-	-	1,299,730	-	1,299,730	-	-	-
Capital assets, net	72,285,244	73,040,327	90,020,857	83,911,504	162,306,101	156,951,831	243,062	240,518
<b>Total assets</b>	97,585,625	94,512,214	118,199,495	109,503,438	215,785,120	204,015,652	602,168	390,926
<b>Deferred outflows of resources</b>								
Deferred loss on refunding	81,883	98,922	-	-	81,883	98,922	-	-
<b>Liabilities</b>								
Current liabilities	1,753,574	929,139	1,080,501	144,016	2,834,075	1,073,155	2,275	1,454
Noncurrent liabilities	6,381,276	6,667,910	10,825,672	6,572,013	17,206,948	13,239,923	-	-
<b>Total liabilities</b>	8,134,850	7,597,049	11,906,173	6,716,029	20,041,023	14,313,078	2,275	1,454
<b>Deferred inflows of resources</b>								
Unearned revenue - property taxes	4,201,475	4,158,556	-	-	4,201,475	4,158,556	-	-
<b>Net position</b>								
Net investment in capital assets	66,536,176	66,966,909	80,556,471	77,401,561	147,092,647	144,368,470	243,062	240,518
Restricted	10,417,938	8,807,193	1,250,000	1,250,000	11,667,938	10,057,193	-	-
Unrestricted	8,377,069	7,081,429	24,486,851	24,135,848	32,863,920	31,217,277	356,831	148,954
<b>Total net position</b>	\$85,331,183	\$ 82,855,531	\$106,293,322	\$102,787,409	\$191,624,505	\$ 185,642,940	\$ 599,893	\$ 389,472

The *restricted portion of net position* (6.1%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$32,863,920) may be used to meet the Town's ongoing obligations to citizens and creditors. The main changes in net position are due to an increase in sales and use tax collections and purchase of the Kyger Reservoir.

Table 2 shows our next analysis focusing on changes in net position of the Town's governmental and business-type activities. The Town presents comparative data from 2014 and 2013 as required by the Governmental Accounting Standards Board pronouncement 34 (GASB 34).

TOWN OF **WINDSOR**, COLORADO

MANAGEMENT'S DISCUSSION AND ANALYSIS  
December 31, 2014

Table 2  
Condensed Changes in Net Position from Operating Results

	Governmental		Business-Type		Total Primary Government		Component Unit Downtown Development Authority	
	Activities		Activities				Authority	
	2014	2013	2014	2013	2014	2013	2014	2013
<b>Revenues</b>								
Program revenues								
Charges for services	\$ 2,590,466	\$ 3,230,245	\$ 6,430,001	\$ 6,178,540	\$ 9,020,467	\$ 9,408,785	\$ -	\$ -
Operating grants & contributions	2,004,711	1,936,182	-	-	2,004,711	1,936,182	-	-
Capital grants & contributions	811,664	585,453	2,787,806	3,579,048	3,599,470	4,164,501	-	-
General revenues								
Property taxes	4,036,268	4,049,110	-	-	4,036,268	4,049,110	24,470	20,977
Sales & use taxes	9,244,616	9,061,884	-	-	9,244,616	9,061,884	-	-
Franchise and other taxes	2,612,248	2,661,870	-	-	2,612,248	2,661,870	-	-
Intergovernmental	-	-	-	-	-	-	265,000	250,000
Earnings on investments	151,137	171,414	315,367	263,197	466,504	434,611	46	32
Gain (loss) on sale of capital assets	611,222	58,500	(877,500)	-	(266,278)	58,500	-	-
Other revenues	2,005,420	275,680	47,494	31,500	2,052,914	307,180	3,917	2,000
<b>Total Revenues</b>	<b>24,067,752</b>	<b>22,030,338</b>	<b>8,703,168</b>	<b>10,052,285</b>	<b>32,770,920</b>	<b>32,082,623</b>	<b>293,433</b>	<b>273,009</b>
<b>Expenses</b>								
General government	3,490,765	2,731,588	-	-	3,490,765	2,731,588	-	-
Public safety	3,092,222	2,938,201	-	-	3,092,222	2,938,201	-	-
Public works	6,707,613	5,551,046	-	-	6,707,613	5,551,046	-	-
Parks and recreation	4,624,500	5,163,907	-	-	4,624,500	5,163,907	-	-
Community development	497,796	1,391,260	-	-	497,796	1,391,260	-	-
Safety and loss control	3,536	7,422	-	-	3,536	7,422	-	-
Small equipment & maintenance	2,192,671	1,321,535	-	-	2,192,671	1,321,535	-	-
Assets conveyed to other governments	152,245	2,408,601	-	-	152,245	2,408,601	-	-
Debt issuance costs	-	-	-	-	-	-	-	-
Interest on long-term debt	189,438	186,788	-	-	189,438	186,788	-	-
Water	-	-	3,300,658	2,961,686	3,300,658	2,961,686	-	-
Sewer	-	-	1,946,739	2,160,376	1,946,739	2,160,376	-	-
Storm drainage	-	-	591,172	605,811	591,172	605,811	-	-
Non-potable water	-	-	-	323,532	-	323,532	-	-
<b>Total Expenses Primary Government</b>	<b>20,950,786</b>	<b>21,700,348</b>	<b>5,838,569</b>	<b>6,051,405</b>	<b>26,789,355</b>	<b>27,751,753</b>	<b>-</b>	<b>-</b>
<b>Component Unit</b>								
Downtown Development Authority	-	-	-	-	-	-	83,012	58,833
<b>Excess in Net Position before transfers and special items</b>	<b>3,116,966</b>	<b>329,990</b>	<b>2,864,599</b>	<b>4,000,880</b>	<b>5,981,565</b>	<b>4,330,870</b>	<b>210,421</b>	<b>214,176</b>
Transfers in (out)	(641,314)	558,641	641,314	(558,641)	-	-	-	-
Change in net position	2,475,652	888,631	3,505,913	3,442,239	5,981,565	4,330,870	210,421	214,176
<b>Net position - beginning of year</b>	<b>82,855,531</b>	<b>81,966,900</b>	<b>102,787,409</b>	<b>99,345,170</b>	<b>185,642,940</b>	<b>181,312,070</b>	<b>389,472</b>	<b>175,296</b>
<b>Net position - end of year</b>	<b>\$85,331,183</b>	<b>\$82,855,531</b>	<b>\$ 106,293,322</b>	<b>\$ 102,787,409</b>	<b>\$191,624,505</b>	<b>\$ 185,642,940</b>	<b>\$ 599,893</b>	<b>\$ 389,472</b>

**Governmental Activities.** There was a 9.2% increase in revenues from 2013 to 2014, about \$1.3 million, of which \$1.1 million was in gas drilling royalties. Charges for services decreased 19.8% which includes park improvement fees received from building permits. Construction was down again in 2014 compared to 2013. Operating grants and contributions reflect a 3.5% increase over 2013. There was an increase in capital grants and contributions of 38.6% in the amount of \$226,211 due primarily to more developer contributed streets in 2014. The cost for developer contributed streets was \$753,080 as compared to \$581,703 in 2013. Property taxes went down slightly. Sales and use taxes increased 2.0% with a gain in just sales tax of \$842,865. While governmental revenues increased 9.2% or \$1,349,117, expenses decreased 3.5% or \$749,562, due in part to capital assets removed from Town-owned property, such as \$2.2 million for the I-25/SH392 interchange reflected in 2013.

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**Business-type Activities.** Total revenues decreased 13.4% or about \$1.3 million, as developer contributions were about \$1.4 million more in 2013 than in 2014. In 2014 there were loan proceeds in the water fund of \$3,245,270 for the Kyger Reservoir purchase, and in 2013 there were loan proceeds of \$3,110,543 for the wastewater treatment plant headworks project. Water, sewer and storm drainage fund operating revenues were up \$251,461 or 4.1% for 2014 while operating expenses were down 3.5% in 2014 amounting to \$212,836. There was a moderate increase in customers served. In 2014, the Non-potable Water Fund was incorporated into the Water Fund.

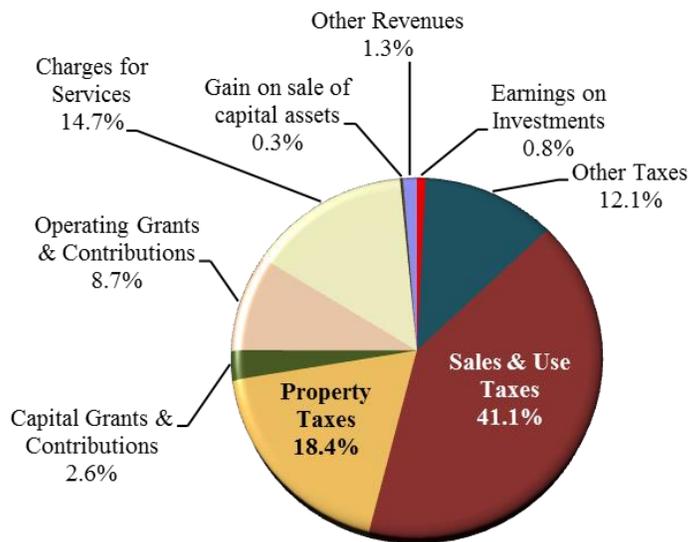
Over all funds, the net position increased 3.2% or close to \$6 million due in part to the aforementioned gas drilling royalties and increase in sales and used tax collections.

**Financial Analysis of the Town's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$21,290,812. Approximately 36.5% of this total amount (\$7,775,518) constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of fund balance is *restricted* for emergencies or capital improvements or *assigned* for parks and recreation to indicate that it is not available for new spending because it has already been committed. There is \$9,215,475 restricted for capital improvements, \$643,481 restricted for emergencies, \$558,982 restricted for parks and recreation, and \$3,097,356 assigned for parks and recreation projects. Governmental fund balances are up 16.6% or \$3,033,043 from 2013 maintaining a higher reserve in all funds. Several 2013 budgeted capital projects were not completed in 2013 and were postponed until 2014 accounting for much of the \$1.6 million increase in the Capital Improvement Fund.

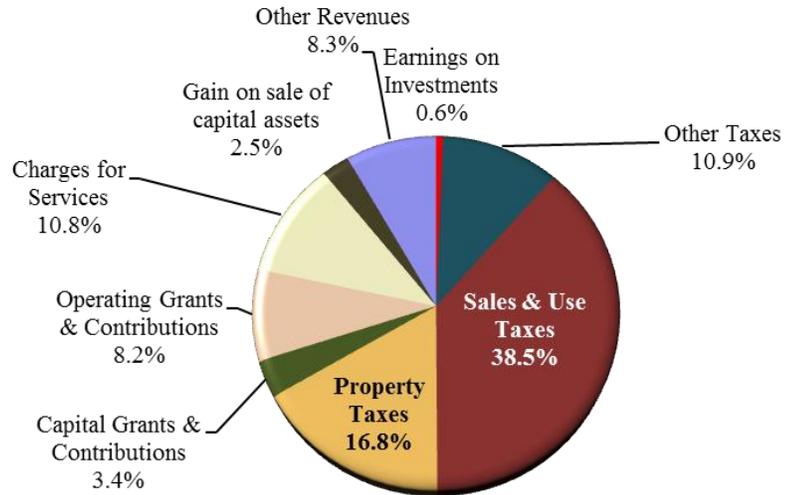
**TABLE 3**  
**Revenues by Source-Governmental Activities 2013**



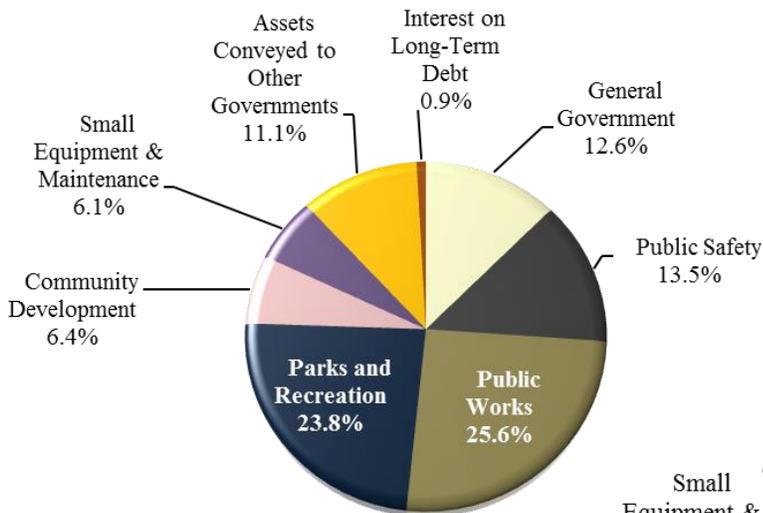
*Although 2014 Property tax was down \$12,842 or 0.3% from 2013, sales and use tax was up 2.0% or \$182,732, but is a smaller part of total revenue. Other revenue, which includes gas royalty income, increased in 2014. Charges for services decreased and franchise and other taxes decreased slightly. Total revenue was up 2.0% or about \$2 million in 2014.*

*There were larger developer street contributions in 2014 with Great Western Industrial Park subdivision fourth and seventh filings.*

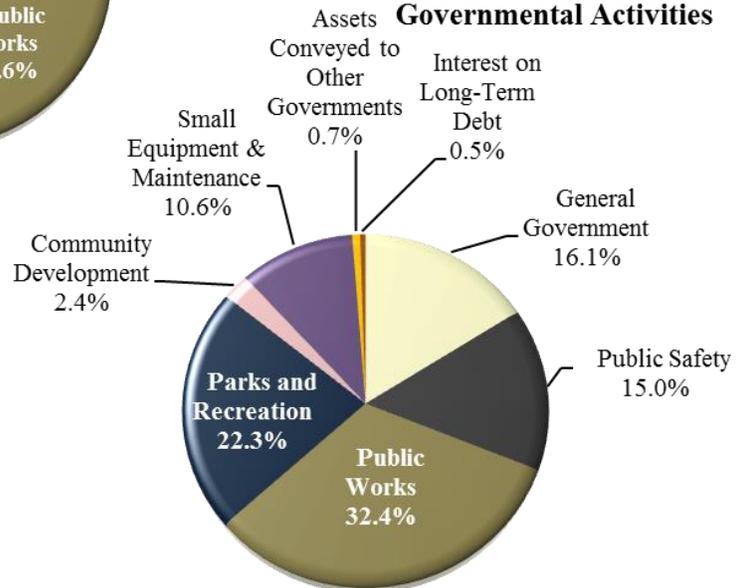
**TABLE 3**  
**Revenues by Source-Governmental Activities 2014**



**TABLE 4**  
**2013 Expenses by Category Governmental Activities**



**TABLE 4**  
**2014 Expenses by Category Governmental Activities**



*The distribution of expenses remains about the same for 2014 except for assets conveyed to other governments for I-25/SH392 and WCR23/SH392 intersections improvements for 2013.*

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Table 5  
Balance Sheet Comparison by Fund  
Governmental Funds

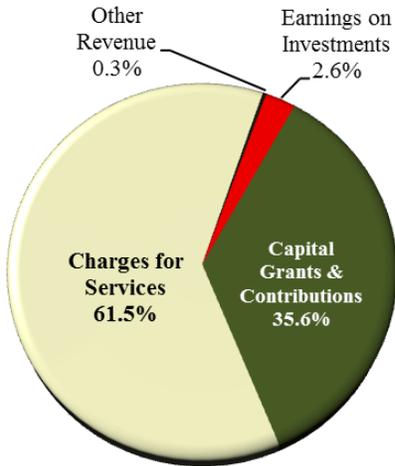
	General		Community Recreation Center		Capital Improvement		Park Improvement		Conservation Trust (Non Major)		Total	Total
	2014	2013	2014	2013	2014	2013	2014	2013	2014	2013	2014	2013
<b>ASSETS</b>												
Cash and cash equivalents	\$ 5,810,158	\$ 1,732,891	\$ 227,834	\$ -	\$ -	\$ 1,193,276	\$ 61,266	\$ 58,373	\$ 82,922	\$ 82,829	\$ 6,182,180	\$ 3,067,369
Equity in pooled cash and cash equivalents	-	-	-	-	-	-	438,655	-	36,716	-	475,371	-
Investments	2,348,360	2,374,052	-	-	9,051,121	6,787,640	-	-	-	-	11,399,481	9,161,692
Receivables	5,160,175	5,416,979	70,092	-	1,300,062	362,556	-	-	256,920	-	6,787,249	5,779,535
Interfund receivable	-	2,641,544	-	-	579,616	705,573	2,378,528	2,572,013	194,954	431,232	3,153,098	6,350,362
<b>Total assets</b>	<b>13,318,693</b>	<b>12,165,466</b>	<b>297,926</b>	<b>-</b>	<b>10,930,799</b>	<b>9,049,045</b>	<b>2,878,449</b>	<b>2,630,386</b>	<b>571,512</b>	<b>514,061</b>	<b>27,997,379</b>	<b>24,358,958</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>												
<u>Liabilities</u>												
Accounts and retainage payable	\$ 346,300	\$ 185,166	\$ 11,565	\$ -	\$ 484,693	\$ 130,887	\$ 33,038	\$ 8,855	\$ 12,530	\$ -	\$ 888,126	\$ 324,908
Accrued liabilities	588,939	547,369	10,394	-	-	-	-	-	-	-	599,333	547,369
Other liabilities	7,758	-	-	-	-	-	-	-	-	-	7,758	-
Interfund payable	-	-	-	-	1,009,875	1,070,356	-	-	-	-	1,009,875	1,070,356
<b>Total liabilities</b>	<b>942,997</b>	<b>732,535</b>	<b>21,959</b>	<b>-</b>	<b>1,494,568</b>	<b>1,201,243</b>	<b>33,038</b>	<b>8,855</b>	<b>12,530</b>	<b>-</b>	<b>2,505,092</b>	<b>1,942,633</b>
<u>Deferred inflows of resources</u>												
Deferred revenue - property taxes	4,201,475	4,158,556	-	-	-	-	-	-	-	-	4,201,475	4,158,556
<u>Fund Balances</u>												
Restricted for emergencies	398,703	400,862	-	-	220,756	176,154	24,022	44,468	-	-	643,481	621,484
Restricted for capital improvements	-	-	-	-	9,215,475	7,671,648	-	-	-	-	9,215,475	7,671,648
Restricted for parks and recreation	-	-	-	-	-	-	-	-	558,982	514,061	558,982	514,061
Assigned for parks and recreation	-	-	275,967	-	-	-	2,821,389	2,577,063	-	-	3,097,356	2,577,063
Unassigned	7,775,518	6,873,513	-	-	-	-	-	-	-	-	7,775,518	6,873,513
<b>Total fund balances</b>	<b>8,174,221</b>	<b>7,274,375</b>	<b>275,967</b>	<b>-</b>	<b>9,436,231</b>	<b>7,847,802</b>	<b>2,845,411</b>	<b>2,621,531</b>	<b>558,982</b>	<b>514,061</b>	<b>21,290,812</b>	<b>18,257,769</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$13,318,693</b>	<b>\$12,165,466</b>	<b>\$ 297,926</b>	<b>\$ -</b>	<b>\$10,930,799</b>	<b>\$ 9,049,045</b>	<b>\$2,878,449</b>	<b>\$ 2,630,386</b>	<b>\$ 571,512</b>	<b>\$ 514,061</b>	<b>\$27,997,379</b>	<b>\$24,358,958</b>

In all, the total governmental assets increased 14.9%, liabilities increased 29.0%, deferred inflows of resources increased 1.0%, and fund balances increased 16.6% (\$3,033,043). In the course of the year, revenues that are dedicated to these governmental funds, namely sales tax and construction use tax, both exceeded budget expectations. Retail sales tax collections set a new historical high affecting both the General and Capital Improvement fund balances. Construction use tax fell below budget expectations with less construction in 2014. The increase in total fund balances is due to capital in part, from project postponements and higher than expected revenue collection. Thus the Capital Improvement Fund shows a 20.2% increase in fund balance, the General Fund balance is 12.4% higher, and Park Improvement is 8.5% higher than 2013. In 2014 the Community Recreation Center was removed from the General Fund and is now a separate major fund, as the dominant source of revenue is no longer the General Fund although there is still a supporting transfer of \$450,000.

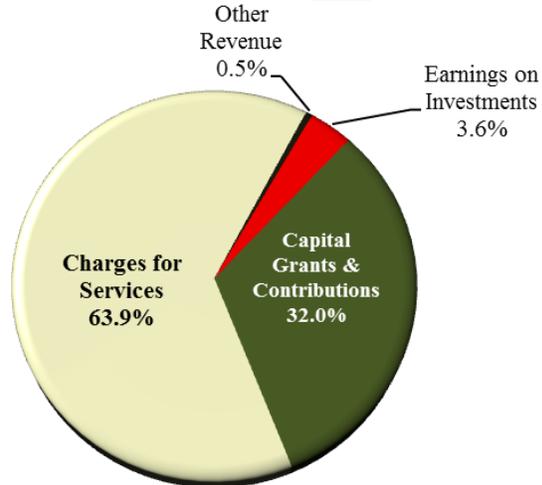
Proprietary funds. The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

While total net position of the Water Fund increased 7.4%, unrestricted net position decreased 7.5% to \$14,441,163. The unrestricted net positions of both the sewer and storm drainage operations increased at the end of the year and were \$7,032,307, and \$2,835,278, respectively. Other factors concerning the finances of these three funds have already been addressed in the discussion of the Town's business-type activities.

**TABLE 6**  
**Revenues by Source-Business-Type Activities**  
**2013**

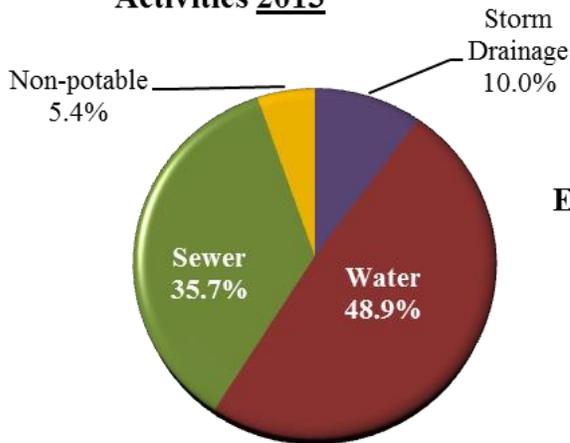


**TABLE 6**  
**Revenues by Source-Business-Type Activities**  
**2014**

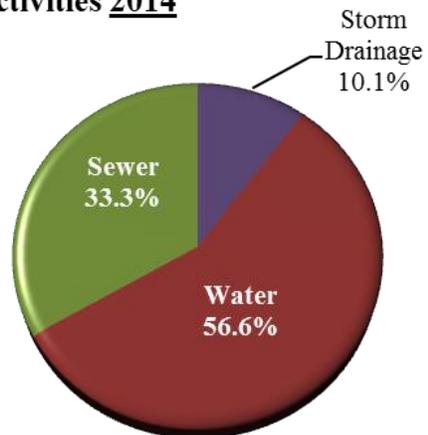


*Charges for services increased \$251,461 in 2014. Grants and contributions are \$791,242 lower in 2014 due to fewer developer contributions and the wastewater treatment upgrades being funded in 2013. Total revenues are thus down 13.4% (\$1,349,117) in 2014.*

**TABLE 7**  
**Expenses by Source-Business-Type**  
**Activities 2013**



**TABLE 7**  
**Expenses by Source-Business-Type**  
**Activities 2014**



*The Non-potable Water Fund was consolidated into the Water Fund for 2015. Distribution of business-type expense activities for 2013 and 2014 would be similar otherwise.*

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Table 8  
Statement of Net Positions Comparison by Fund  
Proprietary Funds

	Water		Sewer		Storm Drainage		Non-Potable Water		Total	Total
	2014	2013	2014	2013	2014	2013	2014	2013	2014	2013
<b>ASSETS</b>										
Total current assets	\$ 25,471,938	\$ 25,293,655	\$ 8,426,814	\$ 7,650,091	\$ 2,901,027	\$ 2,386,747	\$ -	\$ 257,571	\$ 36,799,779	\$ 35,588,064
Loan proceeds receivable	1,299,730	-	-	-	-	-	-	-	1,299,730	-
Capital assets, net	50,612,316	38,524,761	25,958,988	26,590,724	13,449,553	13,408,818	-	5,387,201	90,020,857	83,911,504
<b>Total assets</b>	<b>77,383,984</b>	<b>63,818,416</b>	<b>34,385,802</b>	<b>34,240,815</b>	<b>16,350,580</b>	<b>15,795,565</b>	<b>-</b>	<b>5,644,772</b>	<b>128,120,366</b>	<b>119,499,568</b>
<b>LIABILITIES</b>										
Total current liabilities	11,122,187	9,646,949	292,046	266,901	61,804	4,131	-	680,749	11,476,037	10,598,730
Total noncurrent liabilities	8,097,436	29,614	2,427,729	2,604,738	3,945	2,986	-	3,643,847	10,529,110	6,281,185
<b>Total liabilities</b>	<b>19,219,623</b>	<b>9,676,563</b>	<b>2,719,775</b>	<b>2,871,639</b>	<b>65,749</b>	<b>7,117</b>	<b>-</b>	<b>4,324,596</b>	<b>22,005,147</b>	<b>16,879,915</b>
<b>NET POSITION</b>										
Net investment in capital assets	43,723,198	38,524,761	23,383,720	23,837,031	13,449,553	13,408,818	-	1,630,951	80,556,471	77,401,561
Restricted for operations and maintenance	-	-	1,250,000	1,250,000	-	-	-	-	1,250,000	1,250,000
Unrestricted	14,441,163	15,617,092	7,032,307	6,282,145	2,835,278	2,379,630	-	(310,775)	24,308,748	23,968,092
<b>Total Net Position</b>	<b>\$ 58,164,361</b>	<b>\$ 54,141,853</b>	<b>\$ 31,666,027</b>	<b>\$ 31,369,176</b>	<b>\$ 16,284,831</b>	<b>\$ 15,788,448</b>	<b>\$ -</b>	<b>\$ 1,320,176</b>	<b>\$ 106,115,219</b>	<b>\$ 102,619,653</b>
<i>Amounts reported for business-type activities in the Statement of Net Position are different because</i>										
<i>Cumulative portion of internal service funds net operating income attributed to business-type activities</i>									178,103	167,756
									<u>\$106,293,322</u>	<u>\$ 102,787,409</u>

Total assets for the proprietary funds increased in 2014 to reflect a total increase of 7.2% (\$8,620,798), while liabilities increased 30.4% (\$5,125,232). Assets increased primarily due to the purchase of the Kyger Reservoir in 2014. Liabilities increased as well due to the new debt. The overall net position increased 3.4% (\$3,495,566).

Building and new construction is also reflected in the business-type accounts. Plant investment fees collected on building permits at the time of issuance generated a large influx of cash that is retained for future projects.

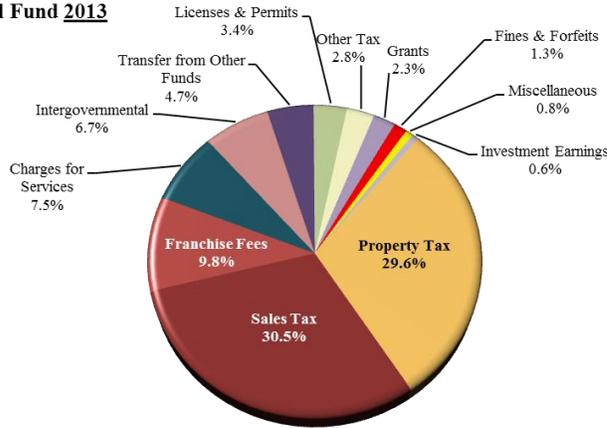
*General Fund Budgetary Highlights.* The General Fund is the chief operating fund of the Town. The General Fund accounts for all the general services provided by the Town. At the end of 2014, the *unassigned* fund balance of the General Fund totaled \$7,775,518, while the total fund balance was \$8,174,221. As a measure of the General Fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures. For 2014, unassigned fund balance represents 62.8% of total fund expenditures while total fund balance represents 66.0% of that same amount.

In 2011, the General Fund incorporated the Community Recreation Center Fund (CRC) according to GASB 54 that states a fund must have its own source revenue and this fund was supplemented primarily by the General Fund by way of transfers. Now in 2014, the CRC Fund is a separate major fund as its main revenue source is no longer the General Fund transfers. Taxes and assessments are its major sources of revenue.

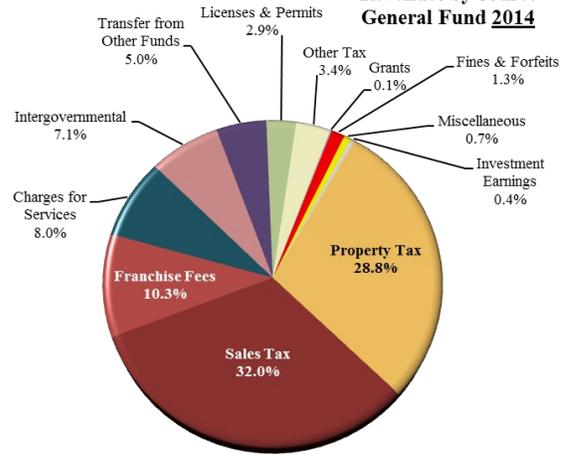
TOWN OF **WINDSOR**, COLORADO

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**TABLE 9**  
Revenues by Source  
General Fund 2013



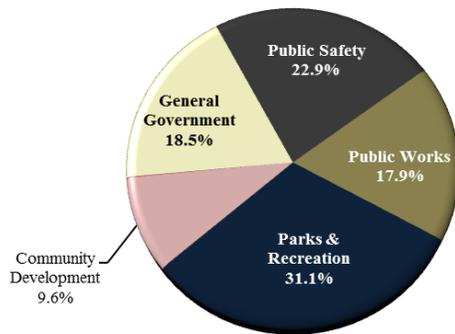
**TABLE 9**  
Revenues by Source  
General Fund 2014



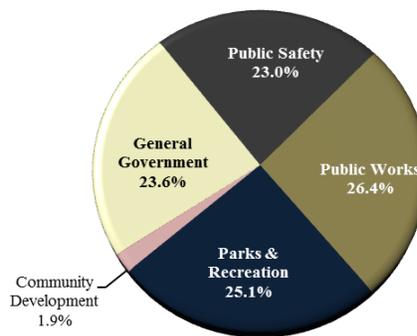
The General Fund chart above does not include the 2013 CRC Fund revenues for comparison purposes. The distribution of revenue sources for 2013 and 2014 is very similar as shown above. There is then a 2.3% gain, or \$318,053, in comparable revenues for 2013 to 2014.

General government expenditures include all administrative functions of the Town (i.e., Town Board, Town Clerk, Municipal Court, Town Manager, Finance, Town Attorney, Economic Development and Human Resources). Expenditures for 2014 are 6.2% (\$722,878) more than comparable expenditures of 2013. Public Works street repair work account for the majority of the increase.

**TABLE 10**  
Expenditures by Type  
General Fund 2013



**TABLE 10**  
Expenditures by Type  
General Fund 2014



The General Fund expenditures chart above does not include the 2013 CRC Fund expenditures for comparison purposes. Community Development for 2013 included a \$307,000 Windsor Housing Authority Grant pass through.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

*Capital assets.* The Town's investment in capital assets for its governmental and business-type activities as of December 31, 2014, amounts to \$162,306,101 (net of accumulated depreciation). This investment in capital assets includes land, buildings, and system improvements, machinery and equipment, park facilities, roads, highways, and bridges. The increase of 3.4% in the Town's total investment in governmental capital assets was mostly attributed to the Kyger Reservoir purchase.

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**Table 11**  
**Capital Assets, Net**

	Governmental		Business-Type		Total	
	Activities		Activities			
	2014	2013	2014	2013	2014	2013
Construction in progress	\$ 807,806	\$ 860,354	\$ 4,627,529	\$ 1,157,228	\$ 5,435,335	\$ 2,017,582
Land and water rights	2,300,443	2,301,855	21,745,814	18,465,458	24,046,257	20,767,313
Site improvements	8,085,948	7,342,834	-	-	8,085,948	7,342,834
Buildings and improvements	11,221,881	12,009,997	-	-	11,221,881	12,009,997
Streets and improvements	38,637,965	40,208,254	-	-	38,637,965	40,208,254
Parks and improvements	7,367,495	7,572,025	-	-	7,367,495	7,572,025
Machinery and equipment	3,795,272	2,668,165	-	-	3,795,272	2,668,165
Furniture and fixtures	68,434	76,843	-	-	68,434	76,843
Utility systems and equipment	-	-	63,647,514	64,288,818	63,647,514	64,288,818
<b>Total</b>	<b>\$ 72,285,244</b>	<b>\$ 73,040,327</b>	<b>\$ 90,020,857</b>	<b>\$ 83,911,504</b>	<b>\$ 162,306,101</b>	<b>\$ 156,951,831</b>

Additional information on the Town's capital assets can be found in Note 1 on page 33 and Note 5 on pages 40-41 of this report.

*Long-term debt.* At the end of the current fiscal year, the Town of Windsor had total bonded debt outstanding of \$2,855,000. The Town's total debt of \$17,206,947 represents bonds secured solely by the specified revenue sources (i.e., refunding sales and use tax bonds), a USDA loan for the police facility, two loans for the construction of the Kern Reservoir, a Sewer Waste Water Treatment Plant loan, a loan for the Kyger Reservoir and compensated absences.

**Table 12**  
**Town of Windsor's Outstanding Debt at Year End**

	Governmental		Business-Type		Total	
	Activities		Activities			
	2014	2013	2014	2013	2014	2013
Refunding Sales & Use Tax						
Bonds	\$ 2,855,000	\$ 3,135,000	\$ -	\$ -	\$ 2,855,000	\$ 3,135,000
Bond Premium	116,316	140,619	-	-	116,316	140,619
USDA Community						
Facilities Loan (WBA)	2,859,635	2,896,721	-	-	2,859,635	2,896,721
CWCB Loans						
(Kern & Kyger Reservoirs)	-	-	8,188,848	3,756,250	8,188,848	3,756,250
CWR&PDA Loan						
Sewer WWTP	-	-	2,575,268	2,753,693	2,575,268	2,753,693
Compensated Absences	550,325	495,570	61,555	62,070	611,880	557,640
<b>Total</b>	<b>\$ 6,381,276</b>	<b>\$ 6,667,910</b>	<b>\$ 10,825,671</b>	<b>\$ 6,572,013</b>	<b>\$ 17,206,947</b>	<b>\$ 13,239,923</b>

The Town's debt increased 30.0% (\$3,967,024) from 2013. Governmental activities debt decreased by 4.3% from regular annual payments, while business-type activities debt increased 64.7% with the Kyger Reservoir loan of \$4,545,000.

The Town's debt policy imposes a legal debt margin 10% of assessed valuation. The debt limit at December 31, 2014 was \$34,559,608. The amount of debt applicable to the debt limit is \$16,478,751 leaving a legal debt margin of \$18,080,857.

Additional information on the Town's long-term debt can be found in Note 6 on pages 42-44 of this report.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The annual budget assures the efficient, effective and economic uses of Town's resources, as well as establishing the highest priority objectives. Through the budget, the Town Board sets the direction for the Town, allocates its resources, and establishes its priorities.

The 2015 budget was approved and adopted by the Windsor Town Board on November 24, 2014 appropriating \$52,939,075 for expenditures. The 2015 appropriation is a 36.6% increase from the 2014 budget, due to some long awaited operational changes and large capital infrastructure investments. There is also a 51.9% increase in projected revenues of \$58,273,118 as compared to \$38,363,504 budgeted in 2014. The increase is primarily due to receiving \$16.1 million in bond proceeds for a Community Recreation Center (CRC) expansion in 2015 and 2016. There is also another 23.4% increase in taxes, mainly sales and use taxes. Beginning 2015, a 0.75% sales tax will be collected to fund the CRC Expansion in the amount of \$1,688,815 in both sales and use taxes. Comparing the 2015 budgeted revenue to 2014, less grants and loans, results in an anticipated 15.1% increase. Without the CRC Expansion, the difference between revenue and expenditure is modest and will be filled by accumulated fund balances which grew from unanticipated revenue growth and less expenditure. The mill levy will remain at 12.03 mills for 2015.

There is provision for a 3% merit pool for employees in the 2015 budget, and a total net addition of 5.25 FTE, 2 police officers, civil engineer, and customer service utility clerk. A support technician for IT was converted to a full-time position and an assistant Town attorney was added by eliminating a contracted prosecutor position.

Parks and Recreation programs and facilities have also been important to our growing community. A total of \$18,578,445 has been allocated to quality of life and recreational programs. The largest project of course will be the building of the CRC Expansion, beginning in 2015 and ending in 2016. There are some park shelter replacements scheduled along with some trail construction and upgrades for parks and recreation in 2015.

Improving infrastructure is a primary concern in 2015. There are several large projects budgeted for 2015: the Railroad Quiet Zone TIGER IV grant project, Kyger Reservoir pump station, work on the Law Basin Master Channel with FEMA PDM grant and a CDBG grant, as well as work on the Law Basin west tributary channel, development of Coyote Gulch Park, and completion of the three-million gallon water tank. Funds are allocated to improve and maintain several streets along with a left turn lane at SH257 and Walnut Street, and of course the largest project is the Community Recreation Center Expansion 2015 phase. Also 2015 will fund some museum, cemetery and trail projects.

### **Contacting the Town's Financial Management**

This financial report is designed to provide a general overview of the Town of Windsor's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Town of Windsor  
Director of Finance  
301 Walnut Street  
Windsor, CO 80550

**BASIC FINANCIAL STATEMENTS**



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TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF NET POSITION**  
December 31, 2014

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
<u>Assets</u>				
Cash and cash equivalents	\$ 6,182,180	\$ 4,604,194	\$ 10,786,374	\$ 359,106
Equity in pooled cash and cash equivalents	1,192,264	-	1,192,264	-
Investments	11,399,481	20,996,884	32,396,365	-
Receivables	6,787,249	864,422	7,651,671	-
Prepaid items	7,101	-	7,101	-
Internal balances	(413,408)	413,408	-	-
Restricted assets:				
Cash and cash equivalents	145,514	-	145,514	-
Loan proceeds receivable	-	1,299,730	1,299,730	-
Capital assets, not being depreciated	3,108,249	26,373,342	29,481,591	213,809
Capital assets, being depreciated, net	69,176,995	63,647,515	132,824,510	29,253
<u>Total assets</u>	<u>97,585,625</u>	<u>118,199,495</u>	<u>215,785,120</u>	<u>602,168</u>
<u>Deferred outflows of resources</u>				
Deferred loss on refunding	81,883	-	81,883	-
<u>Total deferred outflows of resources</u>	<u>81,883</u>	<u>-</u>	<u>81,883</u>	<u>-</u>
<u>Liabilities</u>				
Accounts payable and other liabilities	1,143,088	1,025,958	2,169,046	2,275
Accrued payroll	599,333	21,303	620,636	-
Accrued interest payable	11,153	33,240	44,393	-
Noncurrent liabilities:				
Due within one year				
Bonds and loans payable	338,501	296,562	635,063	-
Accrued compensated absences	463,595	40,964	504,559	-
Due in more than one year				
Bonds and loans payable	5,492,450	10,467,554	15,960,004	-
Accrued compensated absences	86,730	20,592	107,322	-
<u>Total liabilities</u>	<u>8,134,850</u>	<u>11,906,173</u>	<u>20,041,023</u>	<u>2,275</u>
<u>Deferred inflows of resources</u>				
Unearned revenue - property taxes	4,201,475	-	4,201,475	-
<u>Total deferred inflows of resources</u>	<u>4,201,475</u>	<u>-</u>	<u>4,201,475</u>	<u>-</u>
<u>Net position</u>				
Net investment in capital assets	66,536,176	80,556,471	147,092,647	243,062
Restricted for:				
Capital projects	9,215,475	-	9,215,475	-
TABOR emergency reserve	643,481	-	643,481	-
Parks and recreation	558,982	-	558,982	-
Operations and maintenance	-	1,250,000	1,250,000	-
Unrestricted	8,377,069	24,486,851	32,863,920	356,831
<u>Total net position</u>	<u>\$ 85,331,183</u>	<u>\$ 106,293,322</u>	<u>\$ 191,624,505</u>	<u>\$ 599,893</u>

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF ACTIVITIES**  
December 31, 2014

<u>Functions/programs</u>	<u>Program Revenues</u>			
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Governmental activities:</b>				
General government	\$ 3,490,765	\$ -	\$ -	\$ -
Public safety	3,092,222	210,620	-	-
Public works	6,707,613	513,932	989,631	811,664
Parks and recreation	4,624,500	1,865,914	450,272	-
Community development	497,796	-	20,002	-
Safety and loss control	3,536	-	-	-
Small equipment and maintenance	2,192,671	-	544,806	-
Assets conveyed to other governments	152,245	-	-	-
Interest on long-term debt	189,438	-	-	-
<u>Total governmental activities</u>	<u>20,950,786</u>	<u>2,590,466</u>	<u>2,004,711</u>	<u>811,664</u>
<b>Business-type activities:</b>				
Water	3,300,658	4,268,497	-	1,289,540
Sewer	1,946,739	1,837,969	-	585,461
Storm drainage	591,172	323,535	-	912,805
<u>Total business-type activities</u>	<u>5,838,569</u>	<u>6,430,001</u>	<u>-</u>	<u>2,787,806</u>
<u>Total primary government</u>	<u>\$ 26,789,355</u>	<u>\$ 9,020,467</u>	<u>\$ 2,004,711</u>	<u>\$ 3,599,470</u>
<b>Component unit</b>				
Downtown Development Authority	\$ 103,013	\$ -	\$ 20,000	\$ -

General revenues

Taxes:

    Property taxes

    Sales and use taxes

    Franchise taxes

    Other taxes

Earnings on investments

Gain (loss) on sale of capital assets

Other revenues

Subtotal general revenues

Transfers in (out)

Total general revenues and transfers

Changes in net position

Net position at beginning of year

Net position at end of year

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF ACTIVITIES**  
December 31, 2014

Net (Expense) Revenue and Changes in Net Position			
Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
\$ (3,490,765)	\$ -	\$ (3,490,765)	\$ -
(2,881,602)	-	(2,881,602)	-
(4,392,386)	-	(4,392,386)	-
(2,308,314)	-	(2,308,314)	-
(477,794)	-	(477,794)	-
(3,536)	-	(3,536)	-
(1,647,865)	-	(1,647,865)	-
(152,245)	-	(152,245)	-
(189,438)	-	(189,438)	-
<u>(15,543,945)</u>	<u>-</u>	<u>(15,543,945)</u>	<u>-</u>
-	2,257,379	2,257,379	-
-	476,691	476,691	-
-	645,168	645,168	-
<u>-</u>	<u>3,379,238</u>	<u>3,379,238</u>	<u>-</u>
<u>(15,543,945)</u>	<u>3,379,238</u>	<u>(12,164,707)</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>(83,013)</u>
4,036,268	-	4,036,268	24,470
9,244,616	-	9,244,616	-
1,424,084	-	1,424,084	-
1,188,164	-	1,188,164	-
151,137	315,367	466,504	46
611,222	(877,500)	(266,278)	-
2,005,420	47,494	2,052,914	268,918
<u>18,660,911</u>	<u>(514,639)</u>	<u>18,146,272</u>	<u>293,434</u>
<u>(641,314)</u>	<u>641,314</u>	<u>-</u>	<u>-</u>
<u>18,019,597</u>	<u>126,675</u>	<u>18,146,272</u>	<u>293,434</u>
2,475,652	3,505,913	5,981,565	210,421
<u>82,855,531</u>	<u>102,787,409</u>	<u>185,642,940</u>	<u>389,472</u>
<u>\$ 85,331,183</u>	<u>\$ 106,293,322</u>	<u>\$ 191,624,505</u>	<u>\$ 599,893</u>

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
December 31, 2014

	General	Community Recreation Center	Capital Improvement	Park Improvement	Conservation Trust (Non Major)	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 5,810,158	\$ 227,834	\$ -	\$ 61,266	\$ 82,922	\$ 6,182,180
Equity in pooled cash and cash equivalents	-	-	-	438,655	36,716	475,371
Investments	2,348,360	-	9,051,121	-	-	11,399,481
Receivables	5,160,175	70,092	1,300,062	-	256,920	6,787,249
Interfund receivable	-	-	579,616	2,378,528	194,954	3,153,098
<b>Total assets</b>	<b>\$ 13,318,693</b>	<b>\$ 297,926</b>	<b>\$ 10,930,799</b>	<b>\$ 2,878,449</b>	<b>\$ 571,512</b>	<b>\$ 27,997,379</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
<b>Liabilities</b>						
Accounts and retainage payable	\$ 346,300	\$ 11,565	\$ 484,693	\$ 33,038	\$ 12,530	\$ 888,126
Accrued payroll	588,939	10,394	-	-	-	599,333
Other liabilities	7,758	-	-	-	-	7,758
Interfund payable	-	-	1,009,875	-	-	1,009,875
<b>Total liabilities</b>	<b>942,997</b>	<b>21,959</b>	<b>1,494,568</b>	<b>33,038</b>	<b>12,530</b>	<b>2,505,092</b>
<b>Deferred inflows of resources</b>						
Deferred revenue - property taxes	4,201,475	-	-	-	-	4,201,475
<b>Fund balances</b>						
Restricted for emergencies	398,703	-	220,756	24,022	-	643,481
Restricted for capital improvements	-	-	9,215,475	-	-	9,215,475
Restricted for parks and recreation	-	-	-	-	558,982	558,982
Assigned for parks and recreation	-	275,967	-	2,821,389	-	3,097,356
Unassigned	7,775,518	-	-	-	-	7,775,518
<b>Total fund balances</b>	<b>8,174,221</b>	<b>275,967</b>	<b>9,436,231</b>	<b>2,845,411</b>	<b>558,982</b>	<b>21,290,812</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 13,318,693</b>	<b>\$ 297,926</b>	<b>\$ 10,930,799</b>	<b>\$ 2,878,449</b>	<b>\$ 571,512</b>	<b>\$ 27,997,379</b>

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS**  
**BALANCE SHEET WITH THE GOVERNMENT-WIDE STATEMENT OF NET POSITION**  
December 31, 2014

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances - governmental funds \$ 21,290,812

Capital assets used in governmental activities are not current financial resources and, therefore, is not reported as assets in the governmental funds.

The cost of capital assets, net of accumulated depreciation 65,253,801

The deferred loss on refunding is not a current financial resource and, therefore, is not reported as a deferred outflows of resources in the governmental funds. 81,883

Long-term liabilities, including bonds payable, are not due and payable from the current financial resources and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:

Long-term debt	\$ (2,855,000)	
Premium on bonds	(116,316)	
Accrued interest payable	(11,153)	
Accrued compensated absences	(525,717)	(3,508,186)

Internal service funds are used by management to charge the cost of services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

2,212,873

Total net position of governmental activities

\$ 85,331,183

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the Year Ended December 31, 2014

	General	Community Recreation Center	Capital Improvement	Park Improvement	Conservation Trust (Non Major)	Total Governmental Funds
<u>Revenues</u>						
Taxes and assessments	\$ 10,425,528	\$ 576,984	\$ 4,890,620	\$ -	\$ -	\$ 15,893,132
Licenses and permits	412,304	-	-	-	-	412,304
Intergovernmental	989,631	-	544,806	138,494	311,778	1,984,709
Grants and contributions	20,002	-	811,664	-	-	831,666
Charges for services	1,120,100	70,107	-	800,418	-	1,990,625
Fines and forfeitures	187,537	-	-	-	-	187,537
Earnings on investments	55,207	37	95,480	306	96	151,126
Miscellaneous	99,784	-	1,827,638	-	-	1,927,422
<u>Total revenues</u>	<u>13,310,093</u>	<u>647,128</u>	<u>8,170,208</u>	<u>939,218</u>	<u>311,874</u>	<u>23,378,521</u>
<u>Expenditures</u>						
Current:						
General government	2,915,164	-	-	-	-	2,915,164
Public safety	2,838,639	-	-	-	-	2,838,639
Public works	3,271,253	-	-	-	-	3,271,253
Parks and recreation	3,105,870	737,020	-	-	-	3,842,890
Community development	237,819	-	-	-	-	237,819
Safety and loss control	3,536	-	-	-	-	3,536
Small equipment and maintenance	-	-	2,198,249	-	-	2,198,249
Debt service						
Principal	-	280,000	-	-	-	280,000
Interest	-	86,875	-	-	-	86,875
Capital outlay	-	-	3,552,969	64,737	266,953	3,884,659
<u>Total expenditures</u>	<u>12,372,281</u>	<u>1,103,895</u>	<u>5,751,218</u>	<u>64,737</u>	<u>266,953</u>	<u>19,559,084</u>
<u>Revenues over expenditures</u>	<u>937,812</u>	<u>(456,767)</u>	<u>2,418,990</u>	<u>874,481</u>	<u>44,921</u>	<u>3,819,437</u>
<u>Other financing sources (uses)</u>						
Transfers in	694,768	450,000	-	-	-	1,144,768
Transfers out	(450,000)	-	(830,561)	(650,601)	-	(1,931,162)
<u>Total other financing sources (uses)</u>	<u>244,768</u>	<u>450,000</u>	<u>(830,561)</u>	<u>(650,601)</u>	<u>-</u>	<u>(786,394)</u>
<u>Net changes in fund balances</u>	<u>1,182,580</u>	<u>(6,767)</u>	<u>1,588,429</u>	<u>223,880</u>	<u>44,921</u>	<u>3,033,043</u>
<u>Fund balance at beginning of year</u>	<u>6,991,641</u>	<u>282,734</u>	<u>7,847,802</u>	<u>2,621,531</u>	<u>514,061</u>	<u>18,257,769</u>
<u>Fund balance at end of year</u>	<u>\$ 8,174,221</u>	<u>\$ 275,967</u>	<u>\$ 9,436,231</u>	<u>\$ 2,845,411</u>	<u>\$ 558,982</u>	<u>\$ 21,290,812</u>

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
WITH THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES**  
For the Year Ended December 31, 2014

Amounts reported for governmental activities in the Statement of Activities are different because:

Total net change in fund balance - governmental funds. \$ 3,033,043

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expense in the Statement of Activities. This is the amount by which depreciation expense exceeded capital outlay during the period:

Capital outlay	\$ 3,884,659	
Depreciation expense	(5,303,911)	
Loss on disposal of capital assets (net book value of capital assets disposed)	(21,920)	(1,441,172)

The repayment of bonded principal is an expenditure in the Statement of Revenues, Expenditures and Changes in Fund Balances. However, these are reflected as reductions of liabilities in the Statement of Net Position and do not affect the Statement of Activities. 280,000

Transfers of capital improvements to other entities decrease net position in the statement of activities. This transaction is not reported as an expenditures in governmental funds as it does not use current financial resources. (152,245)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This includes the accretion of bond premium and the amortization of the deferred loss on refunding 7,264

Decrease in accrued interest payable reflected against an expense on the Statement of Activities and not reflected as an expense on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances. (1,833)

Increase in accrued compensated absences reflected as a reduction of expense on the Statement of Activities and not reflected in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances. (58,116)

Internal service funds are used by management to charge the cost of services to individuals funds. The net revenue of certain activities of internal service funds is reported with governmental activities. 808,711

Change in net position of governmental activities \$ 2,475,652

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
December 31, 2014

	Business-Type Activities - Enterprise Funds				Governmental Activities
	Water	Sewer	Storm Drainage	Total	Internal Service Funds
<b>ASSETS</b>					
<b>Current assets</b>					
Cash and cash equivalents	\$ 2,936,794	\$ 1,246,872	\$ 420,528	\$ 4,604,194	\$ -
Equity in pooled cash and cash equivalents	-	-	-	-	716,893
Investments	20,996,884	-	-	20,996,884	-
Interfund receivable	1,009,875	7,015,772	2,308,632	10,334,279	-
Intergovernmental receivable	188,730	24,723	117,035	330,488	-
Accounts receivable	296,279	137,412	54,832	488,523	-
Accrued interest receivable	43,376	2,035	-	45,411	-
<b>Total current assets</b>	<b>25,471,938</b>	<b>8,426,814</b>	<b>2,901,027</b>	<b>36,799,779</b>	<b>716,893</b>
<b>Noncurrent assets</b>					
Restricted cash and investments	-	-	-	-	145,514
Prepaid items	-	-	-	-	7,101
Loan proceeds receivable	1,299,730	-	-	1,299,730	-
Capital assets:					
Land	3,546,911	84,083	9,000	3,639,994	157,853
Water rights	18,105,820	-	-	18,105,820	-
Utility system	32,278,269	35,601,390	16,238,246	84,117,905	-
Buildings and improvements	163,319	887,725	-	1,051,044	4,994,533
Machinery and equipment	755,066	979,322	46,382	1,780,770	5,348,802
Construction in progress	4,016,400	91,254	519,874	4,627,528	-
Less: accumulated depreciation	(8,253,469)	(11,684,786)	(3,363,949)	(23,302,204)	(3,469,745)
Total capital assets, net	50,612,316	25,958,988	13,449,553	90,020,857	7,031,443
<b>Total noncurrent assets</b>	<b>51,912,046</b>	<b>25,958,988</b>	<b>13,449,553</b>	<b>91,320,587</b>	<b>7,184,058</b>
<b>Total assets</b>	<b>77,383,984</b>	<b>34,385,802</b>	<b>16,350,580</b>	<b>128,120,366</b>	<b>7,900,951</b>
<b>LIABILITIES</b>					
<b>Current liabilities</b>					
Interfund payable	10,098,974	-	-	10,098,974	2,378,528
Accounts payable	865,046	101,768	59,144	1,025,958	218,696
Accrued liabilities	40,030	11,853	2,660	54,543	28,508
Loans payable - current	118,137	178,425	-	296,562	38,501
<b>Total current liabilities</b>	<b>11,122,187</b>	<b>292,046</b>	<b>61,804</b>	<b>11,476,037</b>	<b>2,664,233</b>
<b>Noncurrent liabilities</b>					
Accrued compensated absences	26,725	30,886	3,945	61,556	24,608
Loans payable	8,070,711	2,396,843	-	10,467,554	2,821,134
<b>Total noncurrent liabilities</b>	<b>8,097,436</b>	<b>2,427,729</b>	<b>3,945</b>	<b>10,529,110</b>	<b>2,845,742</b>
<b>Total liabilities</b>	<b>19,219,623</b>	<b>2,719,775</b>	<b>65,749</b>	<b>22,005,147</b>	<b>5,509,975</b>
<b>NET POSITION</b>					
Net investment in capital assets	43,723,198	23,383,720	13,449,553	80,556,471	4,171,808
Restricted for operations and maintenance	-	1,250,000	-	1,250,000	-
Unrestricted	14,441,163	7,032,307	2,835,278	24,308,748	(1,780,832)
<b>Total net position</b>	<b>\$58,164,361</b>	<b>\$31,666,027</b>	<b>\$16,284,831</b>	<b>106,115,219</b>	<b>\$ 2,390,976</b>

Amounts reported for business-type activities in the Statement of Net Position are different because  
Cumulative portion of internal service funds net operating income attributed to business-  
type activities

178,103  
\$106,293,322

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
For the Year Ended December 31, 2014

	Business-Type Activities - Enterprise Funds				Governmental Activities
	Water	Sewer	Storm Drainage	Total	Internal Service Funds
<u>Operating revenues</u>					
Charges for services	\$ 3,318,905	\$ 1,826,094	\$ 293,214	\$5,438,213	\$ 2,667,502
Insurance recoveries	-	-	-	-	32,998
Miscellaneous	949,592	11,875	30,321	991,788	-
<u>Total operating revenues</u>	4,268,497	1,837,969	323,535	6,430,001	2,700,500
<u>Operating expenses</u>					
Wages and benefits	227,015	284,961	79,428	591,404	656,375
Operating costs	2,400,140	779,864	183,443	3,363,447	1,050,958
Depreciation	476,896	822,957	325,645	1,625,498	914,348
<u>Total operating expenses</u>	3,104,051	1,887,782	588,516	5,580,349	2,621,681
<u>Operating income (loss)</u>	1,164,446	(49,813)	(264,981)	849,652	78,819
<u>Nonoperating revenues (expenses)</u>					
Earnings on investments	312,855	1,967	545	315,367	11
Gain (loss) on disposal of capital assets	(877,500)	-	-	(877,500)	633,142
Other income	-	22,494	-	22,494	-
Interest expense	(191,569)	(51,998)	-	(243,567)	(107,994)
<u>Total nonoperating revenues (expenses)</u>	(756,214)	(27,537)	545	(783,206)	525,159
<u>Income (loss) before contributions and transfers</u>	408,232	(77,350)	(264,436)	66,446	603,978
Capital contributions	834,472	530,447	756,345	2,121,264	70,000
Grants	455,068	55,014	156,460	666,542	-
Transfers in	1,462,467	-	-	1,462,467	145,080
Transfers out	(457,907)	(211,260)	(151,986)	(821,153)	-
<u>Change in net position</u>	2,702,332	296,851	496,383	3,495,566	819,058
<u>Net position at beginning of year (restated)</u>	55,462,029	31,369,176	15,788,448		1,571,918
<u>Net position at end of year</u>	\$58,164,361	\$31,666,027	\$16,284,831		\$ 2,390,976

Amounts reported for business-type activities in the Statement of Activities are different because Internal service funds increase to expenses for costs in excess of charges to the business-type activities

10,347

\$3,505,913

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For the Year Ended December 31, 2014

	Business-Type Activities - Enterprise Funds				Governmental Activities
	Water	Sewer	Storm Drainage	Total	Internal Service Funds
<u>Cash flows from operating activities</u>					
Cash received from customers	\$ 4,073,181	\$2,062,719	\$ 192,276	\$ 6,328,176	\$ 2,700,500
Other receipts	-	22,494	-	22,494	-
Cash payments to suppliers	(1,546,473)	(754,719)	(125,770)	(2,426,962)	(850,682)
Cash payments to employees	(229,904)	(283,545)	(78,469)	(591,918)	(667,451)
<u>Net cash flows from operating activities</u>	<u>2,296,804</u>	<u>1,046,949</u>	<u>(11,963)</u>	<u>3,331,790</u>	<u>1,182,367</u>
<u>Cash flows from non-capital financing activities</u>					
Grant income	455,068	55,014	156,460	666,542	-
Change in interfund payable	60,481	-	-	60,481	-
Change in interfund receivable	(64,912)	(7,015,772)	(382,543)	(7,463,227)	-
Transfers from other funds	1,462,467	-	-	1,462,467	145,080
Transfers to other funds	(457,907)	(211,260)	(151,986)	(821,153)	-
<u>Net cash flows from non-capital financing activities</u>	<u>1,455,197</u>	<u>(7,172,018)</u>	<u>(378,069)</u>	<u>(6,094,890)</u>	<u>145,080</u>
<u>Cash flows from capital and related financing activities</u>					
Capital contributions	651,262	458,274	704,341	1,813,877	70,000
Principal paid on debt	(112,402)	(178,425)	-	(290,827)	(37,086)
Interest paid on debt	(191,569)	(51,998)	-	(243,567)	(107,994)
Proceeds from loan	3,245,270	-	-	3,245,270	-
Proceeds from sale of capital assets	-	-	-	-	57,965
Acquisition of capital assets	(7,871,540)	(119,048)	(314,376)	(8,304,964)	(1,177,505)
<u>Net cash flows from capital and related financing activities</u>	<u>(4,278,979)</u>	<u>108,803</u>	<u>389,965</u>	<u>(3,780,211)</u>	<u>(1,194,620)</u>
<u>Cash flows from investing activities</u>					
Proceeds from sales of investments	5,104,228	-	-	5,104,228	-
Purchases of investments	(6,765,338)	-	-	(6,765,338)	-
Net change in restricted cash	-	-	-	-	(11)
Earnings on investments	284,593	1,967	545	287,105	11
<u>Net cash flows from investing activities</u>	<u>(1,376,517)</u>	<u>1,967</u>	<u>545</u>	<u>(1,374,005)</u>	<u>-</u>
<u>Net change in cash and cash equivalents</u>	<u>(1,903,495)</u>	<u>(6,014,299)</u>	<u>478</u>	<u>(7,917,316)</u>	<u>132,827</u>
<u>Cash and cash equivalents at beginning of year</u>	<u>4,840,289</u>	<u>7,261,171</u>	<u>420,050</u>	<u>12,521,510</u>	<u>584,066</u>
<u>Cash and cash equivalents at end of year</u>	<u>\$ 2,936,794</u>	<u>\$1,246,872</u>	<u>\$ 420,528</u>	<u>\$ 4,604,194</u>	<u>\$ 716,893</u>
<b><u>Reconciliation of operating income (loss) to net cash flows from operating activities</u></b>					
Operating income (loss)	\$ 1,164,446	\$ (49,813)	\$ (264,981)	\$ 849,652	\$ 78,819
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:					
Depreciation expense	476,896	822,957	325,645	1,625,498	914,348
Nonoperating revenue	-	22,494	-	22,494	-
Changes in operating assets and liabilities:					
Accounts receivable	(195,316)	224,750	(131,259)	(101,825)	(7,101)
Accounts payable and accrued expenses	850,778	26,561	58,632	935,971	196,301
<u>Net cash flows from operating activities</u>	<u>\$ 2,296,804</u>	<u>\$1,046,949</u>	<u>\$ (11,963)</u>	<u>\$ 3,331,790</u>	<u>\$ 1,182,367</u>
<u>Non-cash investing, capital and financing activities</u>					
Contributed capital assets	\$ 183,210	\$ 72,173	\$ 52,004	\$ 307,387	\$ -

The accompanying notes are an integral part of these financial statements.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies

The financial statements of the Town of Windsor (the “Town”) have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to government units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the Town’s accounting policies are described below.

Reporting Entity

The Town was incorporated in 1890 and adopted its Home Rule Charter during 2003 (the “Charter”). The Charter provides that the Mayor shall be the chief executive officer of the Town, the Town Board shall be the policy making authority, and a Town Manager, to be appointed by the Town Board, shall be the chief administrative official of the Town. The following services are authorized by its charter: general administrative services, public safety (police protection), public works, culture, parks and recreation, community development and water and sewer services.

As defined by GAAP established by the GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- 1) Appointment of a voting majority of the component unit’s governing board, and either, a) the ability to impose its will by the primary government, or b) there is a potential for the component unit to provide specific financial benefits to, or impose specific financial burdens on, the primary government; or
- 2) Fiscal dependency on the primary government and there is a potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government or (3) a jointly appointed board.

Based on the application of these criteria, the following component units are included in the Town’s reporting entity.

*Discretely Presented Component Unit*

The Windsor Downtown Development Authority (“DDA”) was formed in January 2011 by a vote of the downtown business and property owners, and officially approved and adopted as an organization by the Town Board on February 28, 2011. Comprised of a seven member board of directors plus a representative from the Town Board, the DDA is dedicated to revitalizing downtown Windsor while preserving the history and heritage of this thriving community. In November 2011, the Town entered into an intergovernmental agreement with the DDA to provide funding through 2016 from sales tax revenue generated within the DDA boundaries. Separate financial statements are not issued for the DDA.

*Blended Component Unit*

The Windsor Building Authority (the “Authority”) was created as a nonprofit corporation under Colorado law on February 21, 2009. The Authority was created for the purpose of assisting with projects that are beneficial to the Town, such as borrowing or lending funds to assist in the building of Town facilities. Members of the Board of Directors of the Authority are appointed by the Town Board and provide services entirely to the Town. The Town has the ability to modify or approve the Authority’s annual operating budget. The Town also has the ability to appoint, hire, reassign, or dismiss those individuals responsible for the day-to-day operations of the Authority. Separate financial statements are not issued for the Authority.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Basic Financial Statements

The basic financial statements include both government-wide financial statements (based on the Town as a whole) and fund financial statements. Both the government-wide and fund financial statements categorize activities as either governmental activities or business-type activities. In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported on a full accrual economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of a given function or activity are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function or activity. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured and basis of accounting refers to when revenues and expenses or expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the time of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Cost reimbursement grant revenues are considered to be available at the point the expenditure is incurred. Expenditures are recorded when a liability is incurred, as under accrual accounting. Debt service expenditures and expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

Property, franchise, and sales taxes and investment income (including unrealized gains and losses) are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when the government receives cash.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), and the capital projects fund. The following are the Town's major and nonmajor governmental funds:

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

General Fund - The General Fund (a major fund) is the Town's general operating fund and is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include local property, sales, and franchise taxes and other intergovernmental revenues. Expenditures include all costs associated with the daily operation of general government, public safety, public works, parks and recreation and community development.

Community Recreation Center Fund - This major fund is a special revenue fund type which is funded by sales tax, construction use tax, grants, and facility user fees. The expenditures represent operating and cost of construction.

Capital Improvement Fund - This major fund is a capital projects fund type which is established to account for financial resources segregated for the acquisition or construction of capital facilities other than those financed by enterprise operations.

Park Improvement Fund - This major fund is a special revenue fund type which is established to account for park fees and other earmarked revenue sources which finance park improvements in the Town.

The other governmental fund is the Conservation Trust Fund, a nonmajor special revenue fund established to account for revenues derived from earmarked revenue sources which finance specific activities as required by law or administrative action.

Proprietary funds focus on the determination of the changes in net position, financial position and cash flows and are classified as enterprise funds or internal service funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

The Town's major enterprise funds are the Water, Sewer and Storm Drainage Funds. These funds account for the financial transactions related to the water, sewer and storm drainage service operations of the Town.

Internal service funds account for operations that provide services to other departments or agencies of the Town, or to other governments, on a cost-reimbursement basis. The Town has four internal service funds; the Fleet Management Fund, Information Technology Fund, Facility Service Fund, and the Windsor Building Authority.

There are no fiduciary funds included in this report.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Sewer, and Storm Drainage funds and the government's internal service funds are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Budgets and Budgetary Accounting

An annual budget and appropriation ordinance is adopted by the Board of Trustees in accordance with Colorado state statutes. Budgets are adopted on a basis consistent with GAAP, except for the following: proceeds from long-term debt are budgeted as revenue in the proprietary funds; note, lease and bond principal payments are budgeted as expenses in the proprietary funds; and purchases of capital assets are budgeted as capital outlay expenses in the proprietary funds.

On or about October 15, the Town staff submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. Also, public hearings are conducted at a special meeting and at regular Town Board meetings to obtain taxpayer comments. Prior to December 15, the budget is legally adopted by the Town Board.

Colorado law requires that all funds have legally adopted budgets and total expenditures for each fund cannot exceed the amount appropriated. The fund level of classification is the level of classification at which expenditures may not legally exceed appropriations.

All appropriations lapse at the end of each fiscal year. Appropriations for a fund may be increased provided they are offset by unanticipated resources.

Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Town Board throughout the year. Following is a summary of the original budget, total revisions and revised budget for those funds with amended budgets for the year ended December 31, 2014:

	Original Budget	Total Revisions	Revised Budget
<u>Governmental funds:</u>			
General fund	\$ 12,716,127	\$ 335,085	\$ 13,051,212
<u>Special revenue funds:</u>			
Community Recreation Center Fund	1,158,804	-	1,158,804
Park improvement fund	800,601	-	800,601
Conservation trust fund	479,796	-	479,796
<u>Capital projects funds:</u>			
Capital improvements fund	5,339,148	2,695,401	8,034,549
<u>Business-type funds:</u>			
Water fund	10,601,617	1,612,119	12,213,736
Sewer fund	2,104,762	72,173	2,176,935
Stormdrainage fund	2,296,506	52,004	2,348,510
<u>Internal service funds:</u>			
Fleet management fund	1,256,069	-	1,256,069
Information technology fund	1,235,290	25,102	1,260,392
Windsor building authority	145,080	-	145,080
Facility service fund	612,806	-	612,806
<b>Total funds</b>	<b>\$ 38,746,606</b>	<b>\$ 4,791,884</b>	<b>\$ 43,538,490</b>

TOWN OF **WINDSOR**, COLORADO  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Cash, Cash Equivalents and Temporary Investments

To improve cash management, cash received by the Town is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Town's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" in the financial statements. Investments of the Town's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Town are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables, if any, are classified as internal balances on the government-wide Statement of Net Position and, classified as interfund receivables or interfund payables on the Balance Sheet (see Note 4).

Capital Assets

Capital assets, which include land, buildings, equipment, vehicles, and furniture and fixtures, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property and equipment of the Town is depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Governmental Activities</u>	<u>Business- Type Activities</u>
Site improvements	20 years	N/A
Buildings and improvements	20 years	N/A
Streets and improvements	20 years	N/A
Parks and improvements	20 years	N/A
Machinery and equipment	10 years	5 years
Furniture and fixtures	10 years	N/A
Utility systems	N/A	5 - 50 years

Interest costs incurred that relate to the acquisition or construction of property and equipment acquired with tax-exempt debt is capitalized. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project, with interest earned on invested debt proceeds over the same period. Capitalized interest cost is prorated to completed projects based on the completion date of each project. The Town did not capitalize any interest during the year ended December 31, 2014.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Impairment of Capital Assets

GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*, establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly. The Town is required to evaluate prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. Management of the Town has determined that there are no indications of impairment of capital assets as of December 31, 2014.

Accrued Compensated Absences Payable

In accordance with the provisions of the GASB Statement No. 16, *Accounting for Compensated Absences*, vested or accumulated vacation pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation pay that are not expected to be liquidated with expendable available financial resources are reported on the government-wide financial statements. Compensated absences are reported in governmental funds only if they have matured.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, except for accrued compensated absences, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds payable, accrued compensated absences, and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until they become due.

Fund Balance

In the fund financial statements, fund balances of governmental funds are as follows:

Nonspendable – amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Town Board (the “Board”). The Board is the highest level of decision making authority for the Town. Commitments may be established, modified, or rescinded only through resolutions approved by the Board.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The Board has authority to assign amounts for specific purposes. Assignments may be established, modified, or rescinded only through resolutions approved by the Board.

Unassigned – all other spendable amounts.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Balance (Continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, it is the Town's policy to use restricted funds first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Town has provided otherwise in its commitment or assignment actions.

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulation of other governments.

If applicable, the Town applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

Contribution of Capital

Contributions of capital in proprietary funds financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources to capital acquisition and construction.

Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers (See Note 4).

Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Town Board and that are either unusual in nature or infrequent in occurrence. There were no extraordinary or special items during 2014.

Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 1 - Summary of Significant Accounting Policies (Continued)

Change in Funds Reported

During 2014, management of the Town discontinued using the non-potable fund and began reporting the non-potable activities of the Town within the Water Fund. In addition, the Town determined that the Community Recreation Center Fund should be reported separately as a special revenue fund instead of being reported within the General Fund. Beginning fund balance has been restated as follows:

	General Fund	Community Recreation Center Fund	Water Fund	Non-potable Water Fund
Fund balance at December 31, 2013	\$ 7,274,375	\$ -	\$ 54,141,853	\$ 1,320,176
Restatement due to change in fund reporting	(282,734)	282,734	1,320,176	(1,320,176)
Fund balance at December 31, 2013, as restated	\$ 6,991,641	\$ 282,734	\$ 55,462,029	\$ -

Note 2 - Cash, Cash Equivalents and Investments

The composition of the Town's cash, cash equivalents and investments, including restricted cash and investments, on December 31, 2014, is as follows:

Cash, Cash Equivalents and Investments	Fair Value	Average Maturity Date (in days)	Concentration of Credit Risk
Cash on hand	\$ 3,660	-	N/A
Cash held by County Treasurer	52,627	-	N/A
Cash in financial institution	8,253,933	-	N/A
Certificates of deposit	6,699,638	719	18.3%
U.S. Treasury notes	122,443	914	0.3%
FHLMC	10,536,757	1,398	28.8%
FNMA	11,972,810	697	32.8%
Other U.S. instrumentalities	906,414	1,097	2.5%
Municipal bonds	1,510,346	527	4.1%
Corporate securities	793,471	954	2.2%
COLOTRUST	2,471,716	N/A	6.7%
CSAFE	1,555,808	N/A	4.3%
<b>Total cash, cash equivalents and investments</b>	<b>\$ 44,879,623</b>		

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 2 - Cash, Cash Equivalents and Investments (Continued)

Cash, Cash Equivalents and Investments	S&P Rating	Moody Rating
FHLMC	NR to AA+	NR to Aaa
FNMA	NR to AA+	NR to Aaa
Other U.S. instrumentalities	NR to AA+	NR to Aaa
Municipal bonds	AA- to AAA	Aa1 to Aa3
Other municipal bonds	AA- to AA	Aa2
Corporate securities	AA+ to AAA	Aaa
Other corporate securities	NR	NR
COLOTRUST	AAAm	N/A
CSAFE	AAAm	N/A
US Treasury Notes	NR	Aaa

Cash, cash equivalent and investments per the government-wide Statement of Net Position are as follows:

Cash and cash equivalents	\$ 10,786,374
Equity in pooled cash and cash equivalents	1,192,264
Investments	32,396,365
Restricted cash and cash equivalents	145,514
Cash and cash equivalents - component unit	359,106
<b>Total cash, cash equivalents and investments</b>	<b>\$ 44,879,623</b>

Custodial Credit Risk – Deposits

For deposits, custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town's bank accounts and certificates of deposit as of December 31, 2014 were entirely covered by federal depository insurance or by collateral held by the Town's custodial banks under provisions of the Colorado Public Deposit Protection Act (the "PDPA"). The PDPA requires financial institutions to pledge collateral having a market value of at least 102% of the aggregate public deposits not insured by federal depository insurance. Eligible collateral includes municipal bonds, U.S. government securities, mortgages, and deeds of trust.

Custodial Credit Risk - Investments

For investments, custodial credit risk is the risk that in the event of a failure of a counter party, the Town would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a specific policy for custodial credit risk. As of December 31, 2014, the Town had no investments exposed to custodial credit risk outside of its investments in the Colorado Secure Assets Fund and COLOTRUST discussed below.

Credit Risk - Investments

State statutes and the Town's investment policies authorize the Town to invest in obligations of the U.S. Treasury and U.S. agencies, obligations of the State of Colorado or of any county, school, authority, and certain towns and cities therein, notes or bonds secured by insured mortgages or trust deeds, obligations of national mortgage associations, and certain repurchase agreements.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 2 - Cash, Cash Equivalents and Investments (Continued)

Local Government Investment Pools

At December 31, 2014, the Town had invested \$4,027,524 in the Colorado Secure Assets Fund (“CSAFE”) and COLOTRUST, local government investment pools established in Colorado to pool surplus funds for investment purposes. These funds operate similarly to a money market fund and each share is equal in value to \$1.00. The designated custodial bank of the pooled investments provides safekeeping and depository services in connection with the direct investment and withdrawal functions of the pooled investments. All securities owned by pooled investments are held by the Federal Reserve Bank in the account maintained for the custodial banks. Investments of pooled investments consist of U.S. Treasury bills, notes and note strips and repurchase agreements collateralized by U.S. Treasury Notes. The final maturity of any and all securities purchased by pooled investments may not exceed one year. Pooled investments are rated AAAM by Standard & Poor’s. The investment policy of CSAFE and COLOTRUST does not include investing in derivatives.

Interest Rate Risk

Colorado Revised Statutes and the Town’s investment policies limit investment maturities to five years or less from the date of purchase. This limit on investment maturities is a means of limiting exposure to fair values arising from increasing interest rates. The approximate weighted average yield to maturity for investments held at December 31, 2014 is 1.66% and the weighted average remaining term of investments is approximately 901 days.

Note 3 - Receivables

Receivables at December 31, 2014, consist of the following:

<u>Receivables</u>	Community					Total
	General	Recreation Center	Capital Projects	Conservation Trust	Enterprise	
Taxes	\$ 4,200,440	\$ -	\$ -	\$ -	\$ -	\$ 4,200,440
Trade accounts	898,204	-	-	-	466,782	1,364,986
Intergovernmental	61,531	-	1,300,062	256,920	24,723	1,643,236
Other	-	70,092	-	-	372,917	443,009
<u>Total</u>	<u>\$ 5,160,175</u>	<u>\$ 70,092</u>	<u>\$ 1,300,062</u>	<u>\$ 256,920</u>	<u>\$ 864,422</u>	<u>\$ 7,651,671</u>

Note 4 - Interfund Transfers and Balances Receivable/Payable

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service funds as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Contributed capital between the governmental funds and proprietary funds is shown within the transfer line for financial statement presentation.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 4 - Interfund Transfers and Balances Receivable/Payable (Continued)

The following table summarizes interfund transfers for the year ended December 31, 2014:

	Transfers Out						Total
	General Fund	Capital Improvement Fund	Park Improvement Fund	Water Fund	Sewer Fund	Storm Drainage	
Transfers in:							
<b>Governmental funds:</b>							
General	\$ -	\$ -	\$ 25,601	457,907	\$ 211,260	\$ -	\$ 694,768
Community recreation fund	450,000	-	-	-	-	-	450,000
Total governmental funds:	450,000	-	25,601	457,907	211,260	-	1,144,768
<b>Proprietary funds:</b>							
Enterprise funds:							
Water	-	685,481	625,000	-	-	151,986	1,462,467
Internal service funds		145,080	-	-	-	-	145,080
Total proprietary funds	-	830,561	625,000	-	-	151,986	1,607,547
Total transfers	\$ 450,000	\$ 830,561	\$ 650,601	\$ 457,907	\$ 211,260	\$ 151,986	\$ 2,752,315

The Town's interfund receivables and payables at December 31, 2014 (at the fund level) are shown below. These amounts represent short-term receivables and payables. The balances result from (1) the need to cover the temporary negative cash positions in individual funds and (2) to record a loan from the Water Fund to the Capital Improvement Fund for the interchange improvement project at I-25 and State Highway 392. The loan is to be repaid over 20 years at .467% interest and has a balance at December 31, 2014 of \$1,009,875.

Receivable Fund	Payable Fund	Amount
Sewer Fund	Water Fund	\$ 7,015,772
Storm Drainage Fund	Water Fund	2,308,632
Capital Improvement Fund	Water Fund	579,616
Conservation Trust Fund	Water Fund	194,954
Water Fund	Capital Improvement Fund	1,009,875
Park Improvement Fund	Internal Service Funds	2,378,528
		\$ 13,487,377

TOWN OF **WINDSOR**, COLORADO  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2014

Note 5 - Capital Assets

Capital asset activity for the year ended December 31, 2014 for governmental activities was as follows:

	Beginning Balance	Increases	(Decreases) Transfers	Ending Balance
Less accumulated depreciation for:				
Site improvements	(3,328,322)	(561,924)	-	(3,890,246)
Buildings and improvements	(8,336,760)	(788,116)	-	(9,124,876)
Streets and improvements	(29,466,389)	(3,469,846)	-	(32,936,235)
Parks and improvements	(5,657,746)	(607,904)	-	(6,265,650)
Machinery and equipment	(5,967,083)	(761,734)	178,874	(6,549,943)
Furniture and fixtures	(415,110)	(28,735)	-	(443,845)
<b>Total accumulated depreciation</b>	<b>(53,171,410)</b>	<b>(6,218,259)</b>	<b>178,874</b>	<b>(59,210,795)</b>
<b>Total capital assets, being depreciated, net</b>	<b>69,878,118</b>	<b>(634,460)</b>	<b>(66,663)</b>	<b>69,176,995</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 73,040,327</b>	<b>\$ 746,150</b>	<b>\$ (1,501,233)</b>	<b>\$ 72,285,244</b>

Depreciation expense was charged to function/programs of the Town's governmental activities as follows:

**Governmental Activities:**

General government	\$ 530,390
Public safety	265,196
Public works	3,447,542
Parks and recreation	795,587
Community development	265,196
Capital assets held by internal service funds are charged to the various functions based on usage	914,348
<b>Total depreciation expense - governmental activities</b>	<b>\$ 6,218,259</b>

TOWN OF **WINDSOR**, COLORADO  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2014

Note 5 - Capital Assets (Continued)

Capital asset activity for the year ended December 31, 2014 for business-type activities was as follows:

**Business-type activities:**

Capital assets, not being depreciated:

Construction in progress	\$ 1,157,227	\$ 3,520,984	\$ (50,683)	\$ 4,627,528
Land and water rights	18,465,458	4,157,856	(877,500)	21,745,814
Total capital assets, not being depreciated	19,622,686	7,678,840	(928,183)	26,373,342

Capital assets, being depreciated:

Utility systems and equipment	86,019,385	984,194	(53,860)	86,949,719
Total capital assets, being depreciated	86,019,383	984,194	(53,860)	86,949,719

Less accumulated depreciation for:

Utility systems and equipment	(21,730,566)	(1,625,498)	53,860	(23,302,204)
Total accumulated depreciation	(21,730,565)	(1,625,498)	53,860	(23,302,204)

Total capital assets, being depreciated, net	64,288,818	(641,304)	-	63,647,515
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Business-type activities capital assets, net	\$ 83,911,504	\$ 7,037,536	\$ (928,183)	\$ 90,020,857
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Depreciation expense was charged to function/programs of the Town's business-type activities as follows:

**Business-type activities:**

Water	\$ 476,896
Sewer	822,957
Stormdrainage	325,645

Total depreciation expense - business-type activities	\$ 1,625,498
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Capital asset activity for the Downtown Development Authority, the discretely presented component unit, as of December 31, 2014, is as follows:

	Beginning Balance	Increases	(Decreases)	Ending Balance
Land	\$ 209,684	\$ 4,125	\$ -	\$ 213,809
Site improvements	31,625	-	-	31,625
Total accumulated depreciation	(791)	(1,581)	-	(2,372)
Discretely presented component unit capital assets	\$ 240,518	\$ 2,544	\$ -	\$ 243,062

The Downtown Development Authority charged depreciation expense of \$1,581 as of December 31, 2014.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 6 - Long-Term Debt

Governmental Activities

Revenue Bonds

On January 24, 2012, the Town issued \$3,705,000 in sales and use tax refunding revenue bonds and defeased the 2002 revenue bonds by placing the proceeds of the new bonds totaling \$3,787,760 (after payment of \$107,184 in underwriting fees, insurance and other issuance costs), in an irrevocable trust to provide for all future debt payments of the old bonds. Accordingly, the trust assets and the liability for the defeased debt are not included in the Town's financial statements.

The 2012 sales and use tax refunding revenue bonds are due serially on December 1, with interest from 2.0% to 3.0% payable semiannually; these bonds mature on December 1, 2023.

USDA Community Facilities Fund

In 2010, the Authority entered into a Letter of Conditions with the United States Department of Agriculture ("USDA"), whereby the Construction Loan entered into in previous years was fully repaid and converted to a term note payable (the "Term Loan"). The Term Loan is payable in monthly principal and interest payments over a 40 year term, accruing interest at an interest rate of 3.75%. The Term Loan matures on December 17, 2050. The principal balance due as of December 31, 2014 is \$2,859,635.

A summary of changes in governmental activities long-term debt obligations is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due in One Year
USDA Community Facilities Loan	\$ 2,896,721	\$ -	\$ (37,086)	\$ 2,859,635	\$ 38,501
Refunding sales and use tax bonds	3,135,000	-	(280,000)	2,855,000	300,000
Bond premium	140,619	-	(24,303)	116,316	-
Compensated absences	495,570	697,152	(642,397)	550,325	463,595
<b>Total long-term debt</b>	<b>\$ 6,667,910</b>	<b>\$ 697,152</b>	<b>\$ (983,786)</b>	<b>\$ 6,381,276</b>	<b>\$ 802,096</b>

Compensated absences for governmental activities have typically been liquidated in the General Fund.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 6 - Long-Term Debt (Continued)

The annual requirements to amortize governmental activities debt outstanding as of December 31, 2014, are as follows:

Year Ending December 31	Principal	Interest	Total
2015	\$ 338,501	\$ 187,654	\$ 526,155
2016	339,970	177,185	517,155
2017	351,495	168,910	520,405
2018	368,078	160,352	528,430
2019	384,721	148,959	533,680
2020 - 2024	1,530,539	564,261	2,094,800
2025 - 2029	302,119	423,281	725,400
2030 - 2034	364,319	361,081	725,400
2035 - 2039	439,324	286,076	725,400
2040 - 2044	529,771	195,629	725,400
2045 - 2049	638,839	86,561	725,400
2050	126,959	2,336	129,295
Total	\$ 5,714,635	\$ 2,762,285	\$ 8,476,920

Business-type Activities

Colorado Water Conservation Board ("CWCB") Loans

On January 16, 2009, Greenspire Metropolitan District Nos. 1-3, each a quasi-municipal corporation and political subdivision of the State of Colorado ("Greenspire"), contributed to the Town all remaining shares in the Kern Reservoir, totaling 14 shares, resulting in the Town's ownership of 100% of all outstanding shares of the Kern Reservoir. The estimated fair market value of the Kern Reservoir was \$4,500,000. In prior years, the Town had capitalized \$2,453,833 related to previously donated shares. In connection with the transfer of the shares, Greenspire also transferred two debt instruments related to the Kern Reservoir, with a combined principal balance due of \$4,241,556, payable to CWCB accruing interest at 5.1% payable in equal annual combined installments of \$303,972, with a maturity date of November 1, 2033. The balance outstanding as of December 31, 2014 was \$3,643,848.

In January 2014, the Town entered into an addition loan agreement with the CWCB for the Kyger Reservoir Project for a principal amount of \$4,545,000. The loan accrues interest at 2.75% and includes a service fee of 1% of the project amount. Principal and interest shall be payable in equal loan payments, with the first payment due and payable one year from the date in which the CWCB determines the Project is substantially complete and annual thereafter. The outstanding loan balance as of December 31, 2014 was \$4,545,000.

Water Pollution Control Revolving Loan

In November 2011, the Town entered into a loan agreement (the "Agreement") with the Colorado Water Resource and Power Development Authority ("CWR&PDA") for a principal amount of \$2,615,000, plus a premium of \$495,543 for total proceeds of \$3,110,543. The loan accrues interest at 1.94% and is payable in semi-annual principal and interest payments, beginning on February 1, 2014 with a maturity date of August 1, 2027. The loan is secured by the net revenues of the ownership and operation of the sanitary sewer collection and treatment system, as defined within the Agreement. The loan was entered into during 2011 and was recorded as a loan proceeds receivable in prior years as the Town had not drawn down any of the proceeds. During 2013, the Town drew down and received the proceeds from this loan.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 6 - Long-Term Debt (Continued)

A summary of changes in business-type activities long-term debt obligations is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due in One Year
CWCB Loans	\$ 3,756,250	\$ 4,545,000	\$ (112,402)	\$ 8,188,848	\$ 118,137
CWR&PDA Loan	2,753,693	-	(178,425)	2,575,268	178,425
Compensated absences	62,070	52,420	(52,935)	61,555	40,964
<b>Total long-term debt</b>	<b>\$ 6,572,013</b>	<b>\$ 4,597,420</b>	<b>\$ (343,762)</b>	<b>\$ 10,825,671</b>	<b>\$ 337,526</b>

The annual requirements to amortize all business-type activities debt outstanding as of December 31, 2014, are as follows:

Year Ending December 31	Principal	Interest	Total
2015	\$ 296,562	\$ 212,953	\$ 509,515
2016	314,481	203,237	517,718
2017	320,813	193,565	514,378
2018	327,469	184,031	511,500
2019	340,411	175,799	516,210
2020 - 2024	1,832,011	734,770	2,566,781
2025 - 2029	1,711,998	466,851	2,178,849
2030 - 2033	1,075,371	155,006	1,230,377
<b>Total</b>	<b>\$ 6,219,116</b>	<b>\$ 2,326,212</b>	<b>\$ 8,545,328</b>

The above table does not include the future maturities for the Kyger Reservoir Project loan as the maturity will not be determined until one year after the project is complete.

Note 7 - Employees' Retirement Plans

Defined Contribution Plan - The Town contributes to a single-employer defined contribution money purchase pension plan (the "Employees' Retirement Plan") on behalf of its employees. The contribution requirements of Plan participants and the Town are established and may be amended by the Town Board. The Plan is administered by the ICMA Retirement Corporation ("ICMA-RC") and is a qualified Section 401(a) plan.

A defined contribution pension plan has terms that specify how contributions to an individual's account are to be determined rather than the amount of pension benefits the individual is to receive. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the plan plus earnings on investments of those contributions.

All full-time employees who have been employed at least one year are eligible to participate in the Employees' Retirement Plan. The Town contributes 3% of the employee's annual salary to the Plan. In addition, if the employee chooses to contribute 2% of their annual salary to the Town's 457 Deferred Compensation Retirement Plan (the "457 Plan"), the Town contributes an additional 2% to the Employees' account for a total Town contribution of 5%.

TOWN OF **WINDSOR**, COLORADO  
 NOTES TO FINANCIAL STATEMENTS  
 December 31, 2014

Note 7 - Employees' Retirement Plans (Continued)

As of December 31, 2014, there were 78 plan members. The following table shows payroll and contribution related data for the years ending December, 31:

Year	Total Payroll	Total Covered Payroll	Town Contribution
2014	\$ 6,694,100	\$ 5,021,942	\$ 236,624
2013	6,287,719	6,028,553	234,779
2012	6,135,644	5,881,268	236,343

Defined Benefit Police Pension Plan - The Town contributes to the FPPA Social Security Supplemental Retirement Plan, a cost-sharing multiple-employer defined benefit plan administered by the Colorado Fire and Police Pension Association ("FPPA"). The Social Security Supplemental Retirement Plan provides retirement benefits for members and beneficiaries. All sworn police officers of the Town are members of the Social Security Supplemental Retirement Plan. Title 31, Article 30 of the Colorado Revised Statutes ("CRS"), as amended, assigns the authority to establish benefit provisions to the state legislature.

FPPA issues a publicly available Comprehensive Annual Financial Report that includes financial statements and required supplementary information for the FPPA Social Security Supplemental Retirement Plan. That report may be obtained by writing to FPPA of Colorado, 5290 DTC Parkway, Suite 100, Englewood, Colorado or by calling FPPA at (303) 770-3772 in the Denver Metro area, or (800) 332-3772 from outside the metro area.

Plan members and the Town are required to contribute at a rate set by State statute. The contribution rate for members is 4.0% of covered salary and for the Town is 4.0% of covered salary. There were 21 sworn officers participating as of December 31, 2014. The following table shows payroll and contribution related data for the years ending December, 31:

Year	Total Covered Payroll	Town Contribution	Contribution Percentage
2014	\$ 1,387,225	\$ 55,489	4.0%
2013	1,316,885	52,675	4.0%
2012	1,243,925	49,757	4.0%

The Town's only obligation to the aforementioned plans is to contribute to the plans in the qualified employees' name. The Town has no control over the types of plan investments, etc. Plan provisions and contribution requirements are established and may be amended by the Town Board.

Note 8 - Contingency

The Town is self insured for property and liability insurance. In order to mitigate risk, the Town is a member of the Colorado Intergovernmental Risk Sharing Agency ("CIRSA") and Colorado Intergovernmental Risk Sharing Agency Workmen's Compensation ("CIRSA/WC"). CIRSA and CIRSA/WC have a legal obligation for claims against their members to the extent that funds are available in their annually established loss fund and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds and amounts recoverable from excess insurance are direct liabilities of the participating members. CIRSA and CIRSA/WC have indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs, although they are not legally required to do so. Additionally, the Town may receive credit on future contributions in the event of a surplus.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 8 – Contingency (Continued)

The ultimate liability to the Town resulting from claims not covered by CIRSA and CIRSA/WC is not presently determinable. Management is of the opinion that the final outcome of such claims, if any, will not have a material adverse effect on the Town's financial statements.

Note 9 - Risk Management

CIRSA has entered into various excess insurance contracts to limit large losses and minimize exposure on large risks. Excess of loss contracts in effect during 2008 limit CIRSA's per occurrence exposure to \$1,000,000 for property coverage, \$1,000,000 for excess property coverage and provide coverage to specified upper limits. The excess of loss contract for workers' compensation coverage limits CIRSA's per occurrence exposure to \$500,000 for 2009 and provides coverage to statutory limits for the State of Colorado. The Town's 2014 contributions were \$179,188 and \$176,476 and share of equity at December 31, 2014, amounted to approximately \$335,517 and \$209,856 for the property and casualty pool and the workers' compensation pool, respectively.

Note 10 - Taxes, Spending, and Debt Limitations

In November 1992, Colorado voters passed an amendment (the "Amendment" or "TABOR") to the State Constitution (Article X, Section 20) which limits the revenue raising and spending abilities of state and local governments. The limits on property taxes, revenue, and "fiscal year spending" include allowable annual increases tied to inflation and local growth in construction valuation. Fiscal year spending, as defined by the Amendment, excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserve (balances). The Amendment requires voter approval for any increase in mill levy or tax rates, new taxes, or creation of multi-year debt. Revenue earned in excess of the "spending limit" must be refunded or approved to be retained by the Town under specified voting requirements by the entire electorate.

The Amendment also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by the amendment, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increase. These reserves are required to be 3% or more of fiscal year spending (excluding bonded debt service). The Town has restricted \$643,481 for this purpose.

On April 6, 2004, the voting citizens of the Town of Windsor authorized the Town "to retain and expend all revenues generated in 2003 and each year thereafter for the purposes of police protection; parks and recreation capital projects and maintenance thereof; construction, reconstruction and maintenance of streets; capital equipment purchases; capital improvements; and debt service payments, notwithstanding any restriction on fiscal year spending, including, without limitation, the restrictions of Article X, Section 20, of the Colorado Constitution, or other laws of the State of Colorado." This effectively removed all revenue and spending limits imposed by TABOR.

The Town believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions will require Judicial interpretation.

Note 11 - Commitments

The Town has contractual commitments and estimated costs to complete construction projects in progress totaling approximately \$1.8 million for the 3-million gallon water tank project, and various roadway improvements.

Note 12 – Violation of State Statutes

During the year ended December 31, 2014, expenditures exceeded budget appropriations by \$3,840 and \$5 in the Information Technology Fund and Windsor Building Authority Funds, respectively, which may be in violation of state statutes.

TOWN OF **WINDSOR**, COLORADO  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2014

Note 13 - Subsequent Events

Management of the Town has evaluated subsequent events through July 29, 2015, the date that the financial statements were available to be issued. No transactions or events that would require adjustment to, or disclosure in the financial statements, other than described below, were identified.

On June 30, 2015, the Town issued \$16.1 million in sales and use tax revenue bonds which will be used to finance the expansion, improvement and equipping of the Windsor Community Recreation Center.

**REQUIRED SUPPLEMENTARY INFORMATION**  
**GENERAL FUND, COMMUNITY RECREATION CENTER AND PARK IMPROVEMENT**  
**FUNDS BUDGETARY COMPARISON SCHEDULES**

These financial statement presents budget and actual comparisons for the Town's General, Community Recreation Center and Park Improvement Funds.



TOWN OF **WINDSOR**, COLORADO  
**GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
<u>Revenues</u>				
Taxes and assessments	\$ 9,252,599	\$ 10,318,450	\$ 10,425,528	\$ 107,078
Licenses and permits	254,379	254,379	412,304	157,925
Intergovernmental	1,047,120	1,047,120	989,631	(57,489)
Grants and contributions	-	-	20,002	20,002
Charges for services	1,022,597	1,155,215	1,120,100	(35,115)
Fines and forfeitures	180,000	180,000	187,537	7,537
Earnings on investments	40,164	40,164	55,207	15,043
Miscellaneous	96,056	96,056	99,784	3,728
<u>Total revenues</u>	<u>11,892,915</u>	<u>13,091,384</u>	<u>13,310,093</u>	<u>218,709</u>
<u>Expenditures</u>				
General government				
Legislative	329,869	384,441	377,558	6,883
Judicial	19,930	19,930	18,537	1,393
Administrative and finance	2,056,063	2,068,763	1,923,249	145,514
Town clerk	612,550	612,550	595,820	16,730
Public safety	2,853,408	2,853,408	2,838,639	14,769
Public works				
Streets and alleys	1,376,994	1,555,459	1,491,790	63,669
Administration	1,041,808	1,041,808	1,025,935	15,873
Cemetery	118,590	118,590	112,375	6,215
Engineering	618,025	618,025	641,153	(23,128)
Parks and recreation	3,028,833	3,069,281	3,105,870	(36,589)
Community development	193,297	242,197	237,819	4,378
Safety and loss control	16,760	16,760	3,536	13,224
<u>Total expenditures</u>	<u>12,266,127</u>	<u>12,601,212</u>	<u>12,372,281</u>	<u>228,931</u>
<u>Revenues over (under) expenditures</u>	<u>(373,212)</u>	<u>490,172</u>	<u>937,812</u>	<u>447,640</u>
<u>Other financing uses</u>				
Transfers in	694,768	694,768	694,768	-
Transfers out	(450,000)	(450,000)	(450,000)	-
<u>Total other financing uses</u>	<u>244,768</u>	<u>244,768</u>	<u>244,768</u>	<u>-</u>
<u>Net change in fund balances</u>	<u>\$ (128,444)</u>	<u>\$ 734,940</u>	<u>1,182,580</u>	<u>\$ 447,640</u>
<u>Fund balance at beginning of year (restated)</u>			<u>6,991,641</u>	
<u>Fund balance at end of year</u>			<u>\$ 8,174,221</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**COMMUNITY RECREATION CENTER FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Taxes and assessments	\$ 482,284	\$ 482,284	\$ 576,984	\$ 94,700
Charges for services	53,717	53,717	70,107	16,390
Earnings on investments	53	53	37	(16)
<u>Total revenues</u>	<u>536,054</u>	<u>536,054</u>	<u>647,128</u>	<u>111,074</u>
<u>Expenditures</u>				
Personal services	365,843	365,843	320,876	44,967
Operating and maintenance	425,986	425,986	416,144	9,842
Debt service	366,975	366,975	366,875	100
<u>Total expenditures</u>	<u>1,158,804</u>	<u>1,158,804</u>	<u>1,103,895</u>	<u>54,909</u>
<u>Revenues under expenditures</u>	<u>(622,750)</u>	<u>(622,750)</u>	<u>(456,767)</u>	<u>165,983</u>
<u>Other financing uses</u>				
Transfers in	450,000	450,000	450,000	-
<u>Total other financing uses</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	<u>-</u>
<u>Net change in fund balance</u>	<u>\$ (172,750)</u>	<u>\$ (172,750)</u>	<u>(6,767)</u>	<u>\$ 165,983</u>
<u>Fund balance at beginning of year</u>			<u>282,734</u>	
<u>Fund balance at end of year</u>			<u>\$ 275,967</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**PARK IMPROVEMENT FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 1,464,807	\$ 1,464,807	\$ 800,418	\$ (664,389)
Intergovernmental	95,150	95,150	138,494	43,344
Earnings on investments	411	411	306	(105)
<u>Total revenues</u>	<u>1,560,368</u>	<u>1,560,368</u>	<u>939,218</u>	<u>(621,150)</u>
<u>Expenditures</u>				
Parks and recreation	10,000	10,000	-	10,000
Capital outlay	765,000	765,000	64,737	700,263
<u>Total expenditures</u>	<u>775,000</u>	<u>775,000</u>	<u>64,737</u>	<u>710,263</u>
<u>Revenues over expenditures</u>	785,368	785,368	874,481	89,113
Transfers out	(25,601)	(25,601)	(650,601)	(625,000)
<u>Net change in fund balance</u>	<u>\$ 759,767</u>	<u>\$ 759,767</u>	223,880	<u>\$ (535,887)</u>
<u>Fund balance at beginning of year</u>			<u>2,621,531</u>	
<u>Fund balance at end of year</u>			<u>\$ 2,845,411</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
GENERAL FUND, COMMUNITY RECREATION CENTER FUND AND PARK IMPROVEMENT FUND  
NOTE TO BUDGETARY COMPARISON SCHEDULES  
For the Year Ended December 31, 2014

Note 1 – Budgetary Information

Colorado law requires that all funds have legally adopted budgets and total expenditures for each fund cannot exceed the amount appropriated. The fund level of classification is the level of classification at which expenditures may not legally exceed appropriations. Note 1 to the financial statements describes the budget process.

An annual budget and appropriation ordinance is adopted by the Board of Trustees in accordance with Colorado state statutes. Budgets are adopted on a basis consistent with GAAP, except for the following: proceeds from long-term debt are budgeted as revenue in the proprietary funds; note, lease and bond principal payments are budgeted as expenses in the proprietary funds; and purchases of capital assets are budgeted as capital outlay expenses in the proprietary funds.

See accompanying independent auditor's report.

**OTHER SUPPLEMENTARY INFORMATION**  
**INDIVIDUAL FUND STATEMENTS AND SCHEDULES**



These financial statements present more detailed information, such as budget and actual comparisons for the major capital project fund and individual nonmajor funds in a format that segregates information by fund type.

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TOWN OF **WINDSOR**, COLORADO  
**CAPITAL IMPROVEMENT FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Taxes and assessments	\$ 4,949,110	\$ 5,772,788	\$ 4,890,620	\$ (882,168)
Intergovernmental	-	-	544,806	544,806
Grants and contributions	435,000	435,000	811,664	376,664
Earnings on investments	3,868	3,868	95,480	91,612
Miscellaneous	-	2,817,713	1,827,638	(990,075)
<u>Total revenues</u>	<u>5,387,978</u>	<u>9,029,369</u>	<u>8,170,208</u>	<u>(859,161)</u>
<u>Expenditures</u>				
Small equipment and maintenance	1,678,140	1,678,140	2,198,249	(520,109)
Capital outlay	3,198,275	5,893,676	3,552,969	2,340,707
Debt service	255,000	255,000	-	255,000
<u>Total expenditures</u>	<u>5,131,415</u>	<u>7,826,816</u>	<u>5,751,218</u>	<u>2,075,598</u>
<u>Revenues over (under) expenditures</u>	<u>256,563</u>	<u>1,202,553</u>	<u>2,418,990</u>	<u>1,216,437</u>
<u>Other financing uses</u>				
Transfers out	(207,733)	(207,733)	(830,561)	(622,828)
<u>Total other financing uses</u>	<u>(207,733)</u>	<u>(207,733)</u>	<u>(830,561)</u>	<u>(622,828)</u>
<u>Net change in fund balance</u>	<u>\$ 48,830</u>	<u>\$ 994,820</u>	<u>1,588,429</u>	<u>\$ 593,609</u>
<u>Fund balance at beginning of year</u>			<u>7,847,802</u>	
<u>Fund balance at end of year</u>			<u>\$ 9,436,231</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**CONSERVATION TRUST FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Intergovernmental	\$ 346,366	\$ 346,366	\$ 311,778	\$ (34,588)
Earnings on investments	118	118	96	(22)
<u>Total operating revenues</u>	346,484	346,484	311,874	(34,610)
<u>Expenditures</u>				
Small equipment and maintenance	10,000	10,000	-	10,000
Capital outlay	469,796	469,796	266,953	202,843
<u>Total operating expenditures</u>	479,796	479,796	266,953	212,843
<u>Net change in fund balance</u>	\$ (133,312)	\$ (133,312)	44,921	\$ 178,233
<u>Fund balance at beginning of year</u>			514,061	
<u>Fund balance at end of year</u>			\$ 558,982	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**WATER FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 3,284,058	\$ 3,284,058	\$ 3,318,905	\$ 34,847
Miscellaneous	447,215	684,210	949,592	265,382
<u>Total operating revenues</u>	<u>3,731,273</u>	<u>3,968,268</u>	<u>4,268,497</u>	<u>300,229</u>
<u>Budgetary expenditures</u>				
Wages and benefits	259,551	259,551	227,015	32,536
Operating and maintenance costs	2,183,959	2,183,959	2,400,140	(216,181)
Interest	191,569	191,569	191,569	-
Principal paid	112,403	112,403	112,402	1
Capital outlay	7,134,081	8,746,200	7,871,540	874,660
<u>Total budgetary expenditures</u>	<u>9,881,563</u>	<u>11,493,682</u>	<u>10,802,666</u>	<u>691,016</u>
<u>Operating revenues over (under) budgetary expenditures</u>	<u>(6,150,290)</u>	<u>(7,525,414)</u>	<u>(6,534,169)</u>	<u>991,245</u>
<u>Nonoperating revenue</u>				
Debt proceeds	4,500,000	4,500,000	4,545,000	45,000
Earnings on investments	169,320	169,320	312,855	143,535
<u>Total nonoperating revenue</u>	<u>4,669,320</u>	<u>4,669,320</u>	<u>4,857,855</u>	<u>188,535</u>
<u>Income (loss) before contributions and transfers</u>	<u>(1,480,970)</u>	<u>(2,856,094)</u>	<u>(1,676,314)</u>	<u>1,179,780</u>
Transfers in	366,625	366,625	1,462,467	1,095,842
Transfers out	(720,054)	(720,054)	(457,907)	262,147
Grants and contributions	450,000	400,000	455,068	55,068
Contributed capital	950,751	860,961	834,472	(26,489)
<u>Income budgetary basis</u>	<u>\$ (433,648)</u>	<u>\$ (1,948,562)</u>	<u>617,786</u>	<u>\$ 2,566,348</u>
<u>Reconciliation to GAAP basis</u>				
Depreciation			(476,896)	
Loss on disposal of capital assets			(877,500)	
Debt proceeds			(4,545,000)	
Principal paid			112,402	
Capital outlay			7,871,540	
<u>Change in net position - GAAP basis</u>			<u>2,702,332</u>	
<u>Net position at beginning of year (restated)</u>			<u>55,462,029</u>	
<u>Net position at end of year</u>			<u>\$ 58,164,361</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**SEWER FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Operating revenues</u>				
Charges for services	\$ 1,693,100	\$ 1,693,100	\$ 1,826,094	\$ 132,994
Miscellaneous	90,876	90,876	11,875	(79,001)
<u>Total operating revenues</u>	<u>1,783,976</u>	<u>1,783,976</u>	<u>1,837,969</u>	<u>53,993</u>
<u>Budgetary expenditures</u>				
Wages and benefits	307,421	307,421	284,961	22,460
Operating and maintenance costs	842,783	842,783	779,864	62,919
Interest	51,998	51,998	51,998	-
Principal paid	178,425	178,425	178,425	-
Capital outlay	512,875	585,048	119,048	466,000
<u>Total budgetary expenditures</u>	<u>1,893,502</u>	<u>1,965,675</u>	<u>1,414,296</u>	<u>551,379</u>
<u>Operating revenues over (under) budgetary expenditures</u>	<u>(109,526)</u>	<u>(181,699)</u>	<u>423,673</u>	<u>605,372</u>
<u>Nonoperating revenues</u>				
Earnings on investments	4,473	4,473	1,967	(2,506)
Other income	-	-	22,494	22,494
<u>Total nonoperating revenues</u>	<u>4,473</u>	<u>4,473</u>	<u>24,461</u>	<u>19,988</u>
<u>Income (loss) before contributions and transfers</u>	<u>(105,053)</u>	<u>(177,226)</u>	<u>448,134</u>	<u>625,360</u>
Transfers out	(211,260)	(211,260)	(211,260)	-
Grants	247,600	247,600	55,014	(192,586)
Contributed capital	764,200	836,373	530,447	(305,926)
<u>Income budgetary basis</u>	<u>\$ 695,487</u>	<u>\$ 695,487</u>	<u>822,335</u>	<u>\$ 126,848</u>
<u>Reconciliation to GAAP basis</u>				
Depreciation			(822,957)	
Principal paid			178,425	
Capital outlay			119,048	
<u>Change in net position - GAAP basis</u>			<u>296,851</u>	
<u>Net position at beginning of year</u>			<u>31,369,176</u>	
<u>Net position at end of year</u>			<u>\$ 31,666,027</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**STORM DRAINAGE FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Operating revenues</u>				
Charges for services	\$ 318,712	\$ 318,712	\$ 293,214	\$ (25,498)
Miscellaneous	-	-	30,321	30,321
<u>Total operating revenues</u>	<u>318,712</u>	<u>318,712</u>	<u>323,535</u>	<u>4,823</u>
<u>Budgetary expenditures</u>				
Wages and benefits	79,430	79,430	79,428	2
Operating and maintenance costs	170,859	170,859	183,443	(12,584)
Capital outlay	1,894,231	1,946,235	314,376	1,631,859
<u>Total budgetary expenditures</u>	<u>2,144,520</u>	<u>2,196,524</u>	<u>577,247</u>	<u>1,619,277</u>
<u>Operating revenues over (under) budgetary expenditures</u>	<u>(1,825,808)</u>	<u>(1,877,812)</u>	<u>(253,712)</u>	<u>1,624,100</u>
<u>Nonoperating revenue</u>				
Earnings on investments	664	664	545	(119)
<u>Total nonoperating revenue</u>	<u>664</u>	<u>664</u>	<u>545</u>	<u>(119)</u>
<u>Loss before transfers and contributions</u>	<u>(1,825,144)</u>	<u>(1,877,148)</u>	<u>(253,167)</u>	<u>1,623,981</u>
Transfers out	(151,986)	(151,986)	(151,986)	-
Grants	626,716	626,716	156,460	(470,256)
Contributed capital	599,593	651,597	756,345	104,748
<u>Income budgetary basis</u>	<u>\$ (750,821)</u>	<u>\$ (750,821)</u>	<u>507,652</u>	<u>\$ 1,258,473</u>
<u>Reconciliation to GAAP basis</u>				
Depreciation			(325,645)	
Capital outlay			314,376	
<u>Change in net position - GAAP basis</u>			<u>496,383</u>	
<u>Net position at beginning of year</u>			<u>15,788,448</u>	
<u>Net position at end of year</u>			<u>\$ 16,284,831</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
December 31, 2014

	Information Technology Fund	Fleet Services Fund	Windsor Building Authority	Facility Services Fund	Total
<b><u>ASSETS</u></b>					
<b><u>Current assets</u></b>					
Equity in pooled cash and cash equivalents	\$ 144,075	\$ 517,339	\$ 20	\$ 55,459	\$ 716,893
<b><u>Total current assets</u></b>	<b>144,075</b>	<b>517,339</b>	<b>20</b>	<b>55,459</b>	<b>716,893</b>
<b><u>Noncurrent assets</u></b>					
Restricted cash and investments	-	-	145,514	-	145,514
Prepaid items	7,101	-	-	-	7,101
Capital assets:					
Land	-	-	157,853	-	157,853
Buildings and improvements	6,924	-	4,987,609	-	4,994,533
Machinery and equipment	1,357,396	3,991,406	-	-	5,348,802
Less accumulated depreciation	(497,687)	(1,974,537)	(997,521)	-	(3,469,745)
Total capital assets, net	866,633	2,016,869	4,147,941	-	7,031,443
<b><u>Total noncurrent assets</u></b>	<b>873,734</b>	<b>2,016,869</b>	<b>4,293,455</b>	<b>-</b>	<b>7,184,058</b>
<b><u>Total assets</u></b>	<b>1,017,809</b>	<b>2,534,208</b>	<b>4,293,475</b>	<b>55,459</b>	<b>7,900,951</b>
<b><u>LIABILITIES</u></b>					
<b><u>Current liabilities</u></b>					
Interfund payable	-	-	2,378,528	-	2,378,528
Accounts payable	189,864	21,840	-	6,992	218,696
Accrued liabilities	9,490	4,976	-	14,042	28,508
Loan payable - current	-	-	38,501	-	38,501
<b><u>Total current liabilities</u></b>	<b>199,354</b>	<b>26,816</b>	<b>2,417,029</b>	<b>21,034</b>	<b>2,664,233</b>
<b><u>Noncurrent liabilities</u></b>					
Accrued compensated absences	9,689	1,096	-	13,823	24,608
Loan payable	-	-	2,821,134	-	2,821,134
<b><u>Total noncurrent liabilities</u></b>	<b>9,689</b>	<b>1,096</b>	<b>2,821,134</b>	<b>13,823</b>	<b>2,845,742</b>
<b><u>Total liabilities</u></b>	<b>209,043</b>	<b>27,912</b>	<b>5,238,163</b>	<b>34,857</b>	<b>5,509,975</b>
<b><u>NET POSITION</u></b>					
Net investment in capital assets	866,633	2,016,869	1,288,306	-	4,171,808
Unrestricted	(57,867)	489,427	(2,232,994)	20,602	(1,780,832)
<b><u>Total net position</u></b>	<b>\$ 808,766</b>	<b>\$ 2,506,296</b>	<b>\$ (944,688)</b>	<b>\$ 20,602</b>	<b>\$ 2,390,976</b>

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
For the Year Ended December 31, 2014

	Information Technology Fund	Fleet Services Fund	Windsor Building Authority	Facility Services Fund	Total
<u>Operating revenues</u>					
Charges for services	\$ 1,066,346	\$ 988,350	\$ -	\$ 612,806	\$ 2,667,502
Insurance recoveries	-	32,998	-	-	32,998
<u>Total operating revenues</u>	<u>1,066,346</u>	<u>1,021,348</u>	<u>-</u>	<u>612,806</u>	<u>2,700,500</u>
<u>Operating expenses</u>					
Wages and benefits	245,985	186,575	-	223,815	656,375
Operating costs	412,145	262,808	5	376,000	1,050,958
Depreciation	141,222	523,746	249,380	-	914,348
<u>Total operating expenses</u>	<u>799,352</u>	<u>973,129</u>	<u>249,385</u>	<u>599,815</u>	<u>2,621,681</u>
<u>Operating income (loss)</u>	<u>266,994</u>	<u>48,219</u>	<u>(249,385)</u>	<u>12,991</u>	<u>78,819</u>
<u>Nonoperating revenue (expense)</u>					
Gain on sale of capital assets	-	633,142	-	-	633,142
Interest Expense	-	-	(107,994)	-	(107,994)
Earnings on investments	-	-	11	-	11
<u>Total nonoperating revenue (expense)</u>	<u>-</u>	<u>633,142</u>	<u>(107,983)</u>	<u>-</u>	<u>525,159</u>
<u>Income (loss) before transfers</u>	<u>266,994</u>	<u>681,361</u>	<u>(357,368)</u>	<u>12,991</u>	<u>603,978</u>
Transfers in	-	-	145,080	-	145,080
Contributed capital	-	70,000	-	-	70,000
<u>Change in net position</u>	<u>266,994</u>	<u>751,361</u>	<u>(212,288)</u>	<u>12,991</u>	<u>819,058</u>
<u>Net position at beginning of year</u>	<u>541,772</u>	<u>1,754,935</u>	<u>(732,400)</u>	<u>7,611</u>	<u>1,571,918</u>
<u>Net position at end of year</u>	<u>\$ 808,766</u>	<u>\$ 2,506,296</u>	<u>\$ (944,688)</u>	<u>\$ 20,602</u>	<u>\$ 2,390,976</u>

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
For the Year Ended December 31, 2014

	Information Technology Fund	Fleet Services Fund	Windsor Building Authority	Facility Services Fund	Total
<u>Cash flows from operating activities</u>					
Cash received from customers	\$ 1,066,346	\$ 1,021,348	\$ -	\$ 612,806	\$ 2,700,500
Cash payments to suppliers	(231,331)	(256,276)	(5)	(363,070)	(850,682)
Cash payments to employees	(244,756)	(193,905)	-	(228,790)	(667,451)
<u>Net cash flows from operating activities</u>	<u>590,259</u>	<u>571,167</u>	<u>(5)</u>	<u>20,946</u>	<u>1,182,367</u>
<u>Cash flows from non-capital financing activities</u>					
Transfers from other funds	-	-	145,080	-	145,080
<u>Net cash flows from non-capital activities</u>	<u>-</u>	<u>-</u>	<u>145,080</u>	<u>-</u>	<u>145,080</u>
<u>Cash flows from capital and related financing activities</u>					
Principal paid on debt	-	-	(37,086)	-	(37,086)
Interest paid on debt	-	-	(107,994)	-	(107,994)
Capital contributions	-	70,000	-	-	70,000
Proceeds from sale of capital assets	-	57,965	-	-	57,965
Acquisition of capital assets	(606,102)	(571,403)	-	-	(1,177,505)
<u>Net cash flows from capital and related financing activities</u>	<u>(606,102)</u>	<u>(443,438)</u>	<u>(145,080)</u>	<u>-</u>	<u>(1,194,620)</u>
<u>Cash flows from investing activities</u>					
Net change in restricted cash and investments	-	-	(11)	-	(11)
Earnings on investments	-	-	11	-	11
<u>Net cash flows from investing activities</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>Net change in cash and cash equivalents</u>	<u>(15,843)</u>	<u>127,729</u>	<u>(5)</u>	<u>20,946</u>	<u>132,827</u>
<u>Cash and cash equivalents at beginning of year</u>	<u>159,918</u>	<u>389,610</u>	<u>25</u>	<u>34,513</u>	<u>584,066</u>
<u>Cash and cash equivalents at end of year</u>	<u>\$ 144,075</u>	<u>\$ 517,339</u>	<u>\$ 20</u>	<u>\$ 55,459</u>	<u>\$ 716,893</u>
<b><u>Reconciliation of operating income (loss) to net cash flows from operating activities</u></b>					
Operating income (loss)	\$ 266,994	\$ 48,219	\$ (249,385)	\$ 12,991	\$ 78,819
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:					
Depreciation expense	141,222	523,746	249,380	-	914,348
Changes in operating assets and liabilities:					
Prepaid items	(7,101)	-	-	-	(7,101)
Accounts payable and accrued expenses	189,144	(798)	-	7,955	196,301
<u>Net cash flows from operating activities</u>	<u>\$ 590,259</u>	<u>\$ 571,167</u>	<u>\$ (5)</u>	<u>\$ 20,946</u>	<u>\$ 1,182,367</u>

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**INFORMATION TECHNOLOGY FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Operating revenues</u>				
Charges for services	\$ 1,059,146	\$ 1,059,146	\$ 1,066,346	\$ 7,200
<u>Total operating revenues</u>	1,059,146	1,059,146	1,066,346	7,200
<u>Budgetary expenditures</u>				
Wages and benefits	243,012	243,012	245,985	(2,973)
Operating costs	411,278	411,278	412,145	(867)
Capital outlay	581,000	606,102	606,102	-
<u>Total budgetary expenditures</u>	1,235,290	1,260,392	1,264,232	(3,840)
<u>Income (loss) budgetary basis</u>	<u>\$ (176,144)</u>	<u>\$ (201,246)</u>	(197,886)	<u>\$ 3,360</u>
<u>Reconciliation to GAAP basis</u>				
Depreciation expense			(141,222)	
Capital outlay			606,102	
<u>Change in net position - GAAP basis</u>			266,994	
<u>Net position at beginning of year</u>			541,772	
<u>Net position at end of year</u>			<u>\$ 808,766</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
**FLEET MANAGEMENT FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 988,351	\$ 988,351	\$ 988,350	\$ (1)
Insurance recoveries	-	-	32,998	32,998
Gain on sale of capital assets	105,650	105,650	633,142	527,492
<u>Total revenues</u>	<u>1,094,001</u>	<u>1,094,001</u>	<u>1,654,490</u>	<u>560,489</u>
<u>Budgetary expenditures</u>				
Wages and benefits	205,695	205,695	186,575	19,120
Operating costs	340,324	340,324	262,808	77,516
Capital outlay	710,050	710,050	571,403	138,647
<u>Total budgetary expenditures</u>	<u>1,256,069</u>	<u>1,256,069</u>	<u>1,020,786</u>	<u>235,283</u>
<u>Loss before transfers and contributions of capital</u>	<u>(162,068)</u>	<u>(162,068)</u>	<u>633,704</u>	<u>795,772</u>
Contributed capital	70,000	70,000	70,000	-
<u>Loss budgetary basis</u>	<u>\$ (92,068)</u>	<u>\$ (92,068)</u>	<u>703,704</u>	<u>\$ 795,772</u>
<u>Reconciliation to GAAP basis</u>				
Depreciation expense			(523,746)	
Capital outlay			571,403	
<u>Change in net position - GAAP basis</u>			<u>751,361</u>	
<u>Net position at beginning of year</u>			<u>1,754,935</u>	
<u>Net position at end of year</u>			<u>\$ 2,506,296</u>	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO

**WINDSOR BUILDING AUTHORITY FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Operating revenues</u>				
Earnings on investments	\$ -	\$ -	\$ 11	\$ 11
<u>Total operating revenues</u>	-	-	11	11
<u>Budgetary expenditures</u>				
Operating costs	-	-	5	(5)
Interest expense	107,994	107,994	107,994	-
Principal paid	37,086	37,086	37,086	-
<u>Total budgetary expenditures</u>	145,080	145,080	145,085	(5)
<u>Loss before contributions and transfers</u>	(145,080)	(145,080)	(145,074)	6
Transfers in	145,080	145,080	145,080	-
<u>Income budgetary basis</u>	\$ -	\$ -	6	\$ 6
<u>Reconciliation to GAAP basis</u>				
Depreciation expense			(249,380)	
Principal paid			37,086	
<u>Change in net position - GAAP basis</u>			(212,288)	
<u>Net position at beginning of year</u>			(732,400)	
<u>Net position at end of year</u>			\$ (944,688)	

See accompanying independent auditor's report.

TOWN OF **WINDSOR**, COLORADO  
 FACILITY SERVICES FUND  
**BUDGETARY COMPARISON SCHEDULE**  
 For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<u>Operating revenues</u>				
Charges for services	\$ 612,806	\$ 612,806	\$ 612,806	\$ -
<u>Total operating revenues</u>	612,806	612,806	612,806	-
<u>Budgetary expenditures</u>				
Wages and benefits	357,281	357,281	223,815	133,466
Operating costs	255,525	255,525	376,000	(120,475)
<u>Total budgetary expenditures</u>	612,806	612,806	599,815	12,991
<u>Income (loss) budgetary basis</u>	\$ -	\$ -	12,991	\$ (12,991)
<u>Change in net position - GAAP basis</u>			12,991	
<u>Net position at beginning of year</u>			7,611	
<u>Net position at end of year</u>			\$ 20,602	

See accompanying independent auditor's report.

**OTHER FINANCIAL INFORMATION**

**TOWN OF WINDSOR**



**COLORADO**

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TOWN OF **WINDSOR**, COLORADO

DEBT SERVICE REQUIREMENTS

December 31, 2014

GOVERNMENTAL ACTIVITIES

SALES & USE TAX REVENUE REFUNDING BONDS - Series 2012 COMMUNITY & RECREATION CENTER					
Year	Principal	Interest	Total Payment	Principal Balance	
				\$	3,705,000
2012	\$ 290,000	\$ 83,636	\$ 373,636		3,415,000
2013	280,000	92,275	372,275		3,135,000
<b>2014</b>	<b>280,000</b>	<b>86,675</b>	<b>366,675</b>		<b>2,855,000</b>
2015	300,000	81,075	381,075		2,555,000
2016	300,000	72,075	372,075		2,255,000
2017	310,000	65,325	375,325		1,945,000
2018	325,000	58,350	383,350		1,620,000
2019	340,000	48,600	388,600		1,280,000
2020	350,000	38,400	388,400		930,000
2021	360,000	27,900	387,900		570,000
2022	370,000	17,100	387,100		200,000
2023	200,000	6,000	206,000	\$	-
<b>TOTALS</b>	<b>\$ 3,705,000</b>	<b>\$ 677,411</b>	<b>\$ 4,382,411</b>		

TOWN OF **WINDSOR**, COLORADO

**DEBT SERVICE REQUIREMENTS**

December 31, 2014

USDA COMMUNITY FACILITIES LOAN FOR THE POLICE FACILITY WINDSOR BUILDING AUTHORITY				
Payment	Principal	Interest	Total Payment	Principal Balance
				\$ 3,000,000.00
2011 (12 monthly payments)	\$ 33,145.85	\$ 111,934.15	\$ 145,080.00	2,966,854.15
2012 (12 monthly payments)	34,410.40	110,669.60	145,080.00	2,932,443.75
2013 (12 monthly payments)	35,723.20	109,356.80	145,080.00	2,896,720.55
<b>2014 (12 monthly payments)</b>	<b>37,086.09</b>	<b>107,993.91</b>	<b>145,080.00</b>	<b>2,859,634.46</b>
2015 (12 monthly payments)	38,500.98	106,579.02	145,080.00	2,821,133.48
2016 (12 monthly payments)	39,969.84	105,110.16	145,080.00	2,781,163.64
2017 (12 monthly payments)	41,494.72	103,585.28	145,080.00	2,739,668.92
2018 (12 monthly payments)	43,077.79	102,002.21	145,080.00	2,696,591.13
2019 (12 monthly payments)	44,721.29	100,358.71	145,080.00	2,651,869.84
2020 (12 monthly payments)	46,427.46	98,652.54	145,080.00	2,605,442.38
2021 (12 monthly payments)	48,198.74	96,881.26	145,080.00	2,557,243.64
2022 (12 monthly payments)	50,037.59	95,042.41	145,080.00	2,507,206.05
2023 (12 monthly payments)	51,946.58	93,133.42	145,080.00	2,455,259.47
2024 (12 monthly payments)	53,928.40	91,151.60	145,080.00	2,401,331.07
2025 (12 monthly payments)	55,985.83	89,094.17	145,080.00	2,345,345.24
2026 (12 monthly payments)	58,121.78	86,958.22	145,080.00	2,287,223.46
2027 (12 monthly payments)	60,339.20	84,740.80	145,080.00	2,226,884.26
2028 (12 monthly payments)	62,641.21	82,438.79	145,080.00	2,164,243.05
2029 (12 monthly payments)	65,031.04	80,048.96	145,080.00	2,099,212.01
2030 (12 monthly payments)	67,512.05	77,567.95	145,080.00	2,031,699.96
2031 (12 monthly payments)	70,087.73	74,992.27	145,080.00	1,961,612.23
2032 (12 monthly payments)	72,761.68	72,318.32	145,080.00	1,888,850.55
2033 (12 monthly payments)	75,537.64	69,542.36	145,080.00	1,813,312.91
2034 (12 monthly payments)	78,419.48	66,660.52	145,080.00	1,734,893.43
2035 (12 monthly payments)	81,411.30	63,668.70	145,080.00	1,653,482.13
2036 (12 monthly payments)	84,517.24	60,562.76	145,080.00	1,568,964.89
2037 (12 monthly payments)	87,741.66	57,338.34	145,080.00	1,481,223.23
2038 (12 monthly payments)	91,089.14	53,990.86	145,080.00	1,390,134.09
2039 (12 monthly payments)	94,564.32	50,515.68	145,080.00	1,295,569.77
2040 (12 monthly payments)	98,172.05	46,907.95	145,080.00	1,197,397.72
2041 (12 monthly payments)	101,917.45	43,162.55	145,080.00	1,095,480.27
2042 (12 monthly payments)	105,805.74	39,274.26	145,080.00	989,674.53
2043 (12 monthly payments)	109,842.36	35,237.64	145,080.00	879,832.17
2044 (12 monthly payments)	114,032.97	31,047.03	145,080.00	765,799.20
2045 (12 monthly payments)	118,383.51	26,696.49	145,080.00	647,415.69
2046 (12 monthly payments)	122,899.98	22,180.02	145,080.00	524,515.71
2047 (12 monthly payments)	127,588.78	17,491.22	145,080.00	396,926.93
2048 (12 monthly payments)	132,456.45	12,623.55	145,080.00	264,470.48
2049 (12 monthly payments)	137,509.86	7,570.14	145,080.00	126,960.62
2050 (12 monthly payments)	126,960.62	2,335.52	129,296.14	\$ -
<b>TOTALS</b>	<b>\$ 3,000,000.00</b>	<b>\$2,787,416.14</b>	<b>\$ 5,787,416.14</b>	

TOWN OF **WINDSOR**, COLORADO

**DEBT SERVICE REQUIREMENTS**

December 31, 2014

**BUSINESS-TYPE ACTIVITIES**

<b>COLORADO WATER CONSERVATION LOAN REPAYMENT FOR KERN RESERVOIR / WINDSOR LAKE 30-YEAR REPAYMENT AT 5.10% INTEREST STORM DRAINAGE FUND</b>				
<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Payment</b>	<b>Principal Balance</b>
				\$ 4,620,000.00
2004	\$ 68,352.17	\$ 235,620.00	\$ 303,972.17	4,551,647.83
2005	71,838.13	232,134.04	303,972.17	4,479,809.70
2006	75,501.88	228,470.29	303,972.17	4,404,307.82
2007	79,352.47	224,619.70	303,972.17	4,324,955.35
2008	83,399.45	220,572.72	303,972.17	4,241,555.91
2009	87,652.82	216,319.35	303,972.17	4,153,903.09
2010	92,123.11	211,849.06	303,972.17	4,061,779.97
2011	96,821.39	207,150.78	303,972.17	3,964,958.58
2012	101,759.28	202,212.89	303,972.17	3,863,199.30
2013	106,949.01	197,023.16	303,972.17	3,756,250.30
<b>2014</b>	<b>112,403.40</b>	<b>191,568.77</b>	<b>303,972.17</b>	<b>3,643,846.89</b>
2015	118,135.98	185,836.19	303,972.17	3,525,710.91
2016	124,160.91	179,811.26	303,972.17	3,401,550.00
2017	130,493.12	173,479.05	303,972.17	3,271,056.88
2018	137,148.27	166,823.90	303,972.17	3,133,908.61
2019	144,142.83	159,829.34	303,972.17	2,989,765.78
2020	151,494.12	152,478.05	303,972.17	2,838,271.66
2021	159,220.32	144,751.85	303,972.17	2,679,051.35
2022	167,340.55	136,631.62	303,972.17	2,511,710.80
2023	175,874.92	128,097.25	303,972.17	2,335,835.88
2024	184,844.54	119,127.63	303,972.17	2,150,991.34
2025	194,271.61	109,700.56	303,972.17	1,956,719.73
2026	204,179.46	99,792.71	303,972.17	1,752,540.26
2027	214,592.62	89,379.55	303,972.17	1,537,947.64
2028	225,536.84	78,435.33	303,972.17	1,312,410.80
2029	237,039.22	66,932.95	303,972.17	1,075,371.59
2030	249,128.22	54,843.95	303,972.17	826,243.37
2031	261,833.76	42,138.41	303,972.17	564,409.61
2032	275,187.28	28,784.89	303,972.17	289,222.33
2033	289,222.33	14,750.30	303,972.63	\$ (0)
<b>TOTALS</b>	<b>\$ 4,620,000.00</b>	<b>\$ 4,499,165.56</b>	<b>\$ 9,119,165.56</b>	

A Colorado Water Conservation Loan was approved March 31, 2014 for the purchase of the Kyger Reservoir for \$4,545,000 for a term of 20 years with an interest rate of 2.75% per annum. Loan payments will be \$298,478.02. The Town has three years to draw the funds. The final payment schedule will be updated after all funds are released.

TOWN OF **WINDSOR**, COLORADO

DEBT SERVICE REQUIREMENTS

December 31, 2014

<b>WASTE WATER TREATMENT FACILITY UPGRADE</b>					
<b>COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY (CWRPDA)</b>					
<b>CLEAN WATER REVENUE BONDS 2011 SERIES A</b>					
<b>SEWER FUND LOAN Repayment at 1.94%</b>					
<b>Payment</b>	<b>Principal</b>	<b>Interest</b>	<b>Administrative Fee</b>	<b>Total Payment</b>	<b>Principal Balance</b>
					\$ 3,110,543.20
2/1/2012	\$ 89,212.52	\$ 15,048.95	\$ 10,109.27	\$ 114,370.74	3,021,330.68
8/1/2012	89,212.52	17,625.36	10,109.27	116,947.15	2,932,118.16
2/1/2013	89,212.52	16,273.18	11,073.53	116,559.23	2,842,905.64
8/1/2013	89,212.52	16,283.12	11,073.53	116,569.17	2,753,693.12
<b>2/1/2014</b>	<b>89,212.52</b>	<b>14,925.25</b>	<b>11,073.53</b>	<b>115,211.30</b>	<b>2,664,480.60</b>
<b>8/1/2014</b>	<b>89,212.52</b>	<b>14,925.25</b>	<b>11,073.53</b>	<b>115,211.30</b>	<b>2,575,268.08</b>
2/1/2015	92,186.27	12,938.18	11,073.53	116,197.98	2,483,081.81
8/1/2015	92,186.27	12,938.18	11,073.53	116,197.98	2,390,895.54
2/1/2016	95,160.02	11,061.11	11,073.53	117,294.66	2,295,735.52
8/1/2016	95,160.02	11,061.11	11,073.53	117,294.66	2,200,575.50
2/1/2017	95,160.02	9,358.47	11,073.53	115,592.02	2,105,415.48
8/1/2017	95,160.02	9,358.47	11,073.53	115,592.02	2,010,255.46
2/1/2018	95,160.02	7,883.23	11,073.53	114,116.78	1,915,095.44
8/1/2018	95,160.02	7,883.23	11,073.53	114,116.78	1,819,935.42
2/1/2019	98,133.77	7,227.81	11,073.53	116,435.11	1,721,801.65
8/1/2019	98,133.77	7,227.81	11,073.53	116,435.11	1,623,667.88
2/1/2020	98,133.77	6,144.22	11,073.53	115,351.52	1,525,534.11
8/1/2020	98,133.77	6,144.22	11,073.53	115,351.52	1,427,400.34
2/1/2021	98,133.77	5,216.96	11,073.53	114,424.26	1,329,266.57
8/1/2021	98,133.77	5,216.96	11,073.53	114,424.26	1,231,132.80
2/1/2022	98,133.77	4,414.78	11,073.53	113,622.08	1,132,999.03
8/1/2022	98,133.77	4,414.78	11,073.53	113,622.08	1,034,865.26
2/1/2023	101,107.52	3,667.31	11,073.53	115,848.36	933,757.74
8/1/2023	101,107.53	3,667.31	11,073.53	115,848.37	832,650.21
2/1/2024	101,107.52	2,993.84	11,073.53	115,174.89	731,542.69
8/1/2024	101,107.53	2,993.84	11,073.53	115,174.90	630,435.16
2/1/2025	101,107.52	2,408.95	8,984.38	112,500.85	529,327.64
8/1/2025	101,107.53	2,408.95	8,984.38	112,500.86	428,220.11
2/1/2026	104,081.27	1,904.61	6,434.38	112,420.26	324,138.84
8/1/2026	104,081.28	1,904.61	6,434.38	112,420.27	220,057.56
2/1/2027	110,028.78	1,342.38	2,768.38	114,139.54	110,028.78
8/1/2027	110,028.78	1,342.38	2,768.38	114,139.54	\$ (0)
<b>TOTALS</b>	<b>\$ 3,110,543.20</b>	<b>\$ 248,204.81</b>	<b>\$ 322,357.54</b>	<b>\$ 3,681,105.55</b>	

TOWN OF **WINDSOR**, COLORADO

Financial Planning 02/01  
Form # 350-050-36

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>		City or County: Town of Windsor			
		YEAR ENDING : December 2014			
This Information From The Records Of (example - City of _ or County of _) Windsor CO		Prepared By: Phone:	Dean Moyer "(970) 674-2418		
<b>I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE</b>					
ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration	
1. Total receipts available					
2. Minus amount used for collection expenses					
3. Minus amount used for nonhighway purposes					
4. Minus amount used for mass transit					
5. Remainder used for highway purposes					
<b>II. RECEIPTS FOR ROAD AND STREET PURPOSES</b>		<b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES</b>			
ITEM	AMOUNT	ITEM	AMOUNT		
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>			
1. Local highway-user taxes		1. Capital outlay (from page 2)	3,790,156		
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	1,132,749		
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:			
c. Total (a.+b.)		a. Traffic control operations			
2. General fund appropriations	1,542,378	b. Snow and ice removal			
3. Other local imposts (from page 2)	3,233,708	c. Other			
4. Miscellaneous local receipts (from page 2)	181,803	d. Total (a. through c.)	0		
5. Transfers from toll facilities		4. General administration & miscellaneous	425,777		
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	1,419,318		
a. Bonds - Original Issues		6. Total (1 through 5)	6,768,000		
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>			
c. Notes		1. Bonds:			
d. Total (a. + b. + c.)	0	a. Interest			
7. Total (1 through 6)	4,957,889	b. Redemption			
<b>B. Private Contributions</b>	753,080	c. Total (a. + b.)	0		
<b>C. Receipts from State government</b> (from page 2)	1,188,698	2. Notes:			
<b>D. Receipts from Federal Government</b> (from page 2)	0	a. Interest	11,006		
<b>E. Total receipts (A.7 + B + C + D)</b>	6,899,667	b. Redemption	120,661		
		c. Total (a. + b.)	131,667		
		3. Total (1.c + 2.c)	131,667		
		<b>C. Payments to State for highways</b>			
		<b>D. Payments to toll facilities</b>			
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	6,899,667		
<b>IV. LOCAL HIGHWAY DEBT STATUS</b> (Show all entries at par)					
	Opening Debt	Amount Issued	Redemptions	Closing Debt	
<b>A. Bonds (Total)</b>				0	
1. Bonds (Refunding Portion)					
<b>B. Notes (Total)</b>	1,130,536		120,661	1,009,875	
<b>V. LOCAL ROAD AND STREET FUND BALANCE</b>					
	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
		6,899,667	6,899,667		0
<b>Notes and Comments:</b>					

TOWN OF **WINDSOR**, COLORADO

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: Colorado
	YEAR ENDING (mm/yy): December 2014

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments		a. Interest on investments	6,766
b. Other local imposts:		b. Traffic Fines & Penalties	175,037
1. Sales Taxes	2,284,830	c. Parking Garage Fees	
2. Infrastructure & Impact Fees	712,195	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	236,683	g. Other Misc. Receipts	
6. Total (1. through 5.)	3,233,708	h. Other	
c. Total (a. + b.)	3,233,708	i. Total (a. through h.)	181,803
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	752,948	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	435,750	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	435,750	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	1,188,698	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		3,088	3,088
b. Engineering Costs			0
c. Construction:			
(1). New Facilities		753,080	753,080
(2). Capacity Improvements		321,997	321,997
(3). System Preservation		1,501,060	1,501,060
(4). System Enhancement & Operation	9,988	1,200,943	1,210,931
(5). Total Construction (1) + (2) + (3) + (4)	9,988	3,777,080	3,787,068
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	9,988	3,780,168	3,790,156
			(Carry forward to page 1)

**Notes and Comments:**

## STATISTICAL SECTION



This section of the Town of Windsor comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health. This information is unaudited.

<b>Contents</b>	<b>Page</b>
<u>Financial Trends</u> <i>These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.</i>	77
<u>Revenue Capacity</u> <i>These schedules contain information to help the reader assess the Town's largest revenue sources, sales and use taxes, and property tax.</i>	83
<u>Debt Capacity</u> <i>These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.</i>	92
<u>Demographic and Economic Information</u> <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.</i>	98
<u>Operating Information</u> <i>These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.</i>	101

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TOWN OF **WINDSOR**, COLORADO

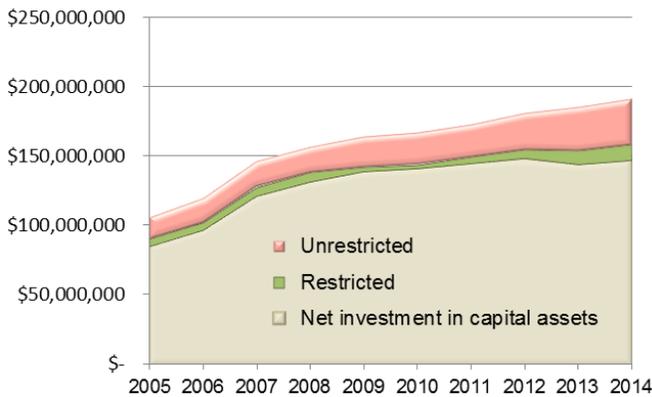
**NET POSITION BY COMPONENT**

Last Ten Calendar Years  
(accrual basis of accounting)  
(Unaudited)

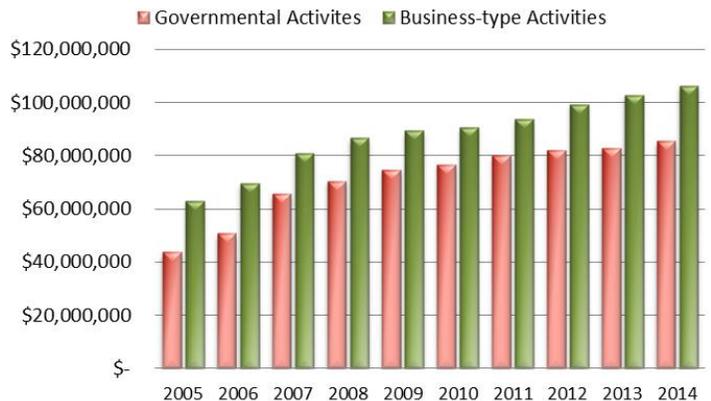
for the fiscal year ended December 31,

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Governmental Activities</b>										
Net investment in capital assets										
Restricted	\$ 37,477,180	\$ 43,845,310	\$ 56,506,921	\$ 60,621,653	\$ 66,543,815	\$ 68,435,996	\$ 69,741,468	\$ 71,372,079	\$ 66,966,909	\$ 66,536,176
Unrestricted	5,108,240	4,982,849	6,631,315	6,824,295	3,002,668	3,197,413	5,259,855	5,722,444	8,807,193	10,417,938
Total governmental activities net position	1,048,560	1,944,243	2,546,618	2,995,044	5,106,232	5,095,783	4,925,404	4,872,377	7,081,429	8,377,069
	43,633,980	50,772,402	65,684,854	70,440,992	74,652,715	76,729,192	79,926,727	81,966,900	82,855,531	85,331,183
<b>Business-type Activities</b>										
Net investment in capital assets										
Restricted	47,705,989	53,242,927	64,597,102	70,928,478	72,733,118	72,788,122	74,875,222	76,752,836	77,401,561	80,556,471
Unrestricted	542,653	540,490	379,247	522,895	-	-	-	1,250,000	1,250,000	1,250,000
Total business-type activities net position	14,802,883	15,780,075	15,895,018	15,183,662	16,678,418	17,704,468	18,804,020	21,342,334	24,135,848	24,486,851
	63,051,525	69,563,492	80,871,367	86,635,035	89,411,536	90,492,590	93,679,242	99,345,170	102,787,409	106,293,322
<b>Net Position</b>										
Net investment in capital assets										
Restricted	85,183,169	97,088,237	121,104,023	131,550,131	139,276,933	141,224,118	144,616,690	148,124,915	144,368,470	147,092,647
Unrestricted	5,650,893	5,523,339	7,010,562	7,347,190	3,002,668	3,197,413	5,259,855	6,972,444	10,057,193	11,667,938
Total primary government net position	15,851,443	17,724,318	18,441,636	18,178,706	21,784,650	22,800,251	23,729,424	26,214,711	31,217,277	32,863,920
	\$ 106,685,505	\$ 120,335,894	\$ 146,556,221	\$ 157,076,027	\$ 164,064,251	\$ 167,221,782	\$ 173,605,969	\$ 181,312,070	\$ 185,642,940	\$ 191,624,505

**Primary Government Net Position**



**Government-wide Net Position**



Notes: As per GASB 63, 2011 and prior in the above chart represents: Net Assets as opposed to Net Position; Invested in capital assets, net of related debt as opposed to net investment in capital assets; and does not include the new Downtown Development Authority component unit, only the primary government.

GASB 34 implemented in 2004

Sources: Current and prior years' financial statements.

TOWN OF **WINDSOR**, COLORADO

**CHANGES IN NET POSITION**

Last Ten Calendar Years <sup>(1) (2)</sup>

(accrual basis of accounting)

(Unaudited)

for the fiscal year ended December 31,

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Expenses</b>										
Governmental activities:										
General government	\$ 1,230,042	\$ 1,456,925	\$ 2,353,583	\$ 3,098,522	\$ 2,340,659	\$ 2,469,265	\$ 2,450,785	\$ 2,674,626	\$ 2,731,588	\$ 3,490,765
Public safety	1,429,746	1,526,803	2,469,482	2,110,123	2,310,299	2,430,053	2,664,155	2,826,313	2,938,201	3,092,222
Public works	1,504,598	1,680,030	2,750,360	5,430,843	5,245,719	5,261,225	5,457,935	5,662,954	5,551,046	6,707,613
Parks, recreation & culture	1,695,122	1,879,918	3,524,975	7,352,667	4,525,218	4,604,283	4,616,024	4,498,409	5,163,907	4,624,500
Community development	410,164	498,436	785,239	569,008	1,497,962	1,489,965	1,589,562	1,819,818	1,391,260	497,796
Safety and loss control	12,958	18,738	17,918	12,126	8,793	7,599	6,764	2,778	7,422	3,536
Community center	661,819	783,973	576,472	700,766	-	-	-	-	-	-
Small equipment & maintenance	-	362,394	877,131	545,799	1,068,229	954,012	1,782,485	1,353,245	1,321,535	2,192,671
Assets conveyed to other government	-	-	-	-	-	-	-	-	2,408,601	152,245
Loss on disposal of capital assets	-	-	17,864	-	97,715	44,071	-	-	-	-
Debt issuance costs	-	-	-	-	-	-	-	107,184	-	-
Interest on long-term debt	418,905	287,364	127,674	196,395	656,591	201,024	329,985	180,236	186,788	189,438
Depreciation - unallocated	2,614,112	2,979,398	-	-	-	-	-	-	-	-
<b>Total governmental activities</b>	<b>9,977,466</b>	<b>11,473,979</b>	<b>13,500,698</b>	<b>20,016,249</b>	<b>17,751,185</b>	<b>17,461,497</b>	<b>18,897,695</b>	<b>19,125,563</b>	<b>21,700,348</b>	<b>20,950,786</b>
Business-type activities:										
Water	2,331,388	2,650,247	2,956,272	2,782,882	2,765,244	2,849,014	2,711,740	3,287,679	2,961,686	3,300,658
Sewer	1,279,767	1,376,938	1,425,429	1,572,588	1,594,425	1,587,205	1,488,890	1,537,136	2,160,376	1,946,739
Storm drainage	398,101	452,471	471,513	502,491	825,013	725,892	608,734	672,899	605,811	591,172
Non-potable water <sup>(3)</sup>	-	-	-	-	481,335	138,887	294,879	269,505	323,532	-
<b>Total business-type activities</b>	<b>4,009,256</b>	<b>4,479,656</b>	<b>4,853,214</b>	<b>4,857,961</b>	<b>5,666,017</b>	<b>5,300,998</b>	<b>5,104,243</b>	<b>5,767,219</b>	<b>6,051,405</b>	<b>5,838,569</b>
<b>Total primary government</b>	<b>13,986,722</b>	<b>15,953,635</b>	<b>18,353,912</b>	<b>24,874,210</b>	<b>23,417,202</b>	<b>22,762,495</b>	<b>24,001,938</b>	<b>24,892,782</b>	<b>27,751,753</b>	<b>26,789,355</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	2,007,550	2,835,106	1,354,233	48,611	-	-	-	-	-	-
Public safety	96,773	111,784	104,097	114,408	46,971	19,043	184,708	227,231	207,671	210,620
Public works	64,385	47,850	-	1,284,342	48,600	97,137	297,237	479,043	567,546	513,932
Parks, recreation & culture	601,305	615,657	1,440,272	1,224,901	1,151,439	1,410,310	1,908,107	2,820,645	2,455,028	1,865,914
Community development	-	11,210	35,010	332,346	-	-	-	-	-	-
Safety and loss control	-	24,978	-	-	-	-	-	-	-	-
Community center	-	-	-	62,606	-	-	-	-	-	-
Operating grants and contributions	20,000	10,558	1,650	5,450	136,533	629,751	18,691	11,250	1,936,182	2,004,711
Capital grants and contributions	2,035,640	3,168,635	14,124,589	7,369,720	6,435,751	2,207,216	2,828,024	818,017	585,453	811,664
<b>Total governmental activities</b>	<b>4,825,653</b>	<b>6,825,778</b>	<b>17,059,851</b>	<b>10,442,384</b>	<b>7,819,294</b>	<b>4,363,457</b>	<b>5,236,767</b>	<b>4,356,186</b>	<b>5,751,880</b>	<b>5,406,841</b>
Business-type activities:										
Charges for services:										
Water	2,718,173	3,397,085	3,196,801	3,089,312	2,766,843	3,080,212	3,376,279	4,507,939	3,528,410	4,268,497
Sewer	1,412,571	1,521,857	1,514,479	1,607,461	1,631,304	1,610,672	1,638,591	1,697,989	1,755,725	1,837,969
Storm drainage	185,294	228,780	254,244	242,688	317,313	292,357	341,822	305,141	329,018	323,535
Non-potable water <sup>(3)</sup>	-	-	-	-	356,416	198,192	214,606	225,312	565,387	-
Capital grants and contributions	7,340,461	5,798,646	10,945,920	6,123,523	5,534,074	2,069,869	4,090,958	4,940,832	3,579,048	2,787,806
<b>Total business-type activities</b>	<b>11,656,499</b>	<b>10,946,368</b>	<b>15,911,444</b>	<b>11,062,984</b>	<b>10,605,950</b>	<b>7,251,302</b>	<b>9,662,256</b>	<b>11,677,213</b>	<b>9,757,588</b>	<b>9,217,807</b>
<b>Total primary government</b>	<b>\$16,482,152</b>	<b>\$17,772,146</b>	<b>\$32,971,295</b>	<b>\$21,505,368</b>	<b>\$18,425,244</b>	<b>\$11,614,759</b>	<b>\$14,899,023</b>	<b>\$16,033,399</b>	<b>\$15,509,468</b>	<b>\$14,624,648</b>

TOWN OF **WINDSOR**, COLORADO

**CHANGES IN NET POSITION** (continued)

Last Ten Calendar Years

(accrual basis of accounting)

(Unaudited)

for the fiscal year ended December 31,

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Net (Expense)/Revenue</b>										
Governmental activities	\$ (5,151,813)	\$ (4,648,201)	\$ 3,559,153	\$ (9,573,865)	\$ (9,931,891)	\$ (13,098,040)	\$ (13,660,928)	\$ (14,769,377)	\$ (15,948,468)	\$ (15,543,945)
Business-type activities	7,647,243	6,466,712	11,058,230	6,205,023	4,939,933	1,950,304	4,558,013	5,909,994	3,706,183	3,379,238
Total primary government net expenses	2,495,430	1,818,511	14,617,383	(3,368,842)	(4,991,958)	(11,147,736)	(9,102,915)	(8,859,383)	(12,242,285)	(12,164,707)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	1,890,829	2,180,922	2,521,069	3,065,778	3,412,104	4,158,343	4,332,996	4,059,462	4,049,110	4,036,268
Sales and use tax	5,988,163	6,116,371	6,174,594	6,102,995	5,843,736	5,948,090	6,807,775	7,699,121	9,061,884	9,244,616
Franchise taxes	-	-	-	-	1,225,888	1,123,574	1,178,866	1,202,273	1,336,785	1,424,084
Other taxes	1,309,402	1,567,286	1,579,716	1,225,684	1,023,716	908,888	1,206,340	1,441,770	1,325,085	1,188,164
Intergovernmental	-	-	-	-	943,578	1,074,207	111,120	1,747,799	-	-
Unrestricted grants and contributions	11,326	626,681	-	-	-	-	-	-	-	-
Earnings on investments	223,498	547,966	398,626	246,661	169,331	100,205	96,826	77,273	171,414	151,137
Other revenue	1,714,817	225,010	127,745	144,070	2,359,401	873,363	267,979	107,057	275,680	2,005,420
Gain on sale of capital assets	-	-	-	-	-	-	-	65,780	58,500	611,222
Transfers in (out)/ insurance proceeds	441,037	522,387	551,549	3,544,815	487,184	987,846	1,791,518	541,448	558,641	(641,314)
Total governmental activities	11,579,072	11,786,623	11,353,299	14,330,003	15,464,938	15,174,516	15,793,420	16,941,983	16,837,099	18,019,598
Business-type activities:										
Earnings on investments	319,957	567,642	801,195	517,560	144,431	90,410	149,701	231,308	263,197	315,367
Other revenue	-	-	-	-	26,547	28,187	270,456	66,074	31,500	47,494
Gain (loss) on sale of capital assets	-	-	-	-	(1,923,217)	-	-	-	-	(877,500)
Transfers	(441,037)	(522,387)	(551,549)	(958,915)	(487,184)	(987,846)	(1,791,518)	(541,448)	(558,641)	641,314
Total business-type activities	(121,080)	45,255	249,646	(441,355)	(2,239,423)	(869,249)	(1,371,361)	(244,066)	(263,944)	126,675
Total primary government	11,457,992	11,831,878	11,602,945	13,888,648	13,225,515	14,305,267	14,422,059	16,697,917	16,573,155	18,146,273
<b>Changes in Net Position</b>										
Governmental activities	6,427,259	7,138,422	14,912,452	4,756,138	5,533,047	2,076,476	2,132,492	2,172,606	888,631	2,475,653
Business-type activities	7,526,163	6,511,967	11,307,876	5,763,668	2,700,510	1,081,055	3,186,652	5,665,928	3,442,239	3,505,913
Total primary government	\$13,953,422	\$13,650,389	\$26,220,328	\$10,519,806	\$ 8,233,557	\$ 3,157,531	\$ 5,319,144	\$ 7,838,534	\$ 4,330,870	\$ 5,981,566

Notes: (1) GASB 34 implemented in 2004

(2) Prior to implementation of GASB 63 in 2012, the above chart represents: Net Assets as opposed to Net Position.

(3) Years 2005-2008 and 2014 the Non-potable water was included in the Water Fund

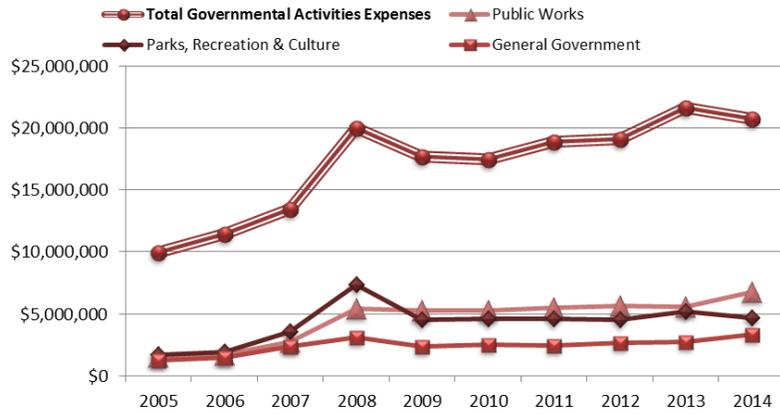
Sources: Current and prior years' financial statements.

TOWN OF **WINDSOR, COLORADO**

**CHANGES IN NET POSITION** (continued)

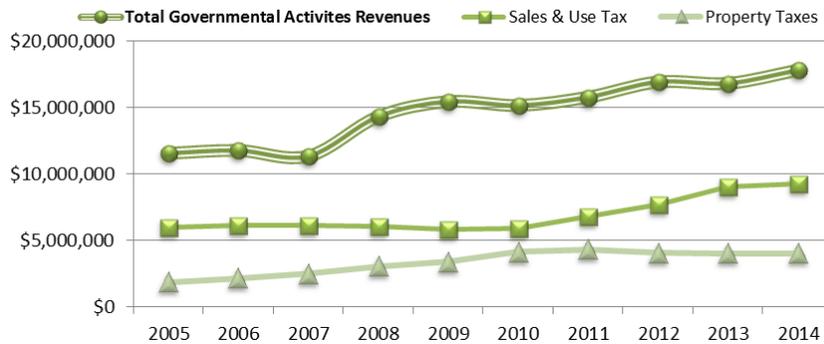
Last Ten Calendar Years  
(accrual basis of accounting)  
(Unaudited)

**General Governmental Expenses**



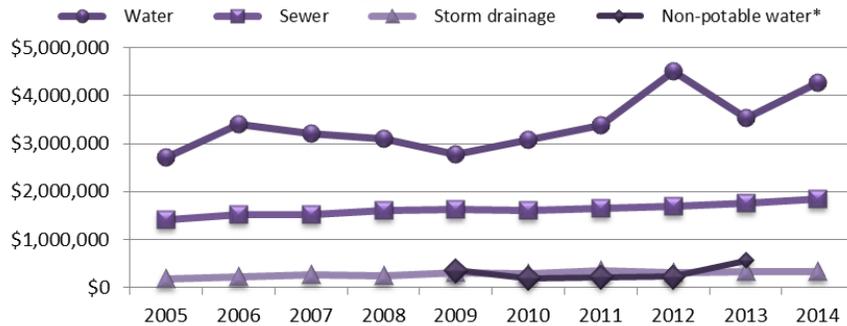
Note: Only three activities are represented in this chart.  
Chart shows increased expenditures due to the 2008 tornado.

**General Governmental Revenues**



Note: Only the top two revenues are represented in this chart.  
Years 2004 through 2006 reflect building growth, while use tax from building permits during 2008 through 2010 dropped due to the economy. Other revenue, including other taxes, intergovernmental and insurance proceeds from the tornado account for much of the total revenue growth for 2008 through 2010. Grant revenues are also reflected in the total revenues for 2009.

**Business-type Charges for Services Revenues**



Note: This is service charges collected for the utility funds.  
Prior to 2009 and after 2013, the Non-potable water fund combined with the water fund.  
Drainage services the whole town, while water and sewer each only service parts of Windsor.

TOWN OF **WINDSOR**, COLORADO

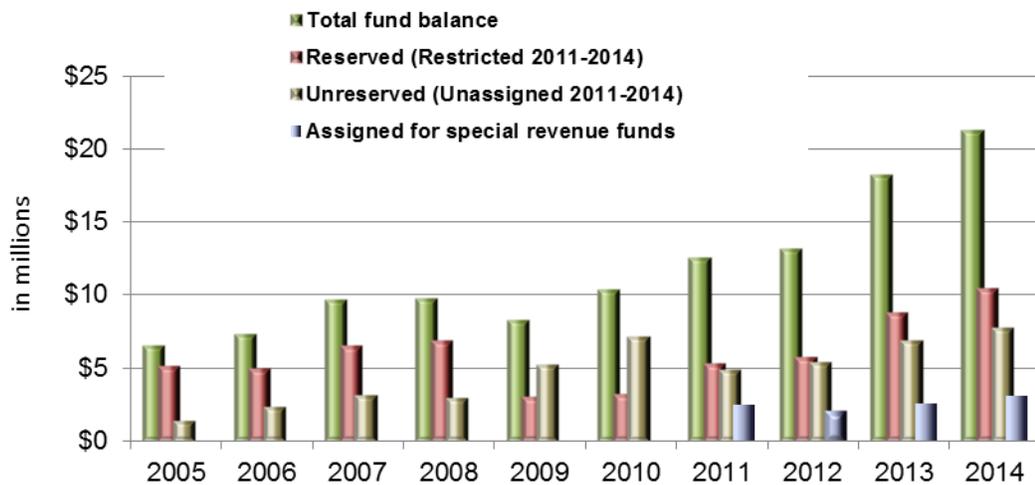
**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Calendar Years <sup>(1) (2)</sup>  
 (modified accrual basis of accounting)  
 (Unaudited)

for the fiscal year ended December 31,

	2005	2006	2007	2008	2009	2010	2011 <sup>(2)</sup>	2012	2013	2014
<b>General Fund</b>										
Reserved / Restricted <sup>(2)</sup>	\$ 201,642	\$ 221,702	\$ 243,022	\$ 270,632	\$ 302,569	\$ 366,234	\$ 367,017	\$ 363,060	\$ 400,862	\$ 398,703
Unreserved / Unassigned <sup>(2)</sup>	1,441,943	2,086,489	2,423,288	1,548,701	3,524,859	4,849,941	4,850,086	5,349,797	6,873,513	7,775,518
Total general fund	1,643,585	2,308,191	2,666,310	1,819,333	3,827,428	5,216,175	5,217,103	5,712,857	7,274,375	8,174,221
<b>All Other Governmental Funds</b>										
Reserved / Restricted <sup>(2)</sup>	4,906,598	4,761,147	6,236,705	6,553,663	2,700,099	2,866,179	4,892,838	5,359,384	8,406,331	10,019,235
Assigned for special revenue funds	-	-	-	-	-	-	2,464,923	2,098,252	2,577,063	3,097,356
Unreserved / Unassigned <sup>(2)</sup>	(39,021)	202,842	720,947	1,373,428	1,709,023	2,246,174	-	-	-	-
Total all other governmental funds	4,867,577	4,963,989	6,957,652	7,927,091	4,409,122	5,112,353	7,357,761	7,457,636	10,983,394	13,116,591
Total general fund + all other governmental funds	\$6,511,162	\$7,272,180	\$9,623,962	\$9,746,424	\$8,236,550	\$10,328,528	\$12,574,864	\$13,170,493	\$18,257,769	\$21,290,812

**Fund Balances of Governmental Funds<sup>(2)</sup>**



Notes: (1) GASB 34 implemented in 2004

(2) The Town implemented GASB Statement No. 54 in fiscal year 2011; therefore the fund balances beginning 2011 are presented with different classifications.

Sources: Current and prior years' financial statements.

TOWN OF **WINDSOR**, COLORADO  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Calendar Years  
(modified accrual basis of accounting)  
(Unaudited)  
for the fiscal year ended December 31,

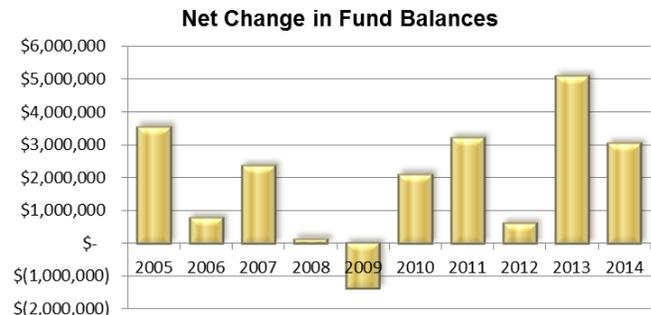
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Revenues</b>										
Taxes and assessments	\$11,685,181	\$11,767,499	\$11,384,655	\$10,957,333	\$11,505,444	\$12,138,895	\$13,525,977	\$14,402,626	\$15,772,864	\$15,893,132
Licenses and permits	469,993	375,659	244,957	322,144	243,329	194,424	249,613	402,493	463,657	412,304
Intergovernmental	1,110,671	700,684	842,998	1,072,378	943,578	1,074,207	1,176,163	1,747,799	1,625,085	1,984,709
Charges for services	492,784	667,322	1,475,282	1,361,611	1,247,010	1,526,490	2,006,666	2,924,086	2,582,144	1,990,625
Fines and forfeitures	82,004	89,191	104,097	102,873	109,153	165,410	133,773	200,340	184,444	187,537
Earnings on investments	223,498	509,534	398,626	311,112	173,845	106,136	96,485	77,233	171,399	151,126
Grants and contributions	2,066,966	3,805,874	13,191,266	7,020,502	6,572,284	2,836,324	2,846,715	829,267	896,550	831,666
Miscellaneous	136,361	135,471	289,563	135,773	37,017	176,388	266,903	107,057	247,114	1,927,422
<b>Total revenues</b>	<b>16,267,458</b>	<b>18,051,234</b>	<b>27,931,444</b>	<b>21,283,726</b>	<b>20,831,660</b>	<b>18,218,274</b>	<b>20,302,295</b>	<b>20,690,901</b>	<b>21,943,257</b>	<b>23,378,521</b>
<b>Expenditures</b>										
General government	1,172,935	1,417,441	1,459,496	1,936,507	1,945,997	1,923,694	1,848,747	2,090,915	2,160,324	2,915,164
Public safety	1,429,746	1,526,803	1,680,902	1,978,868	2,157,411	2,160,243	2,350,682	2,543,883	2,661,338	2,838,639
Public works	1,504,598	1,680,030	1,882,640	2,724,498	2,191,542	2,046,832	1,980,741	2,062,330	2,086,678	3,271,253
Parks, recreation & culture	1,695,122	1,879,918	2,554,015	5,009,681	3,888,782	3,812,658	3,763,112	3,662,374	4,355,281	3,842,890
Community development	410,164	498,346	527,848	604,976	1,345,074	1,243,176	1,298,061	1,539,445	1,118,673	237,819
Safety and loss control	12,958	18,738	9,153	12,126	8,793	7,599	6,764	2,778	7,422	3,536
Community center	654,990	783,973	576,472	700,766	-	-	-	-	-	-
Small equipment and maintenance	374,533	362,394	877,131	545,799	1,068,229	954,012	835,256	1,353,245	1,251,830	2,198,249
Debt services										
Principal	-	170,000	220,000	235,000	1,998,356	685,465	1,770,442	1,669,915	280,000	280,000
Interest	418,905	287,712	235,789	221,142	210,808	197,193	170,293	83,836	92,475	86,875
Debt issuance costs	-	-	-	-	-	-	-	107,184	-	-
Capital outlay	5,496,810	9,187,248	16,107,765	10,215,216	9,838,207	4,578,812	4,750,510	5,482,919	3,185,816	3,884,659
<b>Total expenditures</b>	<b>13,170,761</b>	<b>17,812,603</b>	<b>26,131,211</b>	<b>24,184,579</b>	<b>24,653,198</b>	<b>17,609,684</b>	<b>18,774,608</b>	<b>20,598,824</b>	<b>17,199,837</b>	<b>19,559,084</b>
Excess of revenues over (under) expenditures	3,096,697	238,631	1,800,233	(2,900,853)	(3,821,538)	608,590	1,527,687	92,077	4,743,420	3,819,437
<b>Other Financing Sources (Uses)</b>										
Insurance proceeds/Refunding bond proceeds	-	-	-	2,585,900	1,969,902	328,290	-	3,705,000	-	-
Premiums on refunding bonds	-	-	-	-	-	-	-	189,944	-	-
Payments to refunding bonds escrow agent	-	-	-	-	-	-	-	(3,787,760)	-	-
Capital contributions subject to reimbursement	-	-	-	-	428,099	167,252	-	-	-	-
Transfers in	1,285,626	1,378,034	1,346,549	1,164,715	1,164,098	1,809,680	3,495,445	881,015	645,540	1,144,768
Transfers out	(844,589)	(855,647)	(795,000)	(727,300)	(1,110,684)	(821,834)	(1,829,567)	(484,647)	(231,979)	(1,931,162)
<b>Total other financing sources (uses)</b>	<b>441,037</b>	<b>522,387</b>	<b>551,549</b>	<b>3,023,315</b>	<b>2,451,415</b>	<b>1,483,388</b>	<b>1,665,878</b>	<b>503,552</b>	<b>413,561</b>	<b>(786,394)</b>
<b>Net change in fund balances</b>	<b>\$ 3,537,734</b>	<b>\$ 761,018</b>	<b>\$ 2,351,782</b>	<b>\$ 122,462</b>	<b>\$ (1,370,123)</b>	<b>\$ 2,091,978</b>	<b>\$ 3,193,565</b>	<b>\$ 595,629</b>	<b>\$ 5,156,981</b>	<b>\$ 3,033,043</b>
Debt service as a percentage of noncapital expenditure*	5.5%	5.3%	4.5%	3.3%	14.9%	6.8%	13.8%	11.6%	2.7%	2.3%

\* Capital outlay used in this calculation is from the reconciliation between the government-wide statement of activities and the statement of revenues, expenditures and changes in fund balance.

GASB 34 implemented in 2004

Sources: Current and prior years' financial statements

Chart Note: Radical differences are primarily due to large capital purchases and fluctuations due to the tornado expenditures in 2008 and 2009. Miscellaneous revenue for 2014 includes \$1.1 million in gas and oil drilling royalties.



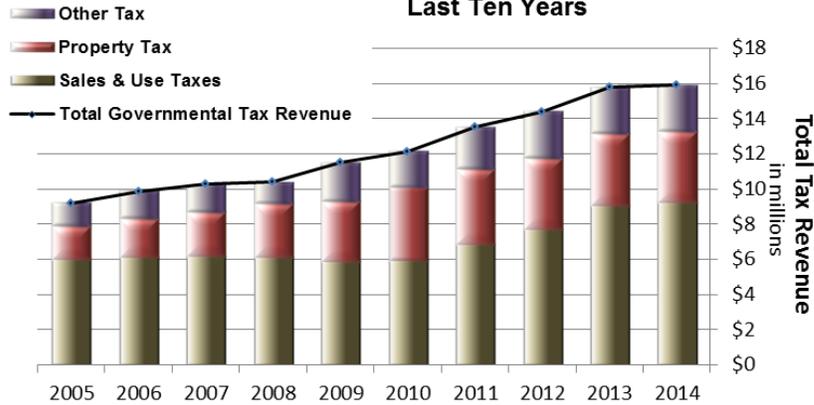
TOWN OF **WINDSOR**, COLORADO

**GOVERNMENTAL TAX REVENUE BY SOURCE**

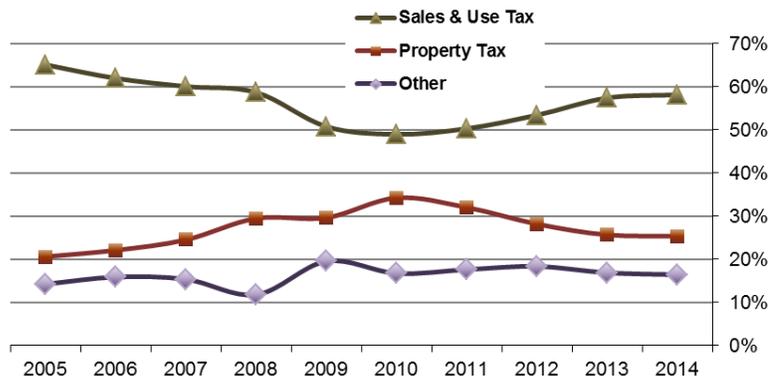
Last Ten Calendar Years  
(Unaudited)

	Property Tax		Sales & Use Taxes		Other Tax <sup>(1)</sup>		Total Governmental Tax Revenue
	Amount	%	Amount	%	Amount	%	Amount
2014	\$4,036,268	25.4%	\$9,244,616	58.2%	\$2,612,248	16.4%	\$15,893,132
2013	4,049,110	25.7%	9,061,884	57.5%	2,661,870	16.9%	15,772,864
2012	4,059,462	28.2%	7,699,121	53.5%	2,644,043	18.4%	14,402,626
2011	4,332,996	32.0%	6,807,775	50.3%	2,385,206	17.6%	13,525,977
2010	4,158,343	34.3%	5,948,090	49.0%	2,032,462	16.7%	12,138,895
2009	3,412,104	29.7%	5,843,736	50.8%	2,249,604	19.6%	11,505,444
2008	3,065,778	29.5%	6,102,995	58.7%	1,225,684	11.8%	10,394,457
2007	2,521,069	24.5%	6,174,594	60.1%	1,579,716	15.4%	10,275,379
2006	2,180,922	22.1%	6,116,371	62.0%	1,567,286	15.9%	9,864,579
2005	1,894,183	20.6%	5,988,163	65.1%	1,309,402	14.2%	9,191,748

**Governmental Tax Revenues by Source  
Last Ten Years**



**Percent of Governmental Tax Revenue by Source  
Last Ten Years**



Note: <sup>(1)</sup> This category includes auto, franchise, severance, and Larimer County Open Space taxes.

GASB 34 implemented in 2004

Sources: Current and prior years' financial statements.

TOWN OF **WINDSOR**, COLORADO  
**SALES TAX COLLECTIONS BY CATEGORY (SAMPLE ACCOUNTS ONLY)**

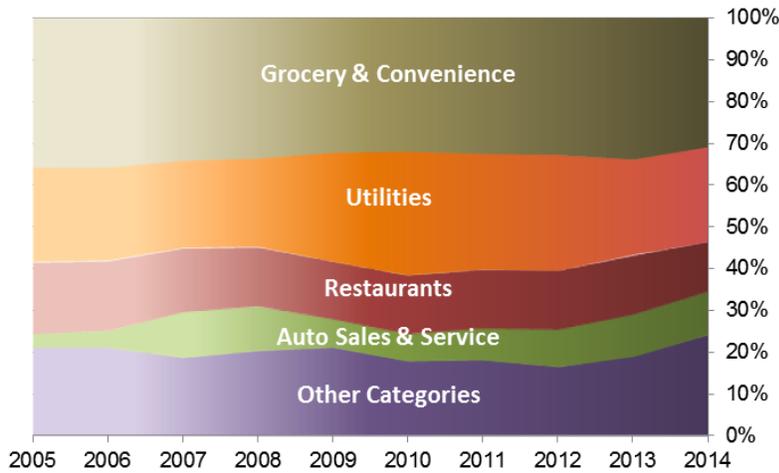
Last Ten Calendar Years  
(Unaudited)

	Grocery & Convenience	Restaurants	Liquor	Hardware & Appliance	Other Retail	Utilities	Auto Sales & Service	Industry	Lodging	Enter-tainment	Total Sample Accounts	Total Sales Tax Collections
2014	\$ 1,907,648	\$ 724,265	\$ 217,119	\$ 210,321	\$ 445,771	\$ 1,434,223	\$ 664,802	\$ 424,429	\$ 75,912	\$ 134,463	\$ 6,238,953	\$ 7,875,879
% of Total	30.6%	11.6%	3.5%	3.4%	7.1%	23.0%	10.7%	6.8%	1.2%	2.2%	100.0%	
% of Change	10.7%	2.2%	5.3%	12.4%	16.2%	22.4%	28.7%	361.6%	35.8%	143.4%	22.3%	12.0%
2014	\$ 1,907,648	\$ 724,265	\$ 217,119	\$ 210,321	\$ 445,771	\$ 1,434,223	\$ 664,802	\$ 424,429	\$ 75,912	\$ 134,463	\$ 6,238,953	\$ 7,875,879
2013	1,723,020	708,346	206,155	187,061	383,581	1,171,728	516,472	91,946	55,885	55,239	5,099,433	7,033,014
2012	1,520,983	644,321	198,862	169,689	261,420	1,287,931	435,027	41,380	46,516	50,224	4,656,353	5,579,576
2011	1,413,034	599,983	200,063	171,083	260,395	1,219,075	345,253	88,956	36,511	45,199	4,379,552	5,338,081
2010	1,330,896	582,867	181,821	134,889	278,472	1,243,628	281,404	80,409	29,642	43,742	4,187,770	5,039,276
2009	1,345,308	571,744	186,795	262,252	263,685	1,100,593	290,326	103,336	30,351	47,630	4,202,020	4,931,982
2008	1,387,411	584,748	187,132	167,331	272,948	892,744	443,861	130,615	37,729	53,678	4,158,197	4,930,803
2007	1,308,485	580,507	173,891	152,398	239,103	812,406	425,950	48,933	46,763	62,551	3,850,987	4,504,131
2006	1,163,333	542,600	154,933	130,493	208,619	748,856	138,392	89,090	47,437	67,882	3,291,635	3,795,870
2005	1,034,583	490,737	132,916	104,747	173,557	660,115	97,796	94,720	47,125	67,861	2,904,157	3,554,814

*Note: Information in this chart is not all inclusive of all accounts but representative of main business collections.*

*Also large refund in 2012 Industry category caused a radical change from 2012 to 2013.*

**Sales Tax by Major Category  
of sample accounts**



*Notes: Information in these charts are not all inclusive of all accounts but representative of main business collections.*

*Home Rule 2005 to present.*

*2014 Sales tax rate is 3.2%.*

*Entertainment category includes principally golf courses and video stores.*

*Sources: Town of Windsor Sales Tax Reports*

TOWN OF **WINDSOR**, COLORADO

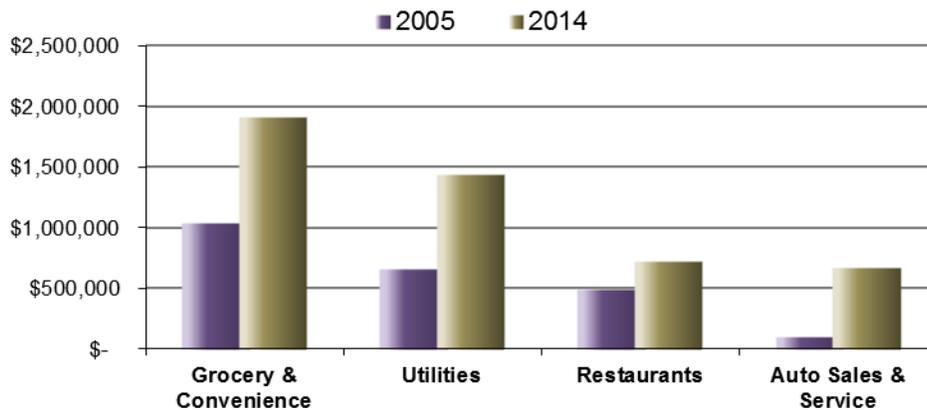
**PRINCIPAL SALES TAX CATEGORIES**

Current and Ten Years Prior  
(Unaudited)

<u>Top Four Categories</u>	<u>2005</u>	<u>2014</u>
Grocery & Convenience	\$ 1,034,583	\$ 1,907,648
Utilities	660,115	1,434,223
Restaurants	490,737	724,265
Auto Sales & Service	97,796	664,802
Total	\$ 2,283,231	\$ 4,730,938
Aggregate all other categories	553,066	1,508,015
Total sales tax (sample accounts)	\$ 2,836,296	\$ 6,238,953
Top four categories as a percentage of total sales tax	80.5%	75.8%

*Note: Information in this chart is not all inclusive of all accounts but representative of main business collections.*

**Principal Sales Tax Categories (Sample Accounts)**  
Current and Nine Years Prior



*Note: Information in this chart is not all inclusive of all accounts but representative of main business collections.*

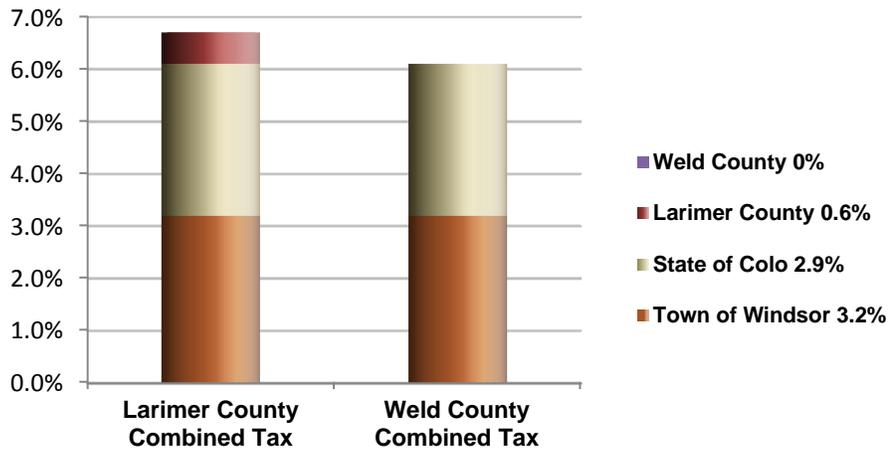
Source: Town of Windsor Sales Tax Reports

TOWN OF **WINDSOR**, COLORADO  
**DIRECT AND OVERLAPPING SALES TAX RATES**  
 Last Ten Calendar Years  
 (Unaudited)

Fiscal Year	Town of Windsor Direct Sales Tax Rate <sup>(1)</sup>	Overlapping Rates			Combined direct and overlapping rate for Windsor-Weld County	Combined direct and overlapping rate for Windsor-Larimer County
		State of Colorado <sup>(2)</sup>	Weld County	Larimer County		
2005	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2006	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2007	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2008	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2009	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2010	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2011	3.2%	2.9%	0.0%	0.8%	6.1%	6.9%
2012	3.2%	2.9%	0.0%	0.6%	6.1%	6.7%
2013	3.2%	2.9%	0.0%	0.6%	6.1%	6.7%
2014	3.2%	2.9%	0.0%	0.6%	6.1%	6.7%

Note: <sup>(1)</sup> Retail sales tax including food  
<sup>(2)</sup> Retail sales tax excluding food

**2014 Direct and Overlapping Sales Tax Rates**



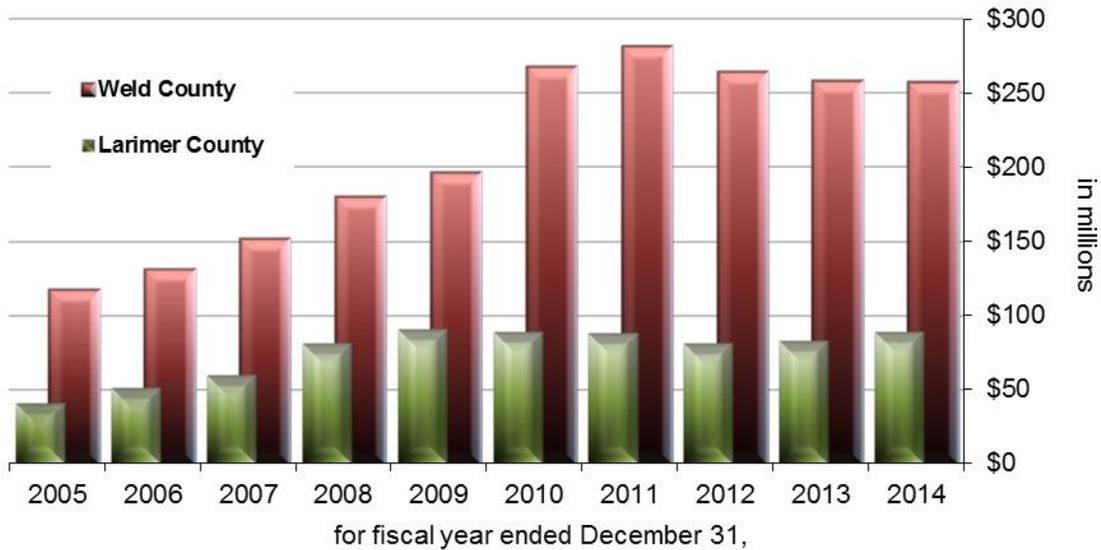
Note: GASB 34 implemented in 2004

Sources: Current and prior years' financial statements.  
 Larimer and Weld County Assessors Offices.

TOWN OF **WINDSOR**, COLORADO  
**ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
 Last Ten Calendar Years  
 (Unaudited)

Year Ended December 31	Larimer County Assessed Value	Weld County Assessed Value	Total Assessed Value	Estimated Actual Value	Ratio of Assessed Value to Actual Value	Levy Year	Total Direct Tax Rate
2014	\$ 88,685,380	\$ 257,067,731	\$ 345,753,111	\$ 2,458,521,024	14.06%	2013	12.03
% change	7.4%	-0.3%	1.6%	4.5%			
2014	\$ 88,685,380	\$ 257,067,731	\$ 345,753,111	\$ 2,458,521,024	14.06%	2013	12.03
2013	82,563,660	257,736,690	340,300,350	2,352,676,491	14.46%	2012	12.03
2012	80,632,340	263,810,920	344,443,260	2,287,406,027	15.06%	2011	12.03
2011	87,651,290	281,058,440	368,709,730	2,493,273,103	14.79%	2010	12.03
2010	88,509,807	267,850,150	356,359,957	2,414,684,385	14.76%	2009	12.03
2009	89,961,587	196,418,530	286,380,117	2,270,939,841	12.61%	2008	12.03
2008	81,064,698	179,560,540	260,625,238	2,097,898,578	12.42%	2007	12.03
2007	59,221,164	151,393,000	210,614,164	1,775,644,836	11.86%	2006	12.03
2006	50,665,167	131,060,440	181,725,607	1,552,910,985	11.70%	2005	12.03
2005	40,283,189	117,221,090	157,504,279	1,327,756,028	11.86%	2004	12.03

**Comparison of Assessed Valuations**



*Notes: Tax rates are per \$1,000 of assessed value.*

*Assessed Value: All real property in Colorado is reappraised on a two-year cycle, in odd-numbered years. The actual value assigned to residential properties in 2014 was based on market values as of August 25, 2012.*

*Sources: Larimer and Weld County Assessors Offices.*

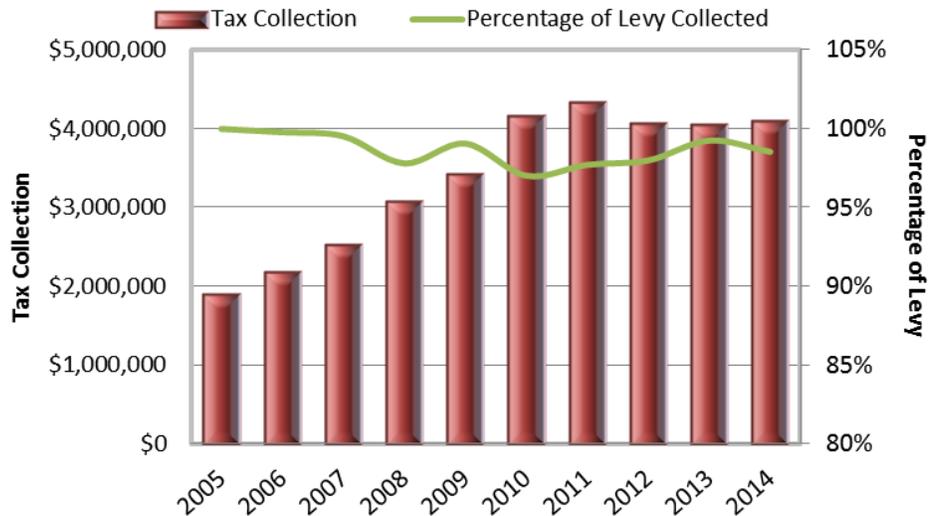
TOWN OF **WINDSOR**, COLORADO

**PROPERTY TAX LEVIES AND COLLECTIONS**

Last Ten Years  
(Unaudited)

Total Assessed Value	Town of Windsor Levy	Fiscal Year	Taxes Levied for the Fiscal Year <sup>(1)</sup>	Collected within the Fiscal Year of the Levy		Collections and Adjustments in Subsequent Years <sup>(3)</sup>	Total Collections to Date		Total Uncollected Taxes	
				Tax Amount <sup>(2)</sup>	Percentage of Levy		Tax Amount	Percentage of Levy	Tax Amount	Percentage of Levy
\$ 345,753,111	12.030	2014	\$ 4,159,410	\$ 4,095,812	98.47%	\$ -	\$ 4,095,812	98.47%	\$ 63,598	1.5%
340,300,350	12.030	2013	4,093,813	4,062,138	99.23%	(13,028)	4,049,110	99.23%	44,703	1.1%
344,443,260	12.030	2012	4,143,652	4,103,712	99.04%	(44,250)	4,059,462	97.97%	84,190	2.0%
368,709,730	12.030	2011	4,435,578	4,340,811	97.86%	(7,804)	4,333,008	97.69%	102,570	2.3%
356,359,957	12.030	2010	4,287,010	4,201,801	98.01%	(43,458)	4,158,343	97.00%	128,667	3.0%
286,380,117	12.030	2009	3,445,153	3,408,470	98.94%	3,634	3,412,104	99.04%	33,049	1.0%
260,625,238	12.030	2008	3,135,322	3,103,535	98.99%	(37,757)	3,065,778	97.78%	69,544	2.2%
210,614,164	12.030	2007	2,533,688	2,509,994	99.06%	11,076	2,521,069	99.50%	12,619	0.5%
181,725,607	12.030	2006	2,186,159	2,179,471	99.69%	1,451	2,180,922	99.76%	5,237	0.2%
157,504,279	12.030	2005	1,894,776	1,890,741	99.79%	3,442	1,894,183	99.97%	593	0.0%

**Property Tax and Percentage of Levy Collected**



Note: <sup>(1)</sup> Taxes levied is for the year of which levied.

<sup>(2)</sup> YTD Treasurers' Tax Distribution

<sup>(3)</sup> YTD Treasurers' Tax Distribution 2005 forward. Negative values reflect subsequent rebates and adjustments.

Sources: Larimer and Weld County Assessors Offices.

TOWN OF **WINDSOR**, COLORADO  
**PROPERTY TAX RATES –DIRECT AND OVERLAPPING GOVERNMENTS**

Last Ten Years per \$1,000 of Assessed Valuation (Unaudited)

**Property Tax Rates - Direct and Overlapping Governments - Last 10 Years per \$1,000 of Assessed Valuation**

Levy Year	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Town of Windsor direct rate	12.030	12.030	12.030	12.030	12.030	12.030	12.030	12.030	12.030	12.030
Windsor-Severance Fire Rescue	4.944	4.944	4.944	6.119	6.074	7.194	7.194	7.194	7.194	7.194
Windsor-Severance Fire Rescue Bond 2023	N/A	N/A	N/A	N/A	0.610	0.700	0.710	0.770	0.729	0.661
Northern Colo Water Conserv Dist	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
North Weld County Water District	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
<b>WELD COUNTY - potentially overlapping rates</b>										
Aims Community College District	6.328	6.357	6.308	6.323	6.312	6.360	6.355	6.318	6.302	6.330
Big Thompson Conservation District	N/A	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Boxelder Sanitation District	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Clearview Library	3.546	3.584	3.557	3.546	3.546	3.579	3.615	3.594	3.558	3.592
Ft Collins Conservation District	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Great Western Metro #1	N/A	N/A	N/A	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Great Western Metro #2	N/A	N/A	N/A	35.000	35.000	35.000	35.000	35.000	35.000	35.000
Great Western Metro #3, #4	N/A	N/A	N/A	25.000	25.000	25.000	25.000	25.000	25.000	25.000
Great Western Metro #5	N/A	N/A	N/A	25.000	35.000	35.000	35.000	35.000	35.000	35.000
Great Western Metro #6	N/A	N/A	N/A	20.000	20.000	20.000	20.000	20.000	20.000	20.000
Great Western Metro #7	N/A	N/A	N/A	11.000	11.000	11.000	11.000	11.000	11.000	11.000
Greenspire Metro #1 - Weld	0.000	0.000	0.000	0.000	32.000	32.000	32.000	32.000	32.989	32.989
Greenspire Metro #2, #3 - Weld	20.000	20.000	16.092	27.000	32.000	32.000	32.000	32.000	32.989	32.989
Greenwald Farms Metro #1, #2	N/A	N/A	N/A	N/A	0.000	0.000	0.000	0.000	0.000	0.000
Harmony Ridge Metro #1, #2, #3	N/A	0.000								
Iron Mountain Metro #1	N/A	N/A	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Iron Mountain Metro #2, #3	N/A	N/A	20.000	20.000	20.000	20.000	20.000	20.000	30.000	35.000
Jacoby Farm Metro	N/A	N/A	N/A	N/A	30.000	30.000	30.000	30.000	30.000	30.000
Little Thompson Water District	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
New Windsor Metro District	N/A	N/A	N/A	30.000	30.000	30.000	30.000	30.000	30.000	30.000
Northlake Metro #1	N/A	0.000								
Northlake Metro #2, #3, #4, #5	N/A	39.000								
Poudre Tech Metro	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Raindance Metro #1, #2, #3, #4	N/A	39.000								
Tacincala Metro #1, #2, #3, #4, #5	N/A	0.000								
Village East Metro #1, #2, #3	N/A	N/A	N/A	N/A	0.000	0.000	0.000	0.000	0.000	0.000
Water Valley Metro #1, #2	20.000	20.000	20.000	20.000	20.000	20.000	26.000	39.000	39.000	39.000
Weld County	19.957	17.900	16.804	16.804	16.804	16.804	16.804	16.804	16.804	15.800
West Greeley Conservation District	0.414	0.414	0.414	0.414	0.414	0.414	0.414	0.414	0.414	0.414
Windshire Park Metro #1, #2	N/A	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000
Windsor Downtown Dev (WDDA)	N/A	N/A	N/A	N/A	N/A	N/A	0.000	1.000	2.000	3.000
Windsor RE-4 (includes Bond)	48.735	43.446	46.129	47.418	46.372	48.449	48.991	47.949	47.505	47.297
Winter Farm Metro #1	0.000	34.480	34.480	34.480	34.480	34.480	34.480	0.000	41.000	50.000
Winter Farm Metro #2	0.000	34.480	34.480	34.480	34.480	34.480	34.480	34.480	41.000	50.000
Winter Farm Metro #3	0.000	34.480	34.480	34.480	34.480	34.480	34.480	0.000	0.000	0.000
<b>LARIMER COUNTY - potentially overlapping rates</b>										
Ft Collins-Loveland Water District	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500	1.500
Health Dist of North Larimer County	2.167	2.167	2.167	2.167	2.167	2.167	2.167	2.167	2.167	2.167
Highpointe Vista Metro #1	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Highpointe Vista Metro #2	0.000	26.000	32.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000
Larimer County Pest Control District	0.142	0.142	0.142	0.142	0.142	0.142	0.142	0.142	0.142	0.142
Larimer County	22.541	22.410	22.414	22.395	22.435	22.524	22.472	22.520	22.424	22.459
Poudre R-1 General Fund, abatements, bond	50.715	50.715	48.200	47.989	47.989	51.000	52.200	54.704	52.763	52.630
Poudre River Public Library District	N/A	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.013	3.024
South Ft Collins Sanitation District	0.500	0.500	0.500	0.487	0.500	0.500	0.500	0.500	0.500	0.489
Thompson R2-J Gen. Fund, abatements,	40.250	43.457	41.657	40.974	41.295	41.643	42.310	40.884	40.416	40.268
Thompson Valley Hlth Serv District	1.509	1.492	1.471	1.716	2.093	1.899	1.716	1.757	1.766	1.763
Windsor Highlands Metro Dist #1	30.000	30.000	30.000	30.000	30.000	30.000	30.000	30.000	30.000	30.000
Windsor Highlands Metro Dist #2,3,4,5,6	30.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000

Note: Not all of these entities overlap every parcel in the Town.

Sources: Larimer and Weld County Assessors and Treasurers Offices, and Colorado Department of Local Affairs.

TOWN OF **WINDSOR**, COLORADO  
**PROPERTY TAX RATES – DIRECT AND PRIMARY OVERLAPPING <sup>(1)</sup> GOVERNMENTS**  
 Last Ten Years per \$1,000 of Assessed Valuation  
 (Unaudited)

	Total Town Operating Millage	County		School District			Windsor- Severance Fire Rescue	Total Direct and Overlapping Rates	
		Weld County Overlapping Millage	Larimer Overlapping Millage	Windsor RE- 4 School District	Thompson R2-J School District	Poudre R-1 School District		Windsor/Weld Co Tax Rate	Windsor/Larimer Co Tax Rate
2005	12.030	19.957	22.541	48.735	40.250	50.715	4.944	85.666	79.765
2006	12.030	17.900	22.410	43.446	43.457	50.715	4.944	78.320	82.841
2007	12.030	16.804	22.414	46.129	41.657	48.200	4.944	79.907	81.045
2008	12.030	16.804	22.395	47.418	40.974	47.989	6.119	82.371	81.518
2009	12.030	16.804	22.435	46.372	41.295	47.989	6.684	81.890	82.444
2010	12.030	16.804	22.524	48.449	41.643	51.000	7.904	85.187	84.101
2011	12.030	16.804	22.472	48.991	42.310	52.200	7.904	85.729	84.716
2012	12.030	16.804	22.520	47.949	40.884	54.704	7.964	84.747	83.398
2013	12.030	16.804	22.424	47.505	40.416	55.776	7.923	84.262	82.793
2014	12.030	15.800	22.459	47.297	40.268	55.654	7.855	82.982	82.612

Notes: (1) *Overlapping rates are those of local and county governments that apply to property owners within the Town of Windsor. The Town of Windsor operating and Windsor-Severance Fire Rescue overlap with only one of the counties and one school district. Thus the Total Windsor/Weld Co Tax Rate includes Windsor's operating, Weld County, Windsor RE-4 and Windsor-Severance Fire Rescue. Windsor/Larimer Co Tax Rate includes Windsor's operating, Larimer County, Thompson R2-J, Poudre R-1, and Windsor-Severance Fire Rescue.*

(2) *These are only the primary overlapping taxing districts. Several smaller districts, shown on the previous page, overlap as well.*

Sources: *Larimer and Weld County Assessors and Treasurers Offices.*

TOWN OF **WINDSOR**, COLORADO

**PRINCIPAL PROPERTY TAXPAYERS**

Current Year and Six Years Prior  
(Unaudited)

Taxpayer	2008			2009			2010			2011			2012			2013			2014		
	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value	Assessed Value (in millions)	Rank	% of Total Town Assessed Value
Vestas Blades America Inc.	\$4.2	1	1.60%	\$20.3	2	7.07%	\$25.9	1	7.27%	\$30.0	1	8.14%	\$31.0	1	9.00%	\$28.1	1	8.26%	\$20.6	1	5.96%
Owens Brockway Glass Container Inc.				24.6	1	8.58%	16.7	2	4.69%	15.1	2	4.10%	13.2	2	3.85%	12.4	2	3.64%	\$10.8	2	3.13%
Brockway Glass Container Inc.				11.2	3	3.91%	12.2	3	3.43%	11.3	3	3.07%	11.3	3	3.33%	11.0	3	3.24%	\$9.5	3	2.75%
Front Range Energy LLC	2.3	2	0.86%	3.1	4	1.07%	10.1	4	2.84%	9.6	4	2.61%	9.1	4	2.67%	8.8	4	2.57%	\$8.1	4	2.34%
Metal Container Corp.	2.0	3	0.77%	2.0	5	0.70%	7.4	5	2.08%	7.5	6	2.02%	7.5	5	2.21%	7.4	5	2.17%	\$7.2	5	2.08%
Hexcel Corp.							7.3	6	2.04%	8.4	5	2.28%	5.7	6	1.69%	4.8	6	1.41%	\$4.6	6	1.33%
Poudre Valley Health Care, Inc.										2.0	8	0.55%	1.9	9	0.56%	2.8	7	0.83%	\$2.8	7	0.81%
New Windsor Station LLC													2.8	7	0.83%	2.1	8	0.61%	\$2.1	8	0.61%
BCG Enterprises LTD LLLP	2.0	4	0.76%	2.0	7	0.70%	2.0	8	0.56%	2.0	9	0.53%	2.0	8	0.58%	1.9	9	0.57%	\$1.9	9	0.55%
201Cornerstone, LLC															1.7	10	0.49%	\$1.7	10	0.49%	
S&E Investments LLC										1.5	10	0.41%	1.5	10	0.45%						
Quest Corporation																					
Safeway Stores 46 INC	1.4	6	0.53%	1.6	8	0.55%	1.6	9	0.44%												
9351Eastman Park Drive LLC	1.1	9	0.42%																		
Praxair Inc./ O-I Oxygen Plant							1.5	10	0.43%												
Pelican Lakes LLC																					
Pelican Point Business Park LLC																					
Wells Fargo Bank NA										2.8	7	0.76%									
Windsor Shops LLC	1.7	5	0.67%	2.9	6	1.00%	2.9	7	0.80%												
Deline-Cornerstone LLC	1.1	10	0.42%	1.5	9	0.51%															
Champion Investments 2 LLC	1.4	7	0.53%	1.4	10	0.47%															
Champion Investments 1LLC	1.4	8	0.53%																		
Meyers 4701, LLC - Larimer Co																					
Total Town Assessed Valuation ( in millions)	18.5		7.10%	70.4		24.57%	87.6		24.59%	90.3		24.48%	86.2		25.16%	81.0		23.80%	69.3		20.05%
	\$261			\$286			\$356			\$369			\$344			\$340			\$346		

*Note: Change in format of CAFR. In future years, as information becomes available, additional years will be presented.  
List does not include oil and gas property owners or developers*

*Sources: Weld and Larimer County Assessors Offices.*

TOWN OF **WINDSOR**, COLORADO

COMPUTATION OF LEGAL DEBT MARGIN

As of December 31, 2014  
(Unaudited)

The Town of Windsor's debt represents bonds secured solely by specified revenue sources such as Sales and Use Tax Revenue Refunding Bonds, Colorado Water Conservation Board loans for the Kern and Kyger Reservoirs, Sewer Waste Water Treatment Plant from Colorado Water Resources and Power Development Authority loan, and a Windsor Building Authority term note payable to the USDA. As the Town has no general obligation debt, the following computations are applied to the current long-term debt.

**Policy#1:** The Town's debt policy states general obligation debt will not exceed 10% of the total assessed valuation for tax purposes.

2014 Assessed valuation <sup>(1)</sup>	\$345,753,111
Debt limit percentage	10%
Legal debt limit	<u>\$34,575,311</u>
<b>Less:</b>	
Long-term debt outstanding <sup>(2)</sup>	<u>(\$16,478,751)</u>
Legal debt margin	<u>\$18,096,560</u>

Sources: <sup>(1)</sup> Weld and Larimer County Assessors Offices.

<sup>(2)</sup> Town of Windsor Finance Department.

**Policy #2:** The Town's debt policy states debt service should be limited to 10-15% of operation expenditures exclusive of capital improvements and debt service expenditures.

Operation expenditures <sup>(1)</sup>	\$22,220,917
Debt limit percentage	10% - 15%
Legal debt limit 10% of operation expenditures	<u>\$2,222,092</u>
Legal debt limit 15% of operation expenditures	\$3,333,138
Debt service for long-term debt <sup>(2)</sup>	<u>(\$901,269)</u>
	or 4.06%
Legal debt margin	<u>\$2,431,869</u>

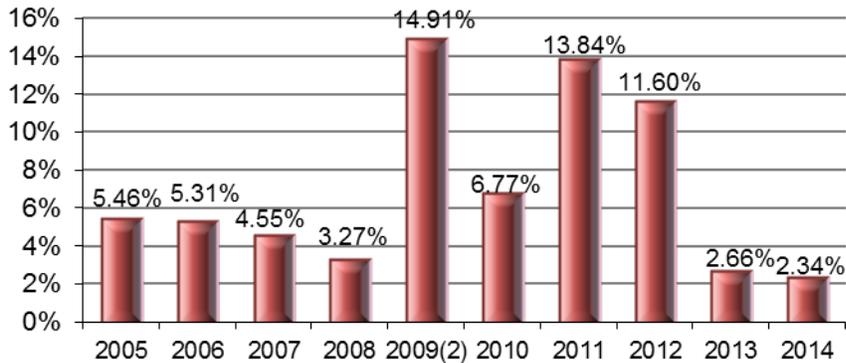
Sources: <sup>(1)</sup> Current year's financial statements. General Governmental expenditures less capital and debt, and Proprietary and Internal Service funds operating expenditures less depreciation.

<sup>(2)</sup> Current Year's financial statements. Governmental and Proprietary debt service on loans.

TOWN OF **WINDSOR**, COLORADO  
**RATIO OF TOTAL DEBT SERVICE EXPENDITURES  
TO NONCAPITAL GOVERNMENTAL EXPENDITURES**  
Last Ten Calendar Years  
(Unaudited)

Year	Direct Operating Expense <sup>(1)</sup>	Debt Service Requirements			Percentage of noncapital expenditures
		Principal	Interest	Total Debt Service	
2005	\$ 7,673,951	\$ -	\$ 418,905	\$ 418,905	5.46%
2006	8,625,355	170,000	287,712	457,712	5.31%
2007	10,023,446	220,000	235,789	455,789	4.55%
2008	13,969,363	235,000	221,142	456,142	3.27%
2009 <sup>(2)</sup>	14,814,991	1,998,356	210,808	2,209,163	14.91%
2010	13,030,872	685,465	197,193	882,658	6.77%
2011	14,024,098	1,770,442	170,293	1,940,735	13.84%
2012	15,115,905	1,669,915	83,836	1,753,751	11.60%
2013	14,014,021	280,000	92,475	372,475	2.66%
2014	15,674,425	280,000	86,875	366,875	2.34%

**Ratio of Total Debt Service Expenditures  
to Noncapital Expenditures**



Notes: <sup>(1)</sup> Includes operating expenses such as personal services, supplies and other services.  
Excludes capital outlay and depreciation expense.

<sup>(2)</sup> Began including Developer Reimbursement Agreements which fluctuate yearly.

Sources: Current and prior years' financial statements.

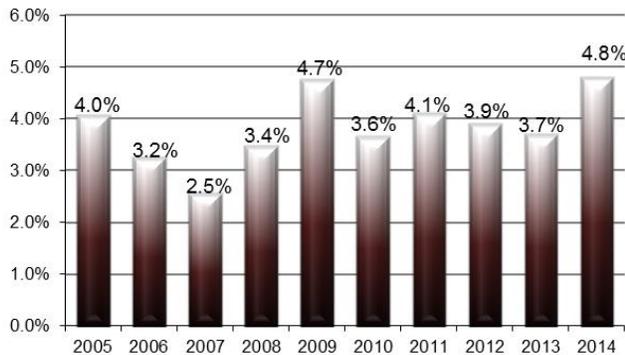
TOWN OF **WINDSOR**, COLORADO

**RATIO OF OUTSTANDING DEBT BY TYPE**

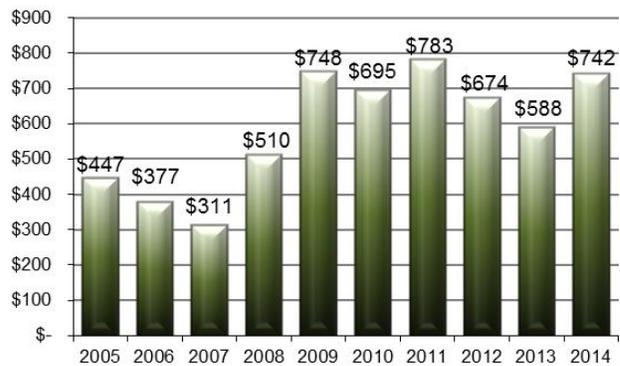
Last Ten Calendar Years  
(Unaudited)

Year	Governmental Activities			Business-Type Activities			Total Primary Government	Debt to Assessed Valuation	Percentage of Personal Income	Debt Per Capita
	Sales & Use Tax Revenue Bonds /Refunding Sales & Use Tax Bonds (CRC)	USDA Community Facilities Loan (Police Facility)	Developer Reimbursement Agreements	Sewer Loan Revenue Bonds	Sewer WWTP CWRPDA Loan	CWCB Loans (Kern & Kyger Reservoirs)				
2005	\$ 5,000,000	\$ -	\$ -	\$1,357,603	\$ -	\$ -	\$ 6,357,603	4.0%	1.6%	\$ 447
2006	4,830,000	-	-	1,040,653	-	-	5,870,653	3.2%	1.3%	\$ 377
2007	4,610,000	-	-	713,138	-	-	5,323,138	2.5%	0.9%	\$ 311
2008	4,375,000	-	-	369,777	-	4,241,556	8,986,333	3.4%	1.6%	\$ 510
2009	4,125,000	3,000,000	2,284,100	-	-	4,153,903	13,563,003	4.7%	2.4%	\$ 748
2010	3,880,000	3,000,000	2,010,887	-	-	4,061,780	12,952,667	3.6%	2.3%	\$ 695
2011	3,630,000	2,966,854	1,399,301	-	3,110,543	3,964,959	15,071,657	4.1%	2.5%	\$ 783
2012	3,604,944	2,932,444	-	-	2,932,118	3,863,199	13,332,705	3.9%	1.9%	\$ 674
2013	3,135,000	2,896,721	-	-	2,753,693	3,756,250	12,541,664	3.7%	1.6%	\$ 588
2014	2,855,000	2,859,635	-	-	2,575,268	8,188,848	16,478,751	4.8%	2.0%	\$ 742

**Long-Term Debt to Assessed Value**



**Long-Term Debt Per Capita**



*Note: Includes all long-term debt, including:*

- Series 2012 Sales and Use Tax Revenue Refunding Bonds issued by the Town of Windsor to finance the construction of a community and recreation center.
- USDA Community Facilities Loan for construction of a new police facility, Windsor Building Authority (WBA).
- Developer Reimbursement Agreements.
- Colorado Water Resources and Power Development Authority Loan dated August 1, 1994, collateralized by Sewer Fund revenues, retired in 2008.
- Sewer Loan from Colorado Water Resources and Power Development Authority (CWRPDA) for Waste Water Treatment Facility (WWTP) Upgrade
- Colorado Water Conservation Board (CWCB) Loan for Kern Reservoir / Windsor Lake.
- Colorado Water Conservation Board (CWCB) Loan for Kyger Reservoir. - new 2014
- Compensated absences are not reflected in the above chart.

*Sources: - Population estimates based on Colorado Department of Local Affairs estimates and Town Planning and Zoning Department building permit data with 2010 census results.*

- Assessed valuation from Weld and Larimer County Assessors Offices.
- Personal Income computed from US Department of Commerce, Bureau of Economic Analysis.
- Details regarding outstanding debt can be found in the notes to the financial section.
- Compiled from current and prior years' financial statements.

TOWN OF **WINDSOR**, COLORADO

**RATIO OF ANNUAL DEBT SERVICE  
FOR GENERAL BONDED DEBT  
TO TOTAL GENERAL EXPENDITURES**

Last Ten Calendar Years  
(Unaudited)

Year	Principal	Interest	Total Debt Service	Total General Expenditures	General Bonded Debt Service as a Percentage of Expenditures
2005	\$ -	\$ -	\$ -	\$ 14,015,350	0.00%
2006	-	-	-	18,668,250	0.00%
2007	-	-	-	26,926,211	0.00%
2008	-	-	-	24,911,879	0.00%
2009	-	-	-	25,475,534	0.00%
2010	-	-	-	18,431,518	0.00%
2011	-	-	-	21,551,404	0.00%
2012	-	-	-	21,083,471	0.00%
2013	-	-	-	17,501,521	0.00%
2014	-	-	-	21,490,246	0.00%

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*Note: There is no general obligation debt for 2014.*

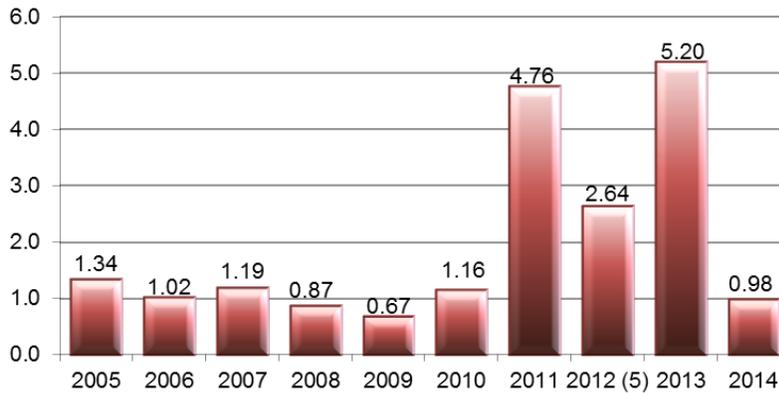
*Sources: Current and prior years' financial statements.*

TOWN OF **WINDSOR**, COLORADO  
**REVENUE REFUNDING BOND COVERAGE**  
**COMMUNITY RECREATION CENTER FUND 2005-2010**  
**GENERAL FUND 2011-2014** <sup>(1)</sup>

Last Ten Calendar Years  
(Unaudited)

Year	Gross Revenue <sup>(2)</sup>	Direct Operating Expense <sup>(3)</sup>	Net Revenue Available for Debt Service	Debt Service Requirements			Coverage Ratio <sup>(4)</sup>
				Principal	Interest	Total	
2005	\$ 1,217,160	\$ 654,990	\$ 562,170	\$ -	\$ 418,905	\$ 418,905	1.34
2006	1,209,310	783,973	425,337	170,000	248,905	418,905	1.02
2007	1,079,256	576,472	502,784	220,000	204,230	424,230	1.19
2008	1,076,676	700,766	375,910	235,000	197,080	432,080	0.87
2009	1,006,050	710,191	295,859	250,000	188,855	438,855	0.67
2010	1,160,109	669,233	490,876	245,000	179,480	424,480	1.16
2011	13,248,044	11,248,107	1,999,937	250,000	170,292	420,292	4.76
2012 <sup>(5)</sup>	12,994,255	12,008,409	985,846	290,000	83,636	373,636	2.64
2013	14,321,709	12,384,716	1,936,993	280,000	92,275	372,275	5.20
2014	1,097,128	737,020	360,108	280,000	86,675	366,675	0.98

**Revenue Refunding Bond Coverage Ratio**  
**Community Recreation Center Fund 2005-2010**  
**General Fund 2011-2014**



*Notes: Includes Sales and Use Tax Revenue Bonds, Series 2002, Dated August 1, 2002. Gross revenue for 2002 includes \$5,582,095 bond proceeds.*

- <sup>(1)</sup> GASB No. 54 implemented in 2011 and the Community Recreation Center merged into the General Fund for years 2011-2013.
- <sup>(2)</sup> Includes charges for services, sales and use tax, grants and contributions and other operating revenues, and interest income. Also includes transfers in.
- <sup>(3)</sup> Includes operating expenses such as personal services, supplies and other services and charges.
- <sup>(4)</sup> Net Revenue Available for Debt Service divided by Total Debt Service Requirements.
- <sup>(5)</sup> Revenue Bond was refinanced at a lower interest rate.

*Sources: Current and prior years' financial statements.*

TOWN OF **WINDSOR**, COLORADO  
**COMPUTATION OF DIRECT AND OVERLAPPING ACTIVITIES DEBT** <sup>(1)</sup>  
As of December 31, 2014  
(Unaudited)

Jurisdiction	Debt Outstanding	Estimated Percentage Applicable to Town <sup>(2)</sup>	Estimated Amount Applicable to Town
<i>Direct:</i>			
Town of Windsor - Direct Debt <sup>(3) (A)</sup>			
Sales and Use Tax Revenue Refunding Bonds	\$ 2,855,000		
Police Facility USDA Loan	2,859,634		
CWCB Kern & Kyger Reservoir Loans	8,188,848		
CWRPDA Revenue Bonds (Sewer)	<u>2,575,268</u>		
<b>TOTAL Direct Debt</b>	<b>\$ 16,478,751</b>	<b>100.00%</b>	<b>\$ 16,478,751</b>
<i>Overlapping:</i>			
Poudre R-1 School District <sup>(B)</sup>	192,892,540	37.12%	71,593,194
Thompson R2-J School District <sup>(C)</sup>	95,390,000	6.86%	6,547,906
Windsor RE-4 School District <sup>(D)</sup>	36,535,000	52.30%	19,106,753
Weld County <sup>(3) (E)</sup>	-	-	-
Larimer County <sup>(3) (E)</sup>	-	-	-
Windsor-Severance Fire Protection District <sup>(F)</sup>	<u>5,675,000</u>	<u>63.41%</u>	<u>3,598,729</u>
<b>TOTAL Overlapping Debt</b>	<b>\$ 330,492,540</b>		<b>\$ 100,846,582</b>
<b>TOTAL Direct and Overlapping Debt</b>			<b>\$ 117,325,332</b>

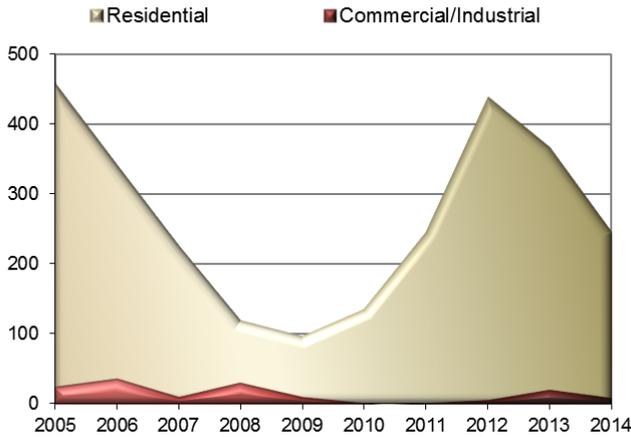
- Notes:*
- <sup>(1)</sup> Computation of overlapping debt includes only six major governmental units and excludes several special districts that partially overlap the Town.
  - <sup>(2)</sup> Portion of debt applicable to Windsor is determined by the ratio of the assessed value of the portion of the applicable district located within the Town and Counties of Weld and Larimer to the total assessed value of the applicable taxing district.
  - <sup>(3)</sup> The Town of Windsor, and Weld and Larimer counties have no general obligation debt.

- Sources:*
- <sup>(A)</sup> Current and prior years' financial statements
  - <sup>(B)</sup> Poudre R-1 School District Finance Department
  - <sup>(C)</sup> Thompson R2-J School District Finance Department
  - <sup>(D)</sup> Weld County RE-4 School District Finance Department
  - <sup>(E)</sup> Weld and Larimer County Finance Departments
  - <sup>(F)</sup> Windsor-Severance Fire Rescue Finance Department

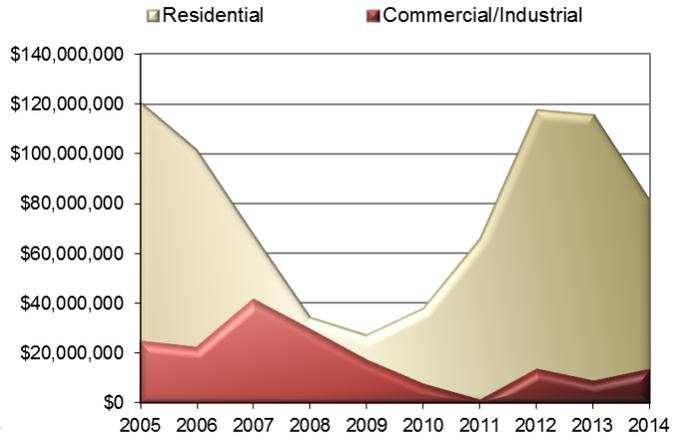
TOWN OF **WINDSOR**, COLORADO  
**BUILDING PERMITS AND VALUE OF CONSTRUCTION**  
 Last Ten Calendar Years  
 (Unaudited)

<u>Year</u>	<u>Number of New Residential Building Permits</u>	<u>Value of Construction for New Residential Construction</u>	<u>Number of New Commercial/Industrial Permits</u>	<u>Total Value of Construction for New Commercial/Industrial Buildings</u>
2005	457	\$120,685,800	23	\$24,849,818
2006	340	101,655,452	34	22,654,503
2007	224	67,592,918	9	41,644,676
2008	119	34,505,269	28	29,779,690
2009	96	27,509,266	8	17,347,813
2010	134	38,228,286	3	7,680,533
2011	244	66,235,532	2	1,511,034
2012	437	117,686,539	4	13,816,992
2013	365	115,383,579	18	9,160,783
2014	244	80,780,164	7	13,699,715

**Number of Permits Issued (by year)**



**Value of Permits Issued (by year)**



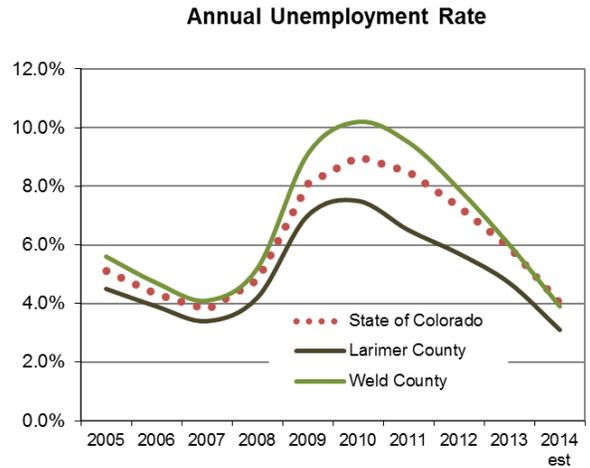
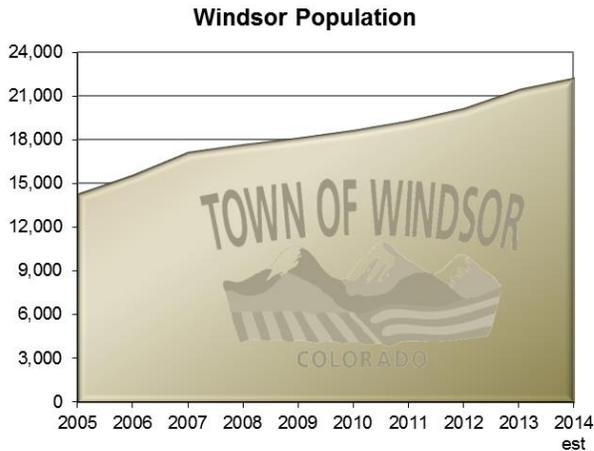
Source: Permit information is provided by the Town Planning and Zoning Department.

TOWN OF **WINDSOR**, COLORADO

**DEMOGRAPHIC STATISTICS**

Last Ten Calendar Years  
(Unaudited)

Year	Population <sup>(1)</sup>	Median Household Income <sup>(2)</sup>	Mean Household Size <sup>(3)</sup>	Personal Income (in thousands) <sup>(4)</sup>	Per Capita Personal Income <sup>(4)</sup>	Annual Unemployment Rate			
						Larimer County <sup>(5)</sup>	Weld County <sup>(5)</sup>	Colorado State <sup>(5)</sup>	Town of Windsor <sup>(6)</sup>
2005	14,238	64,100	2.76	389,705	27,371	4.5%	5.6%	5.1%	4.4%
2006	15,554	66,000	2.76	442,167	28,428	3.9%	4.7%	4.3%	3.3%
2007	17,112	68,000	2.76	598,828	34,995	3.4%	4.1%	3.8%	3.6%
2008	17,623	70,000	2.76	574,009	32,572	4.2%	5.2%	4.8%	4.8%
2009	18,133	75,276	2.76	559,789	30,871	7.0%	9.1%	8.1%	7.3%
2010	18,644	75,970	2.76	573,927	30,783	7.5%	10.2%	9.0%	7.4%
2011	19,259	78,013	2.76	601,846	31,250	6.5%	9.5%	8.5%	6.5%
2012	20,094	79,948	2.76	701,194	34,896	5.7%	7.9%	7.3%	5.7%
2013	21,407	80,978	2.76	767,192	35,838	4.7%	6.0%	5.9%	4.7%
2014 est	22,205	82,021	2.76	812,754	36,602	3.1%	3.9%	4.0%	3.1%



Year	Town of Windsor		Weld County		Colorado	
	Population	Percent Change	Population	Percent Change	Population	Percent Change
1960	1,509	-	72,344	-	1,753,947	-
1970	1,564	3.6%	89,297	23.4%	2,207,259	25.9%
1980	4,277	173.5%	123,438	38.2%	2,889,964	30.9%
1990	5,062	18.4%	131,821	6.8%	3,294,394	14.0%
2000	9,896	95.5%	180,926	37.3%	4,301,261	30.6%
2010	18,644	88.4%	252,825	39.7%	5,029,196	16.9%

Sources: <sup>(1)</sup> Population estimates based on Colorado Department of Local Affairs estimates and Town Planning and Zoning Department building permit data with 2010 census results.  
<sup>(2)</sup> US Census Bureau.  
<sup>(3)</sup> Colorado Department of Local Affairs (DOLA).  
<sup>(4)</sup> Personal income computed from US Dept. of Commerce, Bureau of Econ. Analysis statistics.  
<sup>(5)</sup> U.S. Department of Labor, Bureau of Labor Statistics.  
<sup>(6)</sup> Online at [www.homefacts.com](http://www.homefacts.com)

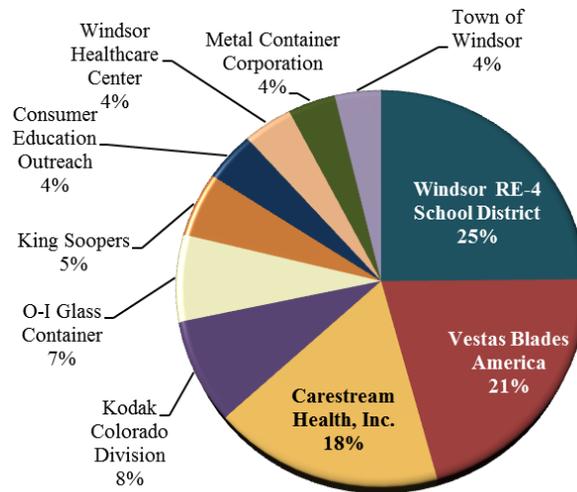
TOWN OF **WINDSOR**, COLORADO

**TOP 10 PRINCIPAL EMPLOYERS**

Current Year and Seven Years Prior  
(Unaudited)

	2007		2008		2009		2010		2011		2012		2013		2014		% of Top 10 Total
	Employees <sup>(1)</sup>	Rank	Employees <sup>(2)</sup>	Rank	Employees <sup>(2)</sup>	Rank	Employees <sup>(2)</sup>	Rank	Employees <sup>(3)</sup>	Rank							
Windsor RE-4 School District	339	2	615	4	640	2	618	2	638	2	600	1	600	1	664	1	24.85%
Vestas Blades America			650	3	650	1	650	1	716	1	475	2	558	2	558	2	20.88%
Carestream Health, Inc.			650	2	600	3	600	3	588	3	430	3	457	3	469	3	17.55%
Kodak Colorado Division	1,800	1	720	1	390	4	390	4	200	5	225	4	227	4	225	4	8.42%
O-I Glass Container	175	3	200	6	206	5	206	5	205	4	182	5	211	5	190	5	7.11%
King Soopers									128	7	132	6	142	6	142	6	5.31%
Consumer Education Outreach															111	7	4.15%
Windsor Healthcare Center															108	8	4.04%
Metal Container Corporation	85	6	112	8	117	6	117	6	108	8	107	8	104	8	104	9	3.89%
Town of Windsor	85	6	86	10	85	9	89	7	95	9	95	10			101	10	3.78%
SSC Windsor Operating Company LLC									131	6	131	7	127	7			0.00%
Accentcare Home Healthcare													100	9			0.00%
Universal Forest Products, Inc.	135	4	160	7	85	7	80	8	93	10	95	9	94	10			0.00%
<b>TOTAL Principal Employers</b>									2,902		2,472		2,620		2,672		100.00%

**Principal Employers  
as a % of the Top 10**



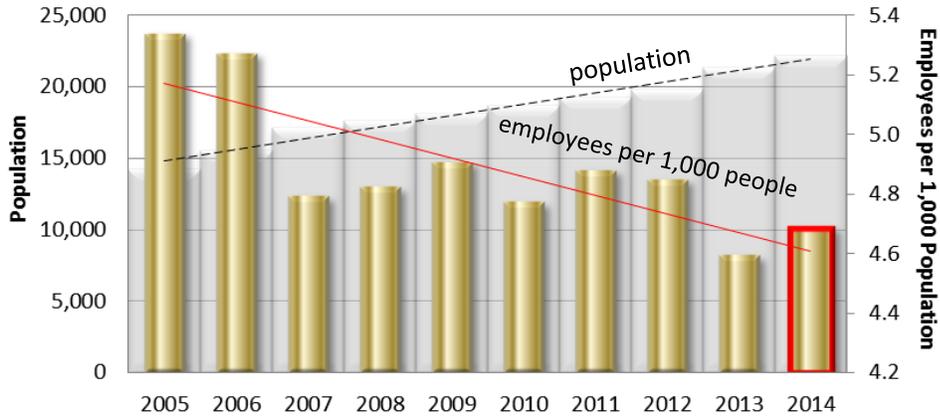
*Note: Change in format of CAFR. Employer data is not available prior to 2007. In future years, as information becomes available, additional years will be presented.*

*Sources: (1) Windsor Chamber of Commerce and company information  
(2) Northern Colorado / Upstate Colorado  
(3) Colorado Department of Labor QCEW*

TOWN OF **WINDSOR**, COLORADO  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION / PROGRAM**  
 Last Ten Calendar Years  
 (Unaudited)

Function/Program	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	% change in 10 yrs
<b>General Government</b>											
Administration <sup>(1)</sup>	16	19	18	20	22	24	25	25	25	27	
Community Development	5	6	6	6	6	5	5	5	5	5	
<b>Public Safety</b>											
Sworn	17	17	18	18	20	20	20	21	21	22	
Non-sworn	3	3	3	3	3	3	3	4	4	4	
<b>Public Works</b>											
Utilities <sup>(2) (4)</sup>	8	7	7	7	7	7	7	7	7	9	
Streets & other	8	9	9	9	8	8	14	14	14	14	
Parks, Recreation & Culture	13	13	16	17	18	17	16	16	17	18	
Community Center <sup>(3)</sup>	6	8	5	5	5	5	4	4	5	5	
<b>TOTAL</b>	<b>76</b>	<b>82</b>	<b>82</b>	<b>85</b>	<b>89</b>	<b>89</b>	<b>94</b>	<b>96</b>	<b>98</b>	<b>104</b>	<b>37%</b>
Population	14,238	15,554	17,112	17,623	18,133	18,644	19,259	19,795	21,330	22,205	56%
Employees per 1,000 Population	5.3	5.3	4.8	4.8	4.9	4.8	4.9	4.8	4.6	4.7	-12%

**Population and Employees per 1,000 population**



*Notes: General Government Administration consists of Clerk, Town Manager, Finance, Human Resources, Economic Development, Engineering and Information Systems  
 Community Development consists of the Town's Planning Department  
 Utilities consists of Water, Sewer and Storm Drainage  
 Public Works Streets and Other includes general Public Works, Streets, Fleet and Facilities divisions*

- <sup>(1)</sup> Separate Human Resources division formed 2008
- <sup>(2)</sup> Public Works reorganized in 2006 - previously included IT
- <sup>(3)</sup> Community Recreation Center opening in 2004 and reorganization 2007
- <sup>(4)</sup> Public Works included Facilities Services from 2011 forward

Source: Town of Windsor budget office and Demographic Section

GASB 34 implemented in 2004

TOWN OF **WINDSOR**, COLORADO  
**OPERATING INDICATORS BY FUNCTION / PROGRAM**

Last Ten Calendar Years  
(Unaudited)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	% change in 10 years
<b>General Government</b>											
Registered voters*	9,215	9,938	9,935	11,879	12,310	12,457	12,978	12,482	12,695	15,925	73%
Elected officials	7	7	7	7	7	7	7	7	7	7	
Full-time employees	76	82	82	85	89	89	94	96	98	104	37%
Part-time employees	15	15	13	14	12	12	40.95 FTE	42.13 FTE	39.85 FTE	39.15 FTE	
Seasonal employees	130	132	133	134	133	133	see above	see above	see above	see above	
<b>Public Safety</b>											
Adult arrests	199	212	272	195	234	264	310	329	340	260	31%
Juvenile detentions	54	45	79	53	63	64	46	57	27	28	-48%
Traffic citations	464	442	689	1,365	1,749	2,208	2,036	2,471	2,211	2,130	359%
Calls for service	5,483	6,352	6,747	5,242	5,442	7,506	6,123	6,344	5,906	6,106	11%
<b>Parks, Recreation &amp; Culture, &amp; Community Recreation Center</b>											
Participants served	69,104	47,782	55,713	59,082	65,764	76,159	83,735	105,323	103,511	101,557	47%
<b>Community Development</b>											
Building permits	480	374	233	147	104	137	246	441	383	251	-48%
Site plan reviews	34	34	9	18	10	12	11	7	16	22	-35%
<b>Utilities (Water, Sewer, and Storm Drainage)</b>											
Number of total accounts	5,372	5,697	6,151	6,368	6,544	6,856	7,603	7,634	8,433	8,135	51%
New utility accounts	438	366	378	236	124	194	306	313	441	1518	247%
Average daily water consumption (millions of gallons)	1.69	1.87	1.89	1.74	1.58	1.72	1.72	2.01	1.73	1.68	-1%
Average daily water consumption per capita (gallons)**	118.70	120.23	110.45	98.73	87.13	92.25	89.31	104.37	81.11	110.50	-7%
Annual consumption (millions of gallons)	617.2	683.4	692.4	635.8	578.2	627.8	627.6	735.3	632.6	611.5	-1%
<b>Other Public Works</b>											
Paved road miles	105.5	108.5	113.0	131.1	133.2	140.0	143.2	145.0	144.3	147.2	40%
Work orders processed	N/A	5,240	4,392	4,719	5,125	4,419	4,631	10,321	5,527	2,677	-49%
<b>Information Systems</b>											
Servers on the Network	6	5	19	26	30	35	29	35	42	44	633%
New Computers Purchased	21	20	15	20	30	30	35	20	43	38	81%
Work Stations on the Network	62	60	95	109	115	120	132	125	150	183	195%
Number of Users on Network	96	75	115	119	125	135	142	136	142	133	39%
Annual Hits to Town Web Site	51,283	48,352	132,065	142,034	149,823	158,989	165,720	287,222	384,936	245,475	379%
Average Daily Hits to Web Site***	141	133	362	389	410	600	679	486	548	673	377%

\*Up until 2013, the counties only counted active, registered voters; with the passage of HB1303 they were required to include all registered voters in their count (both inactive and active) which made the number of voters increase.

\*\*Average daily water consumption per capita can be attributed to the tiered watering system and water conservation awareness.

\*\*\*2014 forward measures average daily unique page views.

Sources: Various Town of Windsor departments

GASB 34 implemented in 2004

TOWN OF **WINDSOR**, COLORADO  
**CAPITAL ASSET STATISTICS BY FUNCTION / PROGRAM**

Last Ten Calendar Years  
(Unaudited)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	% change in 10 years
<b>Public Safety</b>											
Patrol units	17	17	18	18	20	20	20	21	21	22	29%
<b>Public Works</b>											
Area in square miles	18.72	22.59	22.98	23.25	24.61	24.61	24.63	24.67	24.75	25.00	34%
Paved roads (miles)	105.5	108.5	113.0	131.1	133.2	140.0	143.2	145.0	144.3	147.2	40%
<b>Parks, Recreation &amp; Culture</b>											
Playgrounds	7	7	7	8	10	12	12	16	18	18	157%
Swimming pools	1	1	1	1	1	1	1	1	1	1	0%
Waterslides	1	1	1	1	1	1	1	1	1	1	0%
Skate parks	1	1	1	1	1	1	1	1	1	1	0%
Community centers	1	1	1	1	1	1	1	1	1	1	0%
Shelters	12	15	15	15	15	16	16	22	24	25	108%
Museums (includes Pioneer Village)	1	1	1	1	1	1	1	1	1	1	0%
Multi-purpose fields	15	15	15	15	15	15	15	15	15	15	0%
Acres managed	313	320	358	366.2	445	445	445	445	445	445	42%
Developed parks (acres) <sup>(1)</sup>	N/A	97	106	106	126.1	129.6	133.6	139.2	143.3	143.3	48%
Undeveloped parks (acres)	N/A	176	175	179.2	179.2	179.2	171.7	166.1	169.5	169.5	-4%
Open space (acres) <sup>(2)</sup>	N/A	76	80	127	139.7	139.7	139.7	139.7	139.7	139.7	84%
Trails (miles)	38	40	42	42	42	42	44	44	55	55	45%
<b>Utilities</b>											
Water mains (miles)	95.6	97	N/A	116	117	117	117	117	118.1	126	32%
Storage capacity (millions of gallons)	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	0%
Sewer treatment plants	1	1	1	1	1	1	1	1	1	1	0%
Sanitary sewer (miles)	N/A	82	N/A	82	86	94	94	95	94.7	96.6	18%
Treatment capacity (millions of gallons)	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	0%

Notes: <sup>(1)</sup> 2009 to present includes Cemetery

<sup>(2)</sup> 2009 to present includes land adjacent to trails

Sources: Various Town of Windsor departments

GASB 34 implemented in 2004

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REPORTS TO GOVERNMENTAL AGENCIES

**TOWN OF WINDSOR**



**COLORADO**



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Mayor and  
Members of the Town Board  
Town of Windsor, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Windsor, Colorado (the “Town”), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town’s basic financial statements, and have issued our report thereon dated July 27, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Town’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town’s financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Anton Collins Mitchell LLP*

Greeley, Colorado  
July 29, 2015



## **INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133**

To the Honorable Mayor and  
Members of the Town Board  
Town of Windsor, Colorado

### **Report on Compliance for Each Major Federal Program**

We have audited the Town of Windsor's (the "Town") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Town's major federal programs for the year ended December 31, 2014. The Town's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Town's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for its major federal program. However, our audit does not provide a legal determination of the Town's compliance with those requirements.

#### ***Opinion on Each Major Federal Program***

In our opinion, the Town complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2014.

### **Report on Internal Control over Compliance**

Management of the Town is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the Town's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over compliance.



A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

*Anton Collins Mitchell LLP*

Greeley, Colorado  
July 29, 2015

TOWN OF **WINDSOR**, COLORADO  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
For the Year Ended December 31, 2014

**SUMMARY OF AUDITORS' RESULTS**

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	No
Noncompliance material to financial statements noted	No

Federal Awards

Internal control over major programs:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	No
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133	No

<u>Name of Federal Program or Cluster</u>	<u>CFDA Number</u>
Department of Transportation Highway Planning and Construction	20.205
Dollar threshold used to distinguish between type A and type B programs	\$300,000
Auditee qualify as a low-risk auditee	Yes

**FINDINGS—FINANCIAL STATEMENTS AUDIT**

None

**FINDINGS AND QUESTIONED COSTS—MAJOR FEDERAL AWARD PROGRAMS AUDIT**

None

**SUMMARY OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS**

None

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**



TOWN OF **WINDSOR**, COLORADO  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
For the Year Ended December 31, 2014

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>2014 Expenditures</u>
<b><u>Department of Transportation</u></b>			
Direct programs:			
National Infrastructure Investments	20.933	N/A	\$ 48,284
Passed through Colorado Department of Transportation		14HA460404	
Highway Planning and Construction	20.205	12HA443428	<u>451,354</u>
Total Department of Transportation			<u>499,638</u>
<b><u>Department of Homeland Security</u></b>			
Passed through Colorado Department of Public Safety			
Pre-Disaster Mitigation	97.047	11PDM14TW	<u>156,460</u>
Total Department of Homeland Security			<u>156,460</u>
<b><u>Department of Housing and Urban Development</u></b>			
Direct programs:			
Community Development Block Grants	14.228	N/A	<u>1,000</u>
Total Department of Health and Human Services			<u>1,000</u>
Total Expenditures of Federal Awards			<u>\$ 657,098</u>

TOWN OF **WINDSOR**, COLORADO  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
December 31, 2014

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. The basis of accounting used for the schedule of expenditures of federal awards is consistent with the basis of accounting used for the financial statements.

Note 2 - Subrecipients

Of the federal expenditures presented in the accompanying schedule of expenditures, the Town provided federal awards to sub-recipients for the Community Development Block Grant (CFDA 14.228) for \$1,000.